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                FEDERAL SUBSISTENCE BOARD MEETING
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                     TELECONFERENCE - ALASKA
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                           June 8, 2023
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    MEMBERS PRESENT:
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     Anthony Christianson, Chairman
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     Rhonda Pitka, Public Member
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     Charles Brower, Public Member
     Sara Boario, U.S. Fish and Wildlife Service
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18
     Steve Cohn, Bureau of Land Management
19
     Sarah Creachbaum, National Park Service
20
     Glenn Chen, Bureau of Indian Affairs
    Greg Risdahl, U.S. Forest Service
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25
     Ken Lord, Solicitor's Office
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1	PROCEEDINGS
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3	(Teleconference - 6/8/2023)
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5	(On record)
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7	OPERATOR: Welcome and thank you for
8	standing by. At this time all participants are in a
9	listen only mode until the public comment and testimony
10	session of today's conference. At that time you may
11	press star, one on your phone to provide a comment. I
12	would like to inform all parties that today's
13	conference is being recorded. If anyone has any
14	objections, you may disconnect at this time. I will
15	now turn the conference over to Ms. Sue Detwiler. Thank
16	you. You may begin.
17	you. Tou may begin.
18	MS. DETWILER: Thank you, Operator. My
19	name is Sue Detwiler, I'm the Assistant Regional
20	Director for the Office of Subsistence Management. And
21	first I wanted to confirm that the Court Reporter has
22	started recording this meeting?
23	started recording this meeting:
24	REPORTER: Hi, Sue, this is Tina, and,
25	yes, we're on record.
26	yes, we're on record.
27	MC DETWILED. Crost thank you And
28	MS. DETWILER: Great, thank you. And
29	if it's okay with you, Mr. Chair, would you like me to
30	go ahead and do the roll call.
31	CUATRMAN CURTOMIANCON. You Cho thoule
32	CHAIRMAN CHRISTIANSON: Yes, Sue, thank
33	you.
	MS. DETWILER: Thank you. We'll start
34 35	with Bureau of Indian Affairs, Glenn Chen.
	MD CUIDN. I am margaret Core
36	MR. CHEN: I am present, Sue.
37	MC DEMMITED. Thereby Clause
38 39	MS. DETWILER: Thanks, Glenn.
40	Bureau of Land Management, Steve Cohn.
41	(No companies)
42	(No comments)
43	MO DEEMITED D'ob out M'141'C.
44	MS. DETWILER: Fish and Wildlife
45	Service, Sara Boario.
46	MG DONDIO. Co.d. Classes C. T.
47	MS. BOARIO: Good afternoon, Sue, I'm
48	present.
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                    MS. DETWILER: Thanks, Sara.
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 3
                    National
                               Park Service, Sarah
 4
    Creachbaum.
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 6
                    MS. CREACHBAUM: Good afternoon, Sue,
 7
    I'm here.
 8
9
                    MS. DETWILER: Thank you.
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11
                    Forest Service,
                                       I understand
12
    Risdahl is standing in for Board Member Dave Schmid.
13
    Greg, are you there.
14
15
                    MR. RISDAHL: Yes, that's correct, Sue.
16
    This is Greg Risdahl, and I'm here.
17
18
                    MS. DETWILER: Thank you.
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20
                    Public Member Rhonda Pitka.
21
                    MS. PITKA: I am here.
22
23
24
                    MS. DETWILER: Hi Rhonda.
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26
                    Public Member Charlie Brower.
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28
                    MR. BROWER: I'm here.
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                    MS. DETWILER: Thank you.
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                    Chair Anthony Christianson.
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34
                    CHAIRMAN CHRISTIANSON: I'm present.
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36
                    MS. DETWILER: And I know you're here.
37
38
                    While we're waiting for Steve Cohn from
39
    BLM to join I'll just go through the rest of my list
40
    here. Legal.....
41
42
                    MR. COHN: Sue, this is Steve Cohn from
43
    BLM, I'm on the call.
44
45
                    MS. DETWILER: Oh, great, okay. Thank
46
     you. I'll just finish out my list here for the key
47
    players here. Legal Counsel, Department of Interior,
48
    Ken Lord, Mike Rauthier, are you on.
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                    MR. LORD: This is Ken Lord. Hi
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    everyone, I'm here.
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                    MS. DETWILER: Thank you.
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                    USDA Office of General Counsel, Boykin
 7
    Lucas.
 8
9
                    MR. LUCAS: Hi, this is Boykin Lucas,
10
    I'm on the call.
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12
                    MS. DETWILER: Great, thank you.
13
14
                    Liaisons to the Board, Ben Mulligan and
15
    Mark Burch.
16
17
                    MR. MULLIGAN:
                                    Ben Mulligan is online
18
    and Mark Burch is listening. Thank you, Sue.
19
20
                    MS. DETWILER: Okay, thank you, Ben.
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22
                    And, Regional Council Chairs, there are
23
     four Councils involved in this special action request.
24
     I'll start out, just go numerically through them,
25
    Region
26
     6, Western Interior, Jack Reakoff.
27
28
                    MR. REAKOFF: Jack Reakoff here, thank
29
    you.
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31
                    MS. DETWILER: Thank you.
32
33
                    Region 7, Seward Peninsula,
34
    Bates-Pilcher, Regional Coordinator, are you on.
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36
                    MS. BATES-PILCHER: I am on, thank you.
37
38
                    MS. DETWILER:
                                      Thank you.
                                                    And I
39
    understand Brower Franz or another Council member was
40
    not able to attend, correct and you're speaking for
41
    them.
42
43
                    MS. BATES-PILCHER:
                                            Yes,
                                                 I'll be
44
     speaking for Chairman Louis Green from the RAC.
45
                    MS. DETWILER: Louis Green, okay,
46
47
     sorry.
48
49
                    Okay, let's see, Region 8, Northwest
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    Arctic, Thomas Baker.
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 3
                    MS. HUTCHINSON-SCARBROUGH:
                                                   This is
 4
    Lisa, the Council Coordinator, Mr. Baker will be
 5
     joining us here shortly. Thank you.
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 7
                    MS. DETWILER: Okay, thank you.
 8
 9
                    Region 10, North Slope, Steve Oomittuk,
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     I heard you earlier, you're still on.
11
12
                    MR. OOMITTUK: Okay.
                                            I took it off
    mute, can you hear me okay, yeah,
13
                                            this is Steve
14
    Oomittuk, North Slope.
15
16
                    MS. DETWILER: Great.
17
18
                                   North Slope Subsistence
                    MR. OOMITTUK:
19
    Advisory Council Chairman.
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                    MS. DETWILER: Yep, thank you.
21
                                                      Can
22
    hear you....
23
24
                    MR. OOMITTUK: Thank you.
25
26
                    MS. DETWILER: ....loud and clear.
27
    And do we have....
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29
                    MR. OOMITTUK: All right.
30
31
                    MS. DETWILER:
                                  .....any other Regional
32
    Advisory Council Chairs on.
33
34
                    (No comments)
35
36
                    MS. DETWILER: And, finally, Department
37
     of Interior Field Special Assistant for Alaska, Sara
38
     Taylor, or anybody else from Department of Interior on.
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40
                    (No comments)
41
42
                    MS. DETWILER:
                                   Okay.
                                            So, Mr. Chair,
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    you have a full compliment of Board members and a
44
     quorum so I'll turn it back over to you.
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                    CHAIRMAN CHRISTIANSON: Thank you, Sue.
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    Thank you, Staff. Thank you, everyone for taking the
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    time today to call in for this special action and we
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    have aquorum and so with that we'llgo ahead and just --
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1 I'm just pulling up my agenda here. So, again, I hope everybody's harvest season is going to go well this summer, I know we have a bunch of challenges before us but I'm always hoping that it goes best. 5 6 So next we're going to move on to 7 review and adopt the agenda. 8 9 MR. BROWER: I so move, Mr. Chair. 10 11 CHAIRMAN CHRISTIANSON: A motion's 12 been.... 13 14 MS. PITKA: I'll second that motion, 15 thank you. 16 17 CHAIRMAN CHRISTIANSON: .....made and 18 seconded to go ahead and adopt the agenda as presented 19 by Staff; is there any comments or questions. 20 21 (No comments) 22 23 REPORTER: So, Tony, unless that's your 24 background noise, if everyone else could mute yourselves it would be appreciated. Thanks. 25 26 27 CHAIRMAN CHRISTIANSON: Thank you, 28 Tina. Hearing no opposition we'll approve the agenda. 29 30 MS. DETWILER: Mr. Chair, you're fading 31 out there, we couldn't hear you. 32 33 CHAIRMAN CHRISTIANSON: Okay. Yeah, my 34 service in Hydaburg has been a little wonky today and so we can go ahead -- I said with no -- sorry, I broke out there again. For the agenda there, we've adopted 36 37 it and then we're going to move on to the Wildlife 38 Temporary Special Action request. 39 40 MR. BROWER: Mr. Chair. 41 42 CHAIRMAN CHRISTIANSON: Yes. 43 44 MR. BROWER: This is Charlie, I want to say something. I'm at the airport and I can't hear 45 46 anything. I'm unable to attend this meeting due to 47 unforeseen travel. However, this issue for the Board

I'd like to give Board Member Rhonda

Pitka as my proxy vote. I attended a briefing by Staff

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is important.

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    this morning and read the materials. I have briefed
    Rhonda on my thoughts on this issue. So that's where I
 2
     am right now, Mr. Chair.
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 5
                    CHAIRMAN CHRISTIANSON: Thank you, very
 6
    much, Charlie.
                    I appreciate you taking the time to
 7
     call today and you have safe travels and I'm glad that
     you left your proxy with Rhonda so I appreciate that.
 8
 9
     Thank you, very much.
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11
                    MR. BROWER: Thank you. And also it's
    pretty hard with all the expenses being spent just to
12
13
    extend my stay here in the hotel and the car and
14
     airfare is pretty expensive so sorry about that.
15
16
                    CHAIRMAN CHRISTIANSON:
                                            No, we just
17
     appreciate your service, Charlie, have safe travels
18
    home.
19
20
                    MR. BROWER: Thank you.
21
22
                    MR. OOMITTUK:
                                       Good to
                                                hear you
23
    Charlie. Safe travels from Point Hope.
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                    CHAIRMAN CHRISTIANSON:
                                            And so at this
26
     time, Sue, I'd just go ahead and turn it over to you to
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    direct the Staff to go ahead and provide the summary
     and the presentation analysis.
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29
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                    MS. DETWILER:
                                     Yes, thank you, Mr.
31
    Chair. Tom Plank will be starting the Staff analysis.
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                    CHAIRMAN CHRISTIANSON: Were we going
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34
    to make a statement prior, Sue?
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                    MS. DETWILER: A statement regarding
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     the proxy that Member Brower just left, that was the
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     only statement I'm aware of.
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                    CHAIRMAN CHRISTIANSON: Oh,
                                                     yeah,
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    that's what we were -- okay.
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                    MS. DETWILER: Yeah.
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                    CHAIRMAN CHRISTIANSON:
                                               Okay,
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    thank you. Okay, yes, we'll go ahead and move on with
47
     the presentation then on the issue.
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MR. PLANK:

Thank you, Mr. Chair.

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Members of the Board. My name is Tom Plank and I'm a wildlife biologist in the Office of Subsistence Management. And I will be presenting a summary of the analysis for Temporary Wildlife Special Action WSA22-05 and 06.

WSA22-05 submitted by the Northwest Arctic Subsistence Regional Advisory Council requests reducing the caribou harvest limit in Unit 23 to four caribou per year, only one which may be a cow for the remainder of the 2022 to '24 regulatory cycle.

 WSA22-06 submitted by the Western Interior Subsistence Regional Advisory Council requests reducing the caribou harvest limit across the range of the Western Arctic Caribou Herd to four caribou per year, only one which may be a cow for the remainder of the 2022 to '24 regulatory cycle.

Specific areas include, Units 21D remainder, 24A remainder, 24B remainder, 24C, 24D and all caribou hunt areas within Unit 22, 23 and 26A.

The proponents are requesting a temporary special action to reduce the caribou harvest limit for Western Arctic Caribou Herd from five caribou per day to four caribou per year, only one which may be cow. The Western Arctic Caribou Herd has continued to decline with the most recent estimate being 164,000 caribou. The proponents are greatly concerned about the precipitous decline of the Western Arctic Caribou Herd and feel that immediate action is needed to slow the decline and prevent the herd from reaching the point of no return.

Proposals requesting the same changes as these temporary special actions have also been submitted for the 2024 to '26 wildlife regulatory cycle. The proponents recognize that Federally-qualified subsistence users are already facing food insecurities but this drastic reduction in the caribou harvest limit is a means to help protect the caribou herd, and that the harvest recommendations proposed by the Western Arctic Caribou Herd Working Group are a starting point for the conservation of the Western Arctic Caribou Herd while still allowing some harvest. Additionally, the Western Interior Council emphasized the importance of protecting cows and feels that restricting all users across the range — entire range

of the Western Arctic Caribou Herd is the most equitable method to reduce harvest and help conserve the herd.

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State and Federal regulation changes in 2016 as a result from multiple proposals were the first time that harvest restrictions had been implemented on the Western Arctic Caribou Herd and Teshekpuk Caribou In 2017 the Board of Game Herd in over 30 years. adopted a proposal requiring registration permits for resident hunting of caribou within the Western Arctic and Teshekpuk Herds in Units 21, 23, 24 and 26. was similar to a proposal passed for Unit 22 in 2016. In 2018 a proposal was adopted to close all Federal public lands within a 10 mile wide corridor along the Noatak River to non-Federally-qualified users. adopted a also proposal requiring State Board registration permits for caribou in Units 22, 23 and In 2020 the Board of Game adopted proposals to open year-round resident season for caribou bull in Unit 23 and removed calf harvest harvest restrictions in Unit 22, 23 and 26A. The Board also -the Board of Game also adopted a -- I'm sorry -- the Board also adopted a proposal to open a year-round bull season and permit calf harvest for caribou in Units 23. In 2022 the Board approved WSA21-01a with modification to close Noatak National Preserve including the Nigu River portions of the Preserve in Units 26A and BLM managed lands between the Noatak and Kobuk Rivers in Unit 23 to caribou hunting by non-Federally-qualified users from August 1st through September 30th for the 2022 to '23 and the 2023-'24 regulatory years.

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The Western Arctic Caribou Herd, Teshekpuk Caribou Herd and the Central Arctic Caribou Herd have ranges that overlap in Units 26A and 26B, which you can see on Map 1 on Page 18. The Teshekpuk Herd primarily occupies Unit 26A and the Central Arctic Herd mostly occupies -- occurs in Unit 26B. There can be considerable mixing of the three herds during the fall and winter and since the Central Arctic Caribou Herd mostly occurs in Unit 26B it was not further considered in the analysis.

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For the last 10 years the management objective for the Teshekpuk Herd of 15,000 caribou has been met and in 2022 the minimum count was approximately 51,000 caribou. The Western Arctic Caribou Herd population has fluctuated over time from a

low of 75,000 in 1970s to a peak of approximately 490,000 in 2003. Between 2003 to 2016 the herd declined an average annual rate of 7.1 percent. In 2017 there was an uptick to 259,000 from the previous approximate 200,000 in 2016. This could possibly be attributed to improved photographic technology when ADF&G switched from film to high resolution digital cameras in 2017. Between 2017 and 2019 there was an approximate six percent total decline to 244,000 and then the next photo census in 2021 estimated 188,000 caribou and this was an additional decline of about 24 percent. The population estimate in 2022 was 164,000 representing an additional 12 percent decline.

And as for the composition data in 2017 the bull/cow ratio was the highest since 1998 at 54 bulls per 100 cows and then in 2021 the ratio fell slightly to 47 bulls per 100 cows, which still exceeds the critical management level of 30 cows per -- 30 bulls per 100 cows. The parturition rate from 2020 to 2022 was 66 percent which is below the long-term average of 70 percent. During the same time period the short yearling recruitment has remained average at 17 per 100 adults. The adult female survival has been below the long-term average of 81 percent since 2017 and although factors contributing to the 2003 to present decline are not known with certainty, increased cow mortality and decreased calf recruitment and survival are likely playing a role.

From 1999 to 2018 the range-wide average estimate total harvest for the Western Arctic Caribou Herd was about 14,000 caribou per year, ranging from 12 to 16,000 caribou each year. Year specific harvest estimates have not been generated since 2018, in part, because they're not very accurate. Local hunters account for approximately 95 percent of the total Western Arctic Caribou Herd harvest and residents of Unit 23, on average, account for the majority of the total harvest. Household survey data demonstrates that local community harvest parallels Western Arctic Caribou Herd availability rather than population trends. The Western Arctic Caribou Herd voted to place the herd in preservation declining level in 2021 and 2022 which prescribed the harvest of six to 10,000 With the 2022 population estimate of 164,000 caribou. the harvestable surplus is roughly 9,800 caribou. And while all these harvest estimates are above the preservative harvest levels specified in the Western

Arctic Caribou Herd management plan and indicates unsustainable harvest levels, actual harvest is unknown and could be much lower due to the caribou being unavailable for harvest near local communities.

WSA22-05, if adopted, would reduce the harvest limit to four caribou per year, only one which may be a cow for the remainder of the 2022 to '24 regulator cycle in Unit 23 only.

WSA22-06, if adopted, would apply the same harvest limit restrictions across the entire range of the Western Arctic Caribou Herd including Units 22, 23, 26A and portions of Unit 21D and 24.

The decreased harvest limits and more restrictive cow harvest would reduce subsistence hunting opportunities and harvest under Federal regulations, however, all Alaska residents could still harvest five caribou per day under State regulations on most Federal public lands. The reduced Federal harvest limits could also impact sharing networks, which are an important cultural component for subsistence users in the area and contribute to food security for many families and elders who depend on the super households to provide caribou meat.

WSA22-06, if adopted, may cause unnecessary hardship and restrictions for subsistence users in areas on the edge of the Western Arctic Caribou Herd's range where there's an overlap with other herds or local caribou populations where a reduction may not be necessary.

The precipitous decline in the Western Arctic Caribou Herd warrants strong measures to add in the recovery and conservation of this population. Current harvest rates, especially the taking of cows, could prolong or worsen the current decline and hamper recovery efforts. Additionally, while causes of the decline are multifaceted and uncertain, reducing human harvest is the most controllable factor. Overwhelming public testimony indicated that the harvest limit reductions proposed in these requests are too drastic, too soon, and that the special action regulatory process did not allow adequate time for local input, consultation and Federally-qualified buy-in. subsistence users are already facing food insecurities. More public input opportunities are needed to develop a

plan to that will address the conservation needs of the Western Arctic Caribou Herd, while also allowing Federally-qualified subsistence users to meet their subsistence needs. More input is especially needed from the communities on the edge of the Western Arctic Caribou Herd's range and from communities that harvest from multiple herds where a reduction may not be necessary.

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The OSM conclusion is to oppose Temporary Wildlife Special Action WSA22-05 and Temporary Wildlife Special Action WSA22-06.

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Thank you, Mr. Chair. Members of the Board. I'd be happy to answer any questions.

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CHAIRMAN CHRISTIANSON: All right, thank you for that Tom. If there's any questions from the Board this is your opportunity to ask them.

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 $$\operatorname{MR.}$  OOMITTUK: Mr. Chair, can you hear me, this is Steve Oomittuk with the North Slope Subsistence Advisory Council.

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CHAIRMAN CHRISTIANSON: Yeah, Steve, go

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ahead.

MR. OOMITTUK: Can you hear me okay?

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 $\label{eq:CHAIRMAN CHRISTIANSON: Yes, I can hear you Steve. } \\$ 

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MR. OOMITTUK: Yeah, thank you. Thank you for that summary and that report. You know there's a drastic decline as you mentioned, you know -- you know we're very fortunate in some of our areas that we have other food source but in Unit 23, you know, where the Western Arctic Caribou Herd has dropped down drastically that, you know, the inland people really rely on that food source of the caribou and dropping it down to -- I'm trying to get the way you worded it, in some ways -- I want to get a better understanding for Federal subsistence users and residents, would -- that would preclude them to four caribou per year, is that what you're stating, or just non-residents sporthunters that come in during the months of August, September and part of October? You know if -- if the population has dropped so drastically, you finding out how, you know, and what's happening, you

know, the global warming -- we know that -- you know, the coldest time of the year, it rains in January or February lately and that freezes the ground and the caribou and the calves, you know, they have a hard time getting to their food source. If it's going to come to the residents and the Federal subsistence users or, you know, I -- I think we need to stop all hunting to the non-residents and sporthunters from coming in until we find out exactly what's happened to Unit 23, and especially the Western Arctic Caribou Herd Working Group -- I mean the North Slope -- or it's the Northwest Arctic Borough Subsistence Advisory Council proposal to four caribou per year, I -- can you explain That -- that includes that more? all Federal subsistence users, is that what my understanding is?

CHAIRMAN CHRISTIANSON: Yes, Steve, so I think you're asking the Staff if this would apply to all Federal users and I believe it would. There's two proposals on it for just Unit 23, so there's actually some other considerations here, but at this time, you know, there's a couple of opportunities here throughout the meeting for Federal interaction so this was, you know, I -- I think to clarify that, if Tom, if you just want to make sure that the intent is for all the users in the.....

MR. OOMITTUK: Yeah, so my -- my understanding so the non-residents and, you know, within the state of Alaska or out of state, non-residents of Unit 23, or sporthunters that come in can still come in to Unit 23 and get the four caribou per year, also, besides the residents that depend on the caribou, is it -- is that what I'm understanding?

## CHAIRMAN CHRISTIANSON: Tom.

 MR. PLANK: Hello, Mr. Chair, this is Tom Plank with OSM again. Council Member, Steve, yes, sir, these -- WSA22-05 is for Federal regulations for Federally-qualified users in Unit 23, and WSA22-06 is for Federal regulations for Federally-qualified users in the entire range of the Western Arctic Caribou Herd.

Does that help answer your question,

sir?

MR. OOMITTUK: You know the Western Arctic Caribou Herd range is -- you know, it's one of

1 the largest range, and when you talk about Unit 23 and the Western Arctic Caribou Herd, goes from -- all the way from Barrow and all the way south of Nome and then the population, as stated earlier, was as high as 5 500,000 so and -- and the estimate count right now is at 164, you take, what 10,000 more, or 10,000, you 6 7 know, that's an estimate of a count. The danger zone I saw on the report was 140. And, you know, we're 8 talking about a lot of people that depend on the 9 10 Western Arctic Cari -- you know, I -- you know, I don't 11 know much about the other areas, we live way over here 12 in Unit 23 area and I don't know why it's mixed in with 13 the other portions of -- you know, the caribou hunting, and -- and it's just -- trying to understanding the 14 difference when you use the numbers in a portion in 15 what areas, we're not used to hearing, you know, Unit 16 17 23, the people that live there, but when you mention 18 other units, you know, that's not our country, we're 19 not familiar with those units even though I -- I just 20 want a clear understanding for Unit 23, because that's 21 my country, it's where I live and we're the largest 22 herd on -- in Alaska has been in a steady decline and 23 we can't understand where that's coming from and it's 24 been at a steady pace and -- and it's a very hard time 25 for the people that depend on the caribou, the food 26 source, the high cost of living, the low economy, this 27 is the way of life for thousands of years.

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If anything's going to be cut down in Unit 23 we should not allow non-residents and sporthunters to be hunting on the Western Arctic Caribou Herd until we figure out exactly what is going on with this herd at this steady pace of decline. W e don't want them to go to extinction. If something's going to be cut for a year we shouldn't allow nonresidents or sporthunters to be getting these caribou.

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38 CHAIRMAN CHRISTIANSON: Thank you, 39 Steve. So....

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MR. OOMITTUK: The Federal....

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43 CHAIRMAN CHRISTIANSON: I'm going 44

to....

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46 MR. OOMITTUK: ....the Federal 47 Subsistence Board.....

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49 CHAIRMAN CHRISTIANSON: .....Steve.....

MR. OOMITTUK: .....always overrides us and -- and it's not right, this is our way of life, our land. And, you know, it's our food source. We don't have a connection to the outside world, you know.

Thank you.

CHAIRMAN CHRISTIANSON: Thank you, Steve. I appreciate your comments and in-depth knowledge of the area and getting clarification for yourself on the record so I appreciate that. Is there any other questions from the Board for the Staff analysis.

 $\,$  MS. DETWILER: Mr. Chair. We also have as part of the Staff analysis, Liz Williams, to give the other portions of the analysis.

MS. WILLIAMS: Good afternoon, Mr. Chair and members of the Board, and all the other participants. This is Liz Williams, cultural anthropologist at the Office of Subsistence Management. And I am going to provide a summary on the two public hearings for public testimony on both proposed wildlife special actions 22-05 and 22-06. And this is just a summary of the public testimony that was received.

The first public hearing was held April 26th, 2023 and it was to discuss -- to receive public testimony on both 22-05 and 22-06. This one was hybrid, it was teleconference and in-person in Kotzebue and public testimony was taken from about 14 people although there were many more participants on the call. Most people spoke in favor of the need for conservation of caribou but in opposition to the four caribou per year as proposed in the special action request. Almost unanimously speakers stressed that caribou is their dietary staple, their cultural identity. They talked about the fact that this proposed limit would disrupt a basic aspect of the subsistence culture and economy which is harvesting for others and sharing to provide for people who don't, or can't hunt for themselves. People explained during the testimony that caribou are sometimes scarce because of changing migration routes and several reasons for this change were discussed like we just heard, climate change, but local residents

consider sporthunters and their use of airplanes to be a major cause of the disruption to caribou migration patterns. Some people said that migrations are interrupted when sporthunters don't follow local cultural practices, conservation practices such as letting the caribou leaders pass so the herd will follow. People talked about the fluctuation in caribou populations are definitely part of indigenous and traditional, ecological knowledge. And they explained to us that in these times they need to practice conservation and respect by letting caribou pass in the spring when they are skinny by not hunting cows in times of low numbers and by using all parts of every caribou they harvest.

Participants in this public hearing expressed extreme concern about the short amount of time between the Northwest Arctic Regional Advisory Council's proposal and the public hearing, especially the lack of outreach to villages. The lack of outreach was a major point of concern because the people who provided public testimony said that the people in the villages are the ones who live directly live off the land and who needed to be consulted. People emphasized the high cost of living in the region and said that they can't just stop harvesting caribou and, of course, it's not just about money, this diet of subsistence food is much better just nutritionally for people.

 Participants from the North Slope said that this proposal is not relevant for them because they harvest from the Teshekpuk Herd and not the Western Arctic Herd. Many speakers said they know they need to conserve the herd but they oppose this specific proposal.

The Kobuk Valley National Subsistence Resource Commission suggested changing the limit to five bulls per day and no cow so that harvesting for others can continue. One speaker, an elder, directly shared his thoughts on how to conserve the herd. He said local hunting patterns have changed over the years because the sporthunters who disrupt the migration routes by focusing on harvesting bulls. said this led to the need for local hunters to shift to cow harvest. He expressed the extreme concern that the use of semi-automatic rifles has taken the place of bolt action rifles among local hunters. He said he has seen some people shoot into the herd and kill several

caribou and then they don't harvest all of them. He acknowledged the natural highs and lows in caribou hard numbers and said that local people are going to have to tighten their belts. And like other speakers he said that caribou will stay on their traditional migration routes if fly in hunting is stopped. He made a sincere request that all agencies come to the communities with their data and sit down with community members, listen to their concerns, hear their knowledge and approaches so that together they can work on a way to conserve the Western Arctic Herd.

And that is a conclusion of the -- the summary of public comments for the first teleconference -- or public hearing.

The second public hearing was held on May 2nd, 2023 and it was to discuss -- or hear testimony about WSA22-06 only. It was held by teleconference and it was not just Unit 23 but Units 21D remainder, Unit 24A remainder, 24B remainder, 24C, 24D and caribou hunt areas within Units 22, 23 and 26A. More than 45 people spoke. Most participants were from the North Slope and strongly opposed the request. One person from Ambler supported the request and stressed the importance of protecting cows and the need for conservation now to ensure the herd's preservation for the future.

The main reason people opposed the was because the proposed harvest limit reduction would not be enough to provide for people's subsistence uses, which might cause starvation across the North Slope. Many people said that four caribou per year was not enough to feed their families or share with others in their community, including elders, widows, and people unable to hunt for themselves. One man said that his family uses 30 to 50 caribou each year, while another person stated four caribou would People were very only last her family for a month. clear that caribou are vital for their survival. They rely on caribou both nutritionally and culturally. Several testifiers stressed that subsistence users take what they need and their harvest is not the issue. They said they shouldn't be criminalized for feeding their family, sporthunters should be restricted first. And they can't just simply switch to store bought food instead of caribou because it's too expensive and it's not as nutritious.

People also opposed the request because they said that most caribou harvested in Unit 26A is from the Teshekpuk or Central Arctic Herd, not the Western Arctic Herd and the Teshekpuk and Central Herds are not declining like the Western Arctic Herd. They said this proposed harvest limit would be an unnecessary restriction on subsistence users.

People said the timing of the public hearing was terrible because many of the region's caribou hunters couldn't participate because they were out whaling. And the point that caribou parts are a central component of whaling boats was made repeatedly to show that caribou is not just food, it's a lot of things, art, and other important implements people use.

Several people requested formal tribal consultation. Some people agreed that conservations are needed but these proposed restrictions are too drastic, too soon and did not allow time or opportunity for input from the subsistence users who would be the most affected by these restrictions. Others expressed frustration at the Western Interior Council for making a proposal for harvest regulations on the North Slope. A representative from the Alaska Department of Fish and Game commented that a proposal about conserving the Western Arctic Caribou Herd will be addressed by the Board of Game in January 2024 and that outlying subunits occupied by other herds such as the Teshekpuk Herd and the Central Arctic Herd should be considered from removal from this request.

So after the public hearings were over, members of the Western Interior Advisory Council expressed their wish to withdraw their request WSA22-06. And while the Council can't formally withdraw their proposal outside of their public forum, the Chair of the Council, Jack Reakoff, intends to speak to the Board as part of the proceedings today.

And this is the end of the summary of public testimony from the two public hearings.

Thank you.

CHAIRMAN CHRISTIANSON: Thank you. Is there any questions from the Board for Lisa [sic] on the second portion of this summary.

0019 1 (No comments) 2 3 CHAIRMAN CHRISTIANSON: I think a key note for me, Lisa, was that the Chairman of that RAC, after consideration of all the public testimony wants to rescind this proposal, so I would just echo that 6 7 that's the final statement I heard there. If there's 8 any Board questions. 9 10 MR. REAKOFF: Mr. Chairman, this is 11 Jack Reakoff. 12 13 CHAIRMAN CHRISTIANSON: Jack, you have 14 the floor, thank you. 15 16 MR. REAKOFF: Thank you, Mr. Chair. I 17 take seriously public comment, but I also take 18 seriously the decline of this caribou herd. 19 Interior Regional Advisory Council had the Mulchatna 20 Caribou Herd within our region, that herd was 200,000 21 in 1997 and it's now 12,100 with zero hunting. So we're concerned about the Western Arctic Herd. 22 23 delineation in the public process didn't show that the 24 Western Interior -- it was my mistake, we didn't delineate where in Unit 26A, but the reality is the 25 26 caribou had a bad winter, 70 percent of the Western 27 Herd went south of the Kobuk River, they had deep snow, there was 40 inches of snow on the 7th of May in Ambler 28 29 area, those caribou had rain on snow, we're going to 30 see a continued decline in the Western Arctic Herd. 31 32 I polled the Council, I felt the public 33 comments against the proposal were so strong, that 34 there wasn't enough lead time, and I felt that, yes, we 35 had made a mistake by not having enough lead time for this special action request, and so I polled the 36 37 Council, by email, and the Council -- the Western Interior Council enabled me to request that the Federal 38 39 Subsistence Board withdraw the proposal WSA22-06. 40 41 Thank you, Mr. Chair. 42 43 CHAIRMAN CHRISTIANSON: Thank you for 44 that point for clarification. Is there any questions 45 from the Board for the presenters. 46 47 (No comments) 48

CHAIRMAN CHRISTIANSON: Any

other

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    discussion or feedback from the Board.
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                     (No comments)
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                    CHAIRMAN
                               CHRISTIANSON:
                                                      Okay.
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    Then....
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                    MR. OOMITTUK: This is Steve with the
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            Slope Subsistence Advisory Council. Can I make
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     a comment. I got an email, you know, my -- you know
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    this is the first time as Chairman of the North Slope
     Subsistence Advisory Council and my understanding that
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     the Chairman, Gordon Brower, who was always here before
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    me, sat on the Federal Subsistence Board, so I got an
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    email, and I'm not sure if I'm able to speak during
    this time unless I'm called upon, or am I part of the
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    Board, or am I just advisory to you on this Federal
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    subsistence special action, and make some comments, the
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    comments that I made, as the North Slope Subsistence
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    Advisory Council Chairman -- if someone could verify
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    that I am actually on this Federal Subsistence as a
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    Board member, I never seen that, and understand -- I
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     just got voted in as the Chairman in January.
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                     (Pause)
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                    MS. LAVINE: This is -- so.....
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                    MS. DETWILER: Mr. Chair, are you still
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    on?
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                     (No comments)
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                    MS. DETWILER: I think we may have lost
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     -- Tony may have dropped off here.
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                    CHAIRMAN CHRISTIANSON:
                                             I kind of lost
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    him for a second and I could hear Steve talking, sorry,
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     I keep losing service here, about him just becoming a
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    RAC Board Chair and his concerns about the caribou and
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     I would only reassure him that's what this process is
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     for and so we've got to hear everybody today. Just in
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     light of what's going on, I think is to assure him that
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    he is part of the process -- that's kind of where I
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    lost him. Is that where we're at?
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                     (Pause)
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                    MS. LAVINE: Mr. Chair, this is Robbin
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Lavine. And people of the Federal Subsistence Board, and this public meeting today, this is Robbin LaVine, Subsistence Policy Coordinator, can you hear me?

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CHAIRMAN CHRISTIANSON: Yes, I can hear you loud and clear, Robbin, I was having a hard time hearing Steve and then like I said I was just trying to get a gist of his conversation just to.....

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MS. LAVINE: Thank you.

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CHAIRMAN CHRISTIANSON: Okay, yeah,

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thank you.

MS. LAVINE: Thank you, Mr. Chair. If -- if you will allow me I could make a comment addressing Steve's concerns.

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CHAIRMAN CHRISTIANSON: Yes, please, because it kind of broke up there and I couldn't understand.....

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MS. LAVINE: Yeah, I -- I understand we're having some technical difficulties with our phone lines so our Chair Christianson has not been able to hear everything. Our Regional Advisory Council Chair of the North Slope, what you have said, Mr. Oomittuk.

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Mr. Oomittuk, this is Robbin LaVine, and you have a very important role here at our Federal Subsistence Board meeting and we understand that you are a new Chair to this process and we are grateful for your service and we're grateful for your knowledge and expertise and all of your contributions and the comments that you share today are tremendously valuable and will go into Board deliberations when we get to that stage in the agenda. So right now we're listening to the analysis, we're listening to a summary of the public hearing. Shortly the Chair of the Federal Subsistence Board may open the floor for members of the public to provide their comments. And then we're going to hear, again, from you, the Council Chairs, and liaisons to the Board, and you'll provide some comments at that time, and then myself, Chair of the ISC, will be able to provide some comments and then there will be an opportunity for the Board to discuss with you, the liaison to the Board, and the other Chairs, who are liaisons to the Board, some of the finer details about these special action requests. And that's an important

part of our proceedings, and that's where your expertise is relied upon.

Thank you, Mr. Chair, and thank you everyone for listening.

Bye-bye.

CHAIRMAN CHRISTIANSON: This is Anthony. Thank you for that Robbin, I was trying to get to that, that there's still opportunity for everybody to have an open discussion to get us to the end of today and the outcome of the special action.

With that we're under public -- I mean we were just under the analysis presentation and the subsequent meetings, and now we're on the agenda of if there's no other questions from the Board to the analysis and the summary of public comment we'll move on to open up the floor for public testimony. And, again, if there's -- we would just hope that everyone be mindful of the time constraints of anybody for the day -- we have until 4:00 o'clock today and so I'd just like -- oh, 3:00 o'clock I mean, so I'd just like to go ahead at this time offer public testimony. If there's anybody online, Operator, this would be the opportunity for them to do so.

Thank you.

OPERATOR: We will now begin the public comment and testimony session. If you would like to provide a comment or testimony, please press star, one, unmute your phone and record your name clearly. Your name is required to introduce you. If you need to withdraw your comment press star, two. Again, to provide a comment or a testimony please press star, one. It will take a few moments for comments to come through, please standby.

(Pause)

OPERATOR: Our....

MR. OOMITTUK: Hello, this is Steve Oomittuk from Point Hope of Alaska and I live in Unit 23.

REPORTER: Okay, Steve, could you hold

up one minute please. So this is Tina, the court reporter, and I'm having a difficult time understanding you. I don't know if you maybe could hold the phone a little bit -- maybe a little further away, you're coming in a little muffled.

5 6 7

Go ahead.

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 $$\operatorname{MR.}$  OOMITTUK: Okay, Tina, could you hear me a little better now. I'm a little further away from my phone.

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13 REPORTER: I think -- I think so. 14 Let's try it.

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MR. OOMITTUK: Okay. Just for the record, since we're in a public hearing, my name is Steve Oomittuk. I'm a resident of Point Hope, Alaska and it's in Unit 23A of the Western Arctic Caribou Herd.

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The comments that I made earlier about the steady decline and the concerns we have on the Western Arctic Caribou Herd in the proposals and it needs to be a five caribou per day and, you know, in the comments, you know, like they said earlier, you know, April and May is a busy time of the year for a lot of the coastal villages that are out whaling, you know, they're out on the ice (indiscernible) 24 hours a day and, you know, even though we have other food sources, the Western Arctic Caribou Herd is vital to our way of life too, it feeds us, you know, the animal, what we utilize too, the sinew, you know, everything from the caribou is utilized. It's -- you know we've the climate change and the changes in the migration route, you know, we seen observing airplanes coming in within Federal lands, within the North Slope within Unit 23 and a lot of our young observers of the hunters see the planes steering the caribou away to the hunters that are up further north and -- and the practices that we have of letting the first caribou go through so the caribou migration will follow that We were always taught that the first herd scent. should pass through so the rest can follow and that's something that we notice the people that are nonresidents and sporthunters don't understand. You know the Western Arctic Caribou Herd migration is changing, they're coming later and later, they're not following their -- when you live a cycle of life you see changes

when you live a life -- lifestyle so you have to understand the local knowledge, and the elders when they speak, you know, they see it, they watch it, they observe. The subsistence way of life is vital to them. It's food on the table. It's their identity as a people. It's a way of life that have been passed from generation to generation.

We are a very low income community. Our subsistence lifestyle is very vital to our survival, and our connection with the animal.

I know I'm on a -- we're on a timeframe here so, you know, when the Advisory Council supports something and it seems like we get cut down by the Federal Subsistence Board and we're the ones that live in the area. You have to understand local knowledge and tradition and culture and the knowledge of the people that actually live here 365 days a year for the last 2,000 years. History has been passed down, local knowledge.

Thank you.

CHAIRMAN CHRISTIANSON: Thank you for taking the time to call today, I appreciate your words and how important it is that we do remember how important traditional, ecological knowledge is here and that in our decisionmaking of deference is given to the RAC when we can best do that as a Board and so I just want to assure you that we'll do our best to weigh in all the information.

Thank you for calling in.

Operator, is there anyone else who would like to be recognized at this time.

OPERATOR: Yes. Next we will recognize Dude Lincoln Carr, your line is open.

MS. CARR: Thank you, can you all hear me okay?

45 CHAIRMAN CHRISTIANSON: I hear you 46 real....

UNIDENTIFIED VOICE: Yes.

MS. CARR: Okay, because it was real hard to hear Steve as high as I turned my phone. I'm Dood Lincoln Carr. I'm a lifetime resident of Kotzebue.

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This caribou decline is a very serious issue and, yes, the people that live off the caribou understand it, if not better than anyone, especially with these new rules and regs that are possibly be putting on. And what we got to stop to remember, whether you're State, whether you're Federal, whether you're Fish and Game, whatever you're -- whatever Board you're on, we all need to remember that we hunted this caribou and the whales and the fish many, many years ago before the Federal came in with 70 percent land owner of Alaska, before the State 29 percent land owner of Alaska, and the Native Corporations own one percent. I really think it's time that the State and Federal need to work with the tribal, the Native people, the -the cultures throughout the state when it comes to their food that we have grown to, not only love and harvesting but in sharing. The people from far up north with the bowhead whale, they share with the people in the Northwest and statewide with their bowhead whale when we share our fish, our sheefish, our salmon. And what we also have to understand is the trawlers, the devastating effect that they're putting on our villages along Alaska. This is the time that these Boards need to stop and think, yes, you have rules and regulations; yes, you have things you need to abide by but you also have people that have lived off the land and the ocean and the sky for years, long before things were put into place.

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really hope So I at this especially for our Western Herd, how many -- and if anyone with State or Federal could answer my question, how many residents of the state that have permits to hunt these caribou, versus how many residents of nonstate residents hunt the caribou. I think it's time we use these numbers. We find out exactly because that's recorded. If you have to get a permit to hunt caribou, whether you're in Unit 23 or any other unit that isn't hurting by a decline there are still permits that have to be given to folks that don't subsist and, yes, we are very guilty on not recording our subsistence catch, total numbers, at least that's what I've seen on social media, that they're asking us to record the number of caribou that we get. People share, that's the only way

majority gets the caribou nowadays because of the fuel, because of the cost of the vehicles, the snowmachines, the boats, it's just astronomical, paying \$9 a gallon of gas versus \$14 a gallon of gas in our villages in the Northwest Arctic region.

We need to start working together. And I think the Federal and State have to really realize that they're there for the animals to continue over the years but they're also there for the continued culture and lives of people that have lived off these lands forever.

I appreciate your call-in, I appreciate all your meetings that you folks have, you know, and you're trying your best to make things work, but like Steve Oomittuk said, the decline is real in our region, we need to work together, and if we need to stop the non-resident, the hunters that come in, even for one year to two year, how many would that save of the animals. I just -- I just wanted to bring that out there because something has to be done and I think it's possible that everyone can work together.

The gentleman speaking earlier where he said they wanted to withdraw, and I didn't fully understand him, but, again, that's where I think our serious issue is, can we stop the hunting of the non-residents trophy hunters that come up in our area. And don't get me wrong, I have nothing against that, if they're willing to pay their price and come up and do that, that's fine, but when our food and our caribou is at high risk we have to do something.

So thank you for this opportunity to all entities that are here on the call-in.

Thank you.

 CHAIRMAN CHRISTIANSON: Thank you. And I appreciate you calling in and sharing your point of view and I share a lot of your points of view as the Board Chair. Thank you very much.

Operator, is there any other persons online at this time?

OPERATOR: Yes. Next we will hear from Neil DeWitt, your line is open.

MR. DEWITT: Good afternoon everybody. I am here sitting on -- I'm changing hats because I sit on the Western Arctic Caribou Herd Working Group. I am the Anchorage AC Chair, or the Anchorage AC person that represents the rest of the state of Alaska, the non-Federally-qualified people, so with that hat on I'm going to say this statement of:

Before the people started to not allow non-Federally-qualified subsistence users into the area, those people that would go up there hunting, they would also have with them a bear permit, and wolf permits and different things and they helped control your population of the animals that are destroying your caribou calves. Now, with that being said, they would take the meat and they would -- my understanding, a lot of them would just donate it to local people up there because they just wanted the hide or the horns, as you say, maybe a little bit of the meat but not all of it. So they help share with -- by taking the animal. They brought money into our state, they allowed for various different things.

I've heard about the airplanes for years and years and years because I've sat on the Western Arctic Caribou Herd Working Group for quite a few years already. Back in 2016, I believe it was, I even made a proposal about some of the stuff that we're talking about today and it still hasn't gone into effect. Nobody is still telling these people with the airplanes not to fly or don't get too close, or where and when they can. It's kind of like a little pamphlet that would have to be made, as we spoke about back then, that says, you know, don't take the first caribou that crosses the river because they lay down the scent trail so the rest can follow. It's -- you know, you don't camp on this side of the river you camp on that side of the river. And there's various different things that can go into that pamphlet and people need to know that before they are allowed to get a license, okay.

Along with that, closing it down to the other five percent of the people that come up there, we take such a small amount of animals out of that herd, it's unbelievable. I think 250 is a number that I heard and it could go up as much as, in the hay day, back when the herd was almost 500,000, it was up to 800 that they took. That's a drop in bucket compared to

how much the subsistence people take, which I understand and anybody that knows me knows that I realize that you guys don't have a Carrs or a Safeway or a Fred Meyers or whatever, to go to the store and get a pound of hamburger for supper tonight, I realize that you have to take your caribou when the caribou are there and you have to preserve it so you have food to eat.

So I'm one of the people that actually fight for you folks up there, but at the same time I have to wear various different hats that, you know, I represent this group of people and I have to talk on their behalf.

With all that being said now, I will say I have not in my viewpoint seen where closing it down to the non-Federally-qualified subsistence user has done any good at all. If anything, there's more animals that are disappearing now because when you first started that you had 205,000 was the count, and we're down to 164,000 now, so, maybe, just think about it, if you opened it back up and let them take some of those bears and the wolves and stuff it might help you out because I know we've, on the State side at the Board of Game, they've allowed more take of bears, there's two in certain areas, or maybe even three I think I heard, so you need to kind of help control the predator population so let the other people back in.

Lastly, I will say my understanding of the four caribou per year instead of the five a day that we used to have, the four caribou a year is for each member of the household, not just the head of the household. So if you got 5 people in your house you got four caribou for each one of them, that's 20 caribou that you're allowed to take.

And that's where I'll end, thank you, Mr. Chair, for the time and the opportunity to talk. And thank the rest of you for listening.

Any further testimony today. Operator, is there anybody else online?

OPERATOR: Yes. Next we will hear from Arnold Brower, your line is open.

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MR. BROWER: Hello. This is Arnold Brower, can you hear me okay.

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CHAIRMAN CHRISTIANSON: Yes, I can hear you good Arnold.

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MR. BROWER: Thank you. I'm here in Utqiagvik, Barrow, Alaska. I'm with the Native Village of Barrow Tribal Council. I'm a longtime resident of Utqiagvik. I have fish camps up the Teshekpuk area and the Ikpikpuk area where I go subsistence hunting.

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And I've been in wildlife management for all my life and when the bowhead population was diminishing we dealt with pretty scientific stuff, biological stuff, equipment needs studies, all that stuff to compile what can be acceptable to sustain the current population and I don't see that -- I have not heard any of that on the item that we're discussing, it's just only the Western Arctic Caribou Herd so that's where I'll make my testimony on. And I have been using a calculator to figure out -- figure things out and five a day is quite a -- quite a good number for us to have to sustain our subsistence way of life without -- this way we're not implicated criminally and in the part of this testimony that I want to focus on is that people not be criminalized for trying to sustain their culture and the subsistence way of life.

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We have seen people with -- whether it similar management and walrus where hunters were criminalized and had been in jail for several years and that defeats the purpose of a cooperative agreement to have rural residents have that to go through that, endure that because of these kinds of things and that's why I think numbers have to be -- I do support the conservation of the caribou but it's got to be done in a way that it does not criminalize us and if it does then it should be other way around to the sporthunter as well. If they are serious, if you do that you'll get to keep the population -- or let the population recover, drastic measures has to be done on both sides, whether they're sporthunters or -- this is pretty drastic on us but for the sporthunter, on the Haul Road or air guides, if that's going to be implemented -- if we're criminalized any violation of -- that they do

themselves has to be criminalized just like us to enforce it. Because we feel the -- I feel that this is a very serious resource for the State of Alaska, especially rural Alaska that -- our culture.

Many years ago when the bowhead population diminished, we were given an in lieu of portion for the whale and each house was given two pounds apiece, but that could only sustain them for two weeks or maybe a week for families and that did not And things have to be -- we cooperatively work on this measure. Perhaps something more considerable would be -- I like the guy that was speaking right before me, even if you put two per person, something to that effect so that five per person at 365 days is over 1,800 caribou a year so we want to fix that and reduce it to something more sustainable so that the population can sustain itself.

So that's what I'm driving at.

And a lot of my neighbors here at Utqiagvik are still hunting and one of the things that I thought about in the past couple of months since this public hearing that I heard about, to have a no take at all between April -- April 15th until July 1st, for example, calving time for the caribou, and that we don't want to upset the taking of females that are pregnant and things like that. So that can be something that is -- I think that most of us can live with, for example, in that area.

I want the Federal Subsistence Board to understand you cannot criminalize our way of life and it's got to be a two way street. And that we want to protect our relatives, our families from our communities — a lot of communities that still sustain their livelihoods with basic subsistence hunting, whether it's fishing or caribou or otherwise.

So with that I'll close my comments here and I don't know who will be next but thank you for the opportunity.

CHAIRMAN CHRISTIANSON: Yep, and we thank you too for calling in today. Appreciate you giving us the feel of the landscape.

Operator, is there -- the next one

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                    OPERATOR: Yes. Next we will hear from
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     Walter Sampson, your line is open.
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                    MR. SAMPSON:
                                    Thank you, very much.
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     Can you folks hear me?
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                    CHAIRMAN CHRISTIANSON:
                                             Hear you loud
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     and clear.
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                                  Thank you, very much.
                    MR. SAMPSON:
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                    (In Inupiag)
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                    Is there any questions?
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                    (No comments)
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                    MR. SAMPSON: First of all....
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                    CHAIRMAN CHRISTIANSON:
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     your language but I'm a Xaad Kil (indiscernible)
     speaker there, brother, this is the Chairman, so if you
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     want to redo that for the record.
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                    MR. SAMPSON: Thank you. First of all,
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     I u se that analogy as a way for you to understand the
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     process that the state of Alaska and Federal system to
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     go through don't get quite out to the villages to
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     understand and it's you and I that's been through these
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     processes to talk about resources that can understand,
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     you and I have that privilege to do that. But for
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     someone who live out in the community, that live off
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     these resources don't have that opportunity to -- to
     get the message because of the process, because of the
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     technology that is not there for -- for some of the
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     village members to go through to listen to and it's
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     something that we need to understand.
                                            The process is
     not there for those who are impacted by this very
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    process that we're going through to make decisions for
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    them and they don't have that opportunity to do that.
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    And I think it's critical that we understand that and
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    there's got to be a better process in taking this very
    process out to the villages so they can understand what
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    it is that we're discussing today. They don't have no
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     feedback for you because they don't have that process.
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                    I think Dood brought out some good
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points in regards to the culture and the tradition that we have in this region and we're right on the migration pattern of that herd. I testified in May in regards to the process.

And early '19 -- 1993 we saw the herd getting up to the max of 500,000 and we knew at that point in time that they were going to crash, and when they did crash we started getting concerned about the herd and the question was brought to the state of Alaska and the Federal system, we're getting concerned about the -- the decline of the herd, what is being done to -- to address the decline and all we heard was, oh, they're still healthy, we're not concerned about them, and that's not a good answer.

Now, that from 500,000 we're down to 164,000, State of Alaska and Federal system are getting concerned about it and now we're getting to the point of punishing people or criminalize them for taking caribou and I think it's sad that it's a process that has taken us to that. And I think Jack brought out a regards to taking back aood point in recommendation on 06 and I think if we're going to proceed on making a decision on 05 we still have not taken this out to the villages that are being impacted. If we should move to do something, then I think we're getting good public process through this system from other areas, but not a process from the villages who are being impacted by this very process.

I would suggest that there's got to be a way to get to some of these communities that need that information and I think we all know that the process is -- or has a lack of to bring information out to the communities for them to hear them, about what it is that we're trying to do or what this Federal system is trying to or the State system, and I'm glad that we are in the process of having dialogue without really hearing from those people that are -- will be impacted by this very process.

And I thank you very much for your time.

CHAIRMAN CHRISTIANSON: Thank you for calling in today and I appreciate your point of view and definitely hope we can hear everything that we need to hear and get all these concerns elevated so we can

make the best decision for the people and the user. I'm all about food security.

MR. SAMPSON: Thank you.

CHAIRMAN CHRISTIANSON: So thank you.

Operator, is there another one on the cue that would like to be recognized at this time?

OPERATOR: Yes. Next we will hear from Nathan Hadley, your line is open.

MR. HADLEY: Yes, thank you for having this meeting, a very important meeting to have and to listen to the comments of the people. You know I agree with Oomittuk from Point Hope, Steve Oomittuk.

You know my grandfather would always tell me that our year starts springtime when we start hunting whether it's whale, you know, bowhead whale or beluga whale. In my area we hunt beluga whale, we just worked on putting away sheefish, smelt fish, we're working on trout, you know, to fill our freezers for And, you know, the birds came. the winter. So we're putting a variety of meat away, and food, and the caribou herd is very important to our diet, you know, many people, you know, in a village don't have a boat, a snowmachine, you know, and they rely on their residents to provide for them also so, you know, we'll be hunting bearded seal soon. So that variety is there know, the caribou migration is really but, you important.

You know I heard a caller earlier saying, you know, about the airplanes, really, you know, I grew up reindeer herding and like I said before that it's a sense of camps or village, animals get used to coming near a village for safety or a road, you know, because they know that they have a better chance of surviving from predators like wolves or bears, you know, and we camp all summer gathering food and, you know, right now the price of five pound hamburger—hamburger meat, \$53 in my village. And, you know, in the past meetings that I attended over the phone hearing, you know, people from the Lower 48 saying that they're up here to see their families also but their cost is well over 10,000 to bring their family up to do a sport hunt. That's not — you know, that's not our

way of life. We make use of everything that we can off the land, off the water.

And, you know, like with this change, it will hurt a lot of people, you know, really rely onthe caribou migration and, youknow, if -you know all hunting to the outsiders stop, you know, our hunts are off the rivers and during the winter, yeah, we use snowmachines but, you know, even that, you know, with -- what you call it, three bulls and a female now, I really believe there needs to be more studies to find out more, you know, with this so, you know, it's really a scent of a man -- you know if there's hunters -- you know they know they're being hunted and, you know, we would like to see more study also happening with the people up here, the Native people have the right to live off the land and not be afraid of running out. You know, we, ourselves, we watch how we hunt too when we know it's getting scarce and do it right, you know, we not only eat the meat of the caribou, you know, we also eat the stomach, the (In Native), you know, we like marrow, bone marrow soup. We use every part of the caribou, you know, it's a delicacy, you know, besides the meat.

So thank you for hearing me.

Operator, at this time can we move to the next one in the cue, please.

OPERATOR: Yes. Next we will hear from Vernon Edwardson, your line is open.

MR. EDWARDSON: (In Inupiaq) Good afternoon everybody. I hear some leadership from the Northwest Arctic Borough and I'm pleased to hear that and also some from across the North Slope.

I wanted to come and testify to this forum and -- so yesterday we had a North Slope Borough Assembly meeting and I wanted to read into the record on testimony, our resolution, if that's okay with everybody here.

CHAIRMAN CHRISTIANSON: You have the

0035 1 floor. 2 3 MR. EDWARDSON: Is that okay with you 4 guys? 5 6 CHAIRMAN CHRISTIANSON: You have the 7 floor. 8 9 MR. EDWARDSON: All right. This is --10 this is the North Slope Borough Resolution, Serial 11 Number 28-2023. A resolution opposing the proposed 12 special action by the Federal Subsistence Board 13 drastically reducing the allowable harvest of Western 14 Arctic Caribou Herd caribou from five per day to four 15 per year. 16 17 Whereas, the Northwest Arctic Alaska 18 Subsistence Regional Advisory Council submitted 19 Temporary Wildlife Special Action WSA request, WSA22-05 20 asking the Federal Subsistence Board to reduce the caribou harvest limit in Unit 23 from five caribou per 21 22 day to four caribou per year, one of which may be a cow 23 for the remainder of the 2022 to 2024 regulatory cycle; 24 and 25 26 Whereas, the Western Interior Alaska 27 Subsistence Regional Advisory Council submitted Temporary Wildlife Special Action WSA22-06 asking the 28 29 Board to reduce the caribou harvest limit across the 30 range of the Western Arctic Caribou Herd from five 31 caribou per day to four caribou per year, only one of 32 which may be a cow for the remainder of the 2022 and 33 through 2024 regulatory cycle, specifically reducing 34 the harvest in 21D remainder, 24A remainder, 35 in all caribou hunts -- all caribou hunt areas within 36 Units 22, 23, and 26A; and 37 38 Whereas, conservation concerns 39 associated with the recent significant decline in the Western Arctic Caribou Herd numbers led to these WSA 40 41 requests; and 42 43 activities Whereas, subsistence including the pursuit, harvest, processing, sharing, 44 and consumption of caribou are central to the Inupiat 45 46 culture and critical to the nutritional well-being of 47 the North Slope residents; and 48

Whereas, adoption of either of these

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temporary WSA requests would result in immediate and profound food security and actual hunger within all of the affected subsistence communities; and

Whereas, the proposed harvest limits are not in keeping with traditional, common and essential sharing practices within our communities and would prevent the harvest by proxy for elders and others who cannot harvest needed caribou for themselves; and

Whereas, no stakeholder group has more to gain from the conservation measures aimed at recovering the numbers of the Western Arctic Caribou Herd and no stakeholder group has more to lose if the Western Arctic Caribou Herd continues to decline than the subsistence hunters and their communities who depend on the animals as a significant and irreplaceable food source; and

Whereas, the North Slope subsistence hunters and communities has -- have successfully responded to sudden and significant shortages of subsistence resources in the past, including caribou, by invoking customary and traditional conservation and harvest practices and limits; and

Whereas, the North Slope subsistence hunters and communities have a long history of successful and respected self-management and comanagement of harvest undertaken in collaboration with responsible State of Alaska and Federal agencies, including co-management of the harvest of the bowhead whale and other marine mammals; and

Whereas, the North Slope Borough's Department of Wildlife management employing community based subsistence research specialists has for decades documented the community harvest of and need for a full range of subsistence resources, including caribou; and

 Whereas, while also hunting within the range of the Western Arctic Caribou Herd subsistence hunters within six North Slope communities harvest the majority of their caribou from the Central Arctic and Teshekpuk Herds, which are either stable or increasing; and

Whereas, enforcement of the proposed

WSA's would almost certainly result in the citation of North Slope and other subsistence hunters unjustly criminalizing their efforts to feed their families and communities; and

Whereas, food security and conservation of subsistence resources are top priorities of the North Slope Borough, our communities and our residents;

Now, therefore be it resolved, that the North Slope Borough strongly opposes the adoption of the Temporary Wildlife Special Action requests WSA22-05, and WSA22-06, that would reduce the harvest limits of caribou across the full range of the Western Arctic Caribou Herd; and

Be it further resolved, that the North Slope Borough proposes as an alternative to the proposed WSAs that the Federal Subsistence Board adopt a conservation program that employs community based self-regulation of Western Arctic Caribou Herd harvest.

This was signed -- introduced on June 6th, adopted on June 7th, signed by myself, the President of the North Slope Borough Assembly, Vernon Edwardson, and signed by Harry K. Brower, Jr., on June 7th.

And I wanted to -- we, as North Slope leadership strongly oppose this -- this action that this forum is trying to do and the whole subsistence communities on the North Slope strongly opposes that, this is going to have a major impact, detrimental impact to already high food prices in the villages, and across the North Slope, along with the Northwest Arctic region, and I wanted to make sure that this was read into the record that you guys have.

 $$\operatorname{And}$$  I thank you for your time, and (In Native) to all those who are having testimonies in this forum.

CHAIRMAN CHRISTIANSON: Thank you. Haawa. Thank you for calling in and reading the resolution and getting the important message for the people out there on to the record. I appreciate that.

I'm going to pause the public testimony at this time as we have a Regional Advisory Council

member who has to get off here really soon and so I'm going to go ahead and call on Thomas at this time.

Thomas, you have the floor.

MR. BAKER: Thank you, Mr. Chair.

CHAIRMAN CHRISTIANSON: Yes, Mr. Baker.

MR. BAKER: For the record this is Thomas Baker, Chair of the Northwest Arctic Regional Advisory Council. I'm pulling up my notes here. So on behalf of the Northwest Arctic RAC I just wanted to read our reasoning behind this action request.

The Northwest Arctic Regional Advisory Council is requesting the temporary special action to reduce the caribou harvest limit in Unit 23 to four caribou, four bulls or three bulls and one cow per year. The Western Arctic Caribou Herd has continued to decline with the most recent estimate being 164,000 caribou. The Northwest Arctic RAC is greatly concerned about this precipitous decline of the herd and feel that immediate action is needed to slow the decline and prevent the herd from reaching a point of no return.

The request for a temporary special action will be followed with a proposal for regulatory change during the 2024 to 2026 wildlife cycle.

 The RAC feels that the harvest recommendation set forth by the Western Arctic Caribou Herd Working Group would be a starting point for the conservation of the herd while still allowing some harvest. The RAC recognizes that Federally-qualified subsistence users are already facing food insecurities but this drastic reduction of caribou harvest is a means to help protect the caribou herd while still allowing some harvest.

And if I may, Mr. Chair, given the amount of feedback from public hearings, from tribal consultations and just speaking with folks on the ground in the Northwest Arctic part of Alaska, feedback is overwhelmingly negative towards this call for a reduction, which originally coming out of Kotzebue, from the Kotzebue Sound Fish and Game Advisory Council and on to the working group, was an attempt to self limit and show how important it is for our community

members to understand the herd is declining and that we, ourselves, the people who are really the stewards of this herd need to take actions to make sure that we doing everything to keep the herd alive, 5 overwhelmingly people are against this reduction just as we've heard today and are going to continue to hear, 6 7 will turn criminals into our providers, in that, families are typically are not able 9 to survive off of what can be harvested by one person 10 if it's only four caribou per year. Internally, the 11 RAC and the Kotzebue Sound Fish and Game Advisory 12 Committee, we're all looking towards what can be done 13 to reduce the amount of caribou being harvested so that 14 it's working with the long-term goals of preserving the 15 herd, but at the same time we can't short ourselves. So we have not had the amount of discussion that the 16 17 Western Interior RAC has had, but this has come up and 18 that is the position that the RAC has at this time.

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 $$\operatorname{If}$  there's any questions anyone would have for the Northwest Arctic RAC I'm happy to take them.

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CHAIRMAN CHRISTIANSON: Thank you, Mr. Baker. And I appreciate you taking the time and letting us know you needed to get off and get that presentation on the record for us. Any questions from the Board for Thomas before he has to get off.

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(No comments)

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CHAIRMAN CHRISTIANSON: All right, thank you, Mr. Baker, for that insight. And thank you for your work on the Regional Advisory Council.

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Operator, we'll go ahead and go back to the public testimony at this time, if there's anyone else online that'd like to be recognized, this is their opportunity as a public testifier.

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OPERATOR: Thank you. Next we will hear from Brian Pearson [sic], your line is open.

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(No comments)

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OPERATOR: Brian, we're not able to hear you in the conference -- I believe we have you now.

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MR. PERSON: Yeah, hi, this is Brian Person. I didn't realize that I actually got in cue. Well, thank you, I think you've heard a lot of testimony from a number of people opposing these special actions. You know, I guess -- I'm a wildlife biologist for the North Slope Borough, Department of Wildlife Management.

I just want to say that we recognize that there is, and I recognize that there is a conservation concern for the Western Arctic Herd and anything we can do to reduce cow harvest will facilitate that herd's recovery. You know, we've drafted some proposals that we've submitted to the --well, the North Slope Advisory Committee submitted to the Board of Game, we're continuing outreach within the communities to raise awareness of the conservation concern as well as continue to get feedback from communities on what they think will work for them and the best way to help allow the recovery of this herd.

So I'll just keep it short at that.

I thank you, everyone, for the testimony and thank you for this opportunity.

Thanks.

CHAIRMAN CHRISTIANSON: Thank you for taking the time to call in today. Operator, is there anyone else in the cue that would like to be recognized at this time.

34 OPERATOR: There are no more people in 35 the cue at this time.

CHAIRMAN CHRISTIANSON: Thank you, Operator. And that concludes our public testimony on this wildlife action. We'll move on to the next agenda item and I'm just pulling up my agenda, I got to bounce around here -- sorry.

Tribal Alaska Native Corporation consultation summary, we'll call on you Orville Lind.

MR. LIND: Yes, good afternoon, Chair and Federal Subsistence Board members. Can everyone hear me okay?

CHAIRMAN CHRISTIANSON: Loud and clear.

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MR. LIND: Thank you. We conducted the consultation on WSA22-05 and 06 on May 15th and I'll just go ahead and get into the rest of this.

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We had the first Inupiat Community of Arctic Slope, the local tribe, tribal council strongly opposes and represent communities along the North Slope. And they stated that four caribou per year will not meet their subsistence needs and also stated that their hunters go out to hunt for all the community and their families and four caribou proposal per year will not be enough for their people. Also the uses of the caribou animal itself, the hides, clothing keep hunters warm, caribou meat is healthier than store bought food and prevents diseases in our people.

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There was also a tribal council member from Anaktuvuk Pass stating that we're in no man's land and he was indecisive and we want to save the caribou but we also want to harvest them. He also stated that if the caribou herd is dwindling so bad we need to take action from the state of Alaska but also outlying communities around, over the years been indicating too much caribou harvest from all the three herds, those indications were not considered and now they are on the brink of no return. I am a caribou hunter and live off caribou, primary diet since time immemorial. Western Arctic caribou is on the brink of no return which is sad and devastating. History repeats itself, you're going to do these four caribou per year for nomadic people allowed by Federal government to sustain their lifestyle knowing of these changes that North American Indians have to endure -- broken treaties, indications -- we're feeling good from saying those words to make us feel better but some authority and just how do you suppose to do that over the vast area. Harvest in late July and August and come from the west along the northern Brooks Range through the mountains, how are you going to regulate this, pretty much terminal, I could cry. Difficult to enforce these rules. Disruption for people harvesting from different herds. We do  $\ \operatorname{not}\ --\ \operatorname{we}\ \operatorname{know}\ \operatorname{not}\ \operatorname{to}\ \operatorname{overharvest}\ \operatorname{for}\ \operatorname{a}$ thousand years, and ten thousand years, and now it's all regulated for us. Just difficult to follow your regulations with over a thousand SuperCub planes coming to harvest the same caribou. Probably will disappear. But happy that you try. But concerned

about enforcement, how will it affect us. Probably get fines or having hunting equipment and vehicles taken 2 away, we're in the National Parkand they can do that --4 just difficult to try and regulate 164,000 caribou 5 with so many people and lots of non-local hunters. That ruling is a bit late, hope it works. Pray to God 6 7 that the Western Arctic Caribou Herd will rebound but don't think it will, just too much of decline from 490,000 where it was peaked, what will it be the next 9 10 few years bring. OSM Staff replied that -- just to 11 clarify as far as harvest regulations go there is no 12 distinction between the different herds of caribou that 13 if people are harvesting Western Arctic Caribou Herd or 14 Central Arctic caribou. From an enforcement standpoint 15 there are no distinctions there, it's just by area and 16 what harvest regulations are. OSM policy coordinator 17 also shared that this is a temporary special action 18 request and that the Board will be meeting June 8th to 19 take action. This is a public meeting and will begin 20 at 1:00 p.m., it will be posted on our website. 21 Anaktuvuk Pass resident asked how soon will this law or 22 this administrative law take effect. Again, OSM Staff 23 replied that this is a temporary regulation special 24 action and that the request to the Federal Board to 25 take action in an emergency situation, when the Board 26 takes action, if they approve it, it will not last 27 longer than a regulatory cycle. Again, a resident from Anaktuvuk Pass again stated that he thinks this would 28 29 have to last longer than two cycles. OSM Staff replied 30 that this regulation would be the remainder -- for the 31 remainder of 2022 to 2024 regulatory cycle, so the end 32 of June 30th, 2024 cycle.

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There was a question from one of the Federal Subsistence Board members asking if there were any other suggestions. Anaktuvuk Pass resident again shared that the temporary regulation until 2024 and see if there was any improvements in the population, he would support that. Going against myself, he said, but for the sake of the caribou we need to address this issue. I support you guys. I love caribou. Thanks for taking action and thank the Fish and Wildlife -the Federal Subsistence Board for making a temporary setback [sic] for the Western Arctic Caribou Herd. It's a very crucial time for the northern communities, our lifestyles have changed so drastically and we've adjusted to all the regulations, all the rules so that we glad -- we're glad that you're trying to get some sort of hold on this and thanks for taking notice of

that. We support you to make the Western Arctic Caribou population rebound, it's drastic. Given time he thinks that they can rebound, hopefully we could put this all together.

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During that same time on May 15th we conducted also ANCSA Corporation consultations, we started at 1:00 p.m. in the afternoon. We also had Regional Advisory Council Chairs present also.

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The NANA Corporation member expressed gratitude towards the Northwest Arctic RAC on their work in a difficult situation. Don't have official stance on this but would like to share concerns from shareholders. The Western Arctic Caribou Herd that feeds families across multiple regions and would like to open dialogue on concerns on how quickly this process is moving. Shareholders not given enough time to provide input on this, does not give people time to prepare for different types of food that they will need to adjust to. Moose are also in decline and have large die-offs of fish in the rivers. A few years back the timing of public hearings is concerning, recommend taking into consideration the subsistence harvesting seasons, we talked to shareholders, users of the caribou, rely on subsistence, overwhelming sense of worry and concern about how to meet their dietary needs. Not just the meat, also bones, organs, sinew, antlers for artwork for cash income, also data gaps need to be addressed and done in a culturally sensitive A cultural sensitive way. Also would like to way. know -- like to know some clarification on proxy hunters for widows, for elders, also put out that proxy hunters are a big part of our subsistence harvest, not sure how it will play out if law enforcement officers come across someone proxy hunting for two elders at the OSM Staff replied to proxy hunting. same time. Federal subsistence uses the term designated hunters on Federal public lands, anyone can be a designated hunter for another Federal qualified user on Federal public lands. There's a different term in the State system, they use the term proxy hunter. You have to be 65 or disabled in order to have someone hunt for you on State public lands.

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Another question from a Council member asking if they have several hunters in the boat with permits to hunt for elders, for example, gas is very expensive so hunters gather together on one boat to go

1 hunting for weeks at a time, can all of them be called proxy hunters or designated hunters and have the same amount of food as permitted by regulation was the question. OSM Staff replied as permitted by State or Federal regulations that is permissible. Interior shared that those questions about the reasons 6 7 for the proposal was because of biological reasons, the herd was in decline, drastically, has been in decline drastically and the survival of adult cows has gone 10 from 80 percent to 70 percent, so need to preserve the 11 cow caribou. This, combined with the late spring and --12 will affect the caribou south of the Kobuk River, the 13 Western Interior RAC is very concerned about the herd's 14 population trajectory but did not delineate the western 15 portion of the Unit 26A, this problem will not go away. In the 1970s it went from one to two bull 16 17 harvest and -- and you don't want to go there. And the 18 data that supported this is how they came to this 19 agreement -- let me back up, I'm sorry. Back to the 20 Western Interior RAC. They're very concerned about the 21 herd's population trajectory but did not delineate the 22 western portion of Unit 26A. This problem will not go 23 away. In 1970s they went from one to two bull harvest 24 and don't want to go there, that's the reason for 25 submitting the proposal.

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The NANA Corporation member shared that he does not have a position on this special action but gathering information to share with shareholders and advocate on their behalf. Going to be reaching out to shareholders with all the info we can gather and ask that the data that supported this, how they came to this agreement. OSM Staff replied that this conclusion came from the Western Arctic Caribou Herd Working Group.

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And at that point we had closing comments from both the Federal Subsistence Board members and the folks that called online.

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Mr. Chair. Board members. That concludes the consultation summary on May 15th on that proposal.

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Thank you.

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CHAIRMAN CHRISTIANSON: Thank you, Orville. Any questions from the Board for Orville on the consultation process or its presentation.

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1 2	(No comments)
3 4	CHAIRMAN CHRISTIANSON: All right, hearing
5 6 7 8 9 10 11 12 13 14 15 16	MS. PITKA: Orville, this is Rhonda. So during the testimony, was there I guess was there support or opposition. I think I was trying to get at that a little bit like what was their pretty much, I guess, stance on this on the special action.
	MR. LIND: Yeah. Well, mostly was in opposition, however, there were two members that were undecided but they were still concerned about the caribou situation, however, they were undecided.
17 18	MS. PITKA: Thank you, Orville.
19 20	CHAIRMAN CHRISTIANSON: Okay, thank you, Rhonda. Any other Board questions for Orville.
21 22 23	(No comments)
24 25 26	CHAIRMAN CHRISTIANSON: Thank you, Orville, for that presentation.
27 28	MR. LIND: You're welcome.
29 30 31 32 33 34	CHAIRMAN CHRISTIANSON: Okay, at this time we'll call on the liaisons to the Board, the Regional Advisory Council Chairs. First up we'll call on Thomas, he took off, he's already done on it so we'll go ahead and give Steve a chance at this time.
35 36	North Slope.
37 38 39	MR. OOMITTUK: Are you calling Steve Oomittuk here?
40 41 42 43 44 45 46 47	CHAIRMAN CHRISTIANSON: Yeah, Steve, I could barely hear you, if you want to speak up a little bit, you have the floor.
	MR. OOMITTUK: Thank you. Thank you, and I appreciate this time and opportunity to give public testimony.
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1 MS. PITKA: I'm sorry, I can't hear.
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3 MR. OOMITTUK: Yeah, can you hear
4 something in the background or something?
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6 CHAIRMAN CHRISTIANSON: You just sound
7 muffled there, Steve, but I can hear you a louder.

MR. OOMITTUK: Okay. I think my dryer's on, I'm going to turn it off. How about now, is this a little better?

CHAIRMAN CHRISTIANSON: Yes, thank you.

You know just MR. OOMITTUK: Okay. like what everybody said, you know, we have been subsistence hunters, our way of life, hunting the animals that fed us, cloth us, sheltered us, you know, since time immemorial, and the spirituality, our bond, our connection with all animals, whether they're from the land, sea, or sky. You know our identity as a people. And we want to ensure the safety of the population and the migration of -- you know, we don't want to be criminalized for hunting and, you know, I --I understand that some of us feel that we can do our own regulations, we can take care of ourselves and, you know, set them, you know, we're always overridden by the Federal Subsistence Board. You know when we, ourselves, have ability and relationship with -- as Federally-recognized tribes. You know, if the Western Arctic Caribou Herd is in decline we are concerned, we want to find a way, we want to work together, you know, whether it's with the State or the Federal agencies, but we do want to put food on our table.

 But, you know, it's -- we want to get an accurate number, 164,000 and that's an estimated number but that is a low number. We want to find out why the decline is declining in a rapid, you know, but like you said earlier if that number is going to be put in place, you know, I heardthat, you know, the sport -- do they have an actual number of non-residents within Unit 23 or the actual numbers, how many permits, we don't see that, how many permits are given to non-residents and out of state hunters, you don't have that number. Can we get an actual number from the Federal and State agencies to see exactly what is being taken out of our area, they don't give us that, you know, people trying to (indiscernible) the number of people

coming in to Kotzebue, and it's a lot. But, you know, these studies need to be done, you know, we need some actual numbers of how many non-residents and whether they're trophy hunters or sporthunters and the actual meat that is taken out of the  $\,\,$  -- out of our lands that they caught. You know, who regulates that, you only have a few game warden or State people flying in the area, maybe only one on the North Slope, how do you regulate 90,000 square miles, the migration of all these caribou herds to get that actual number of nonresidents and sporthunters and we want -- we want numbers, we want to know. And if anything is going to be -- if we are going to be const -- we are the priority people to harvest the animals. If something's going to drastically going to happen it should be the non-residents and sportshunters that should not be allowed to get these permits to hunt until we figure out what's going on with the herd.

## Thank you.

CHAIRMAN CHRISTIANSON: Thank you, Steve. Appreciate your point of view. We'll call on the next -- we'll call on the next Regional Advisory Council to present their position.

MS. BATES-PILCHER: Hello, this is Nissa Pilcher, Council Coordinator for the Seward Peninsula Subsistence Regional Advisory Council. I will be speaking on behalf of them today.

The Seward Peninsula Regional Advisory Council voted to support WSA22-05. The Council members noted that the expected Federal proposal submission from the Western Arctic Caribou Herd Working Group to reduce all harvest of Western Arctic Caribou to four caribou per year for the 2024-2026 cycle. The Council supported the Northwest Arctic Regional Advisory Council's approach to preemptively limit harvest for this time of year to conserve as much of the population as possible.

The Seward Peninsula Regional Advisory Council met prior to the Western Interior and, therefore, did not offer any comment on WSA22-06.

And that concludes justification for the Seward Peninsula.

CHAIRMAN CHRISTIANSON: Thank you, Nissa. And, last, we'll call on Jack.

MR. REAKOFF: Thank you, Mr. Chair. As I stated before, in reconsidering the proposal WSA22-06 we would request that the Federal Subsistence Board withdraw our support and -- but with the recognition that the Western Arctic Caribou Herd is going to need a lot of deliberation and discussion to bring consensus with all of the user groups to arrest this steep decline. And so I'm not sure if we're going to get a census this year, cold, rainy summer, the caribou don't aggregate so we don't get a good census, but we are -- there was deep snow and there was rain on snow in the areas that the caribou went into this last winter. So 70 percent of the herd was put in a hard spot.

So we're going to -- I think it highlighted this issue for the public and the Board and the Council members. We're all going to have to work together to address this issue this coming regulatory cycle.

Thank you, Mr. Chair.

 CHAIRMAN CHRISTIANSON: Thank you, Jack. That concludes the Regional Advisory Council recommendations. We'll call on the Alaska Department of Fish and Game comments. Ben Mulligan, you have the floor.

MR. MULLIGAN: Thank you, sir. For the record this is Ben Mulligan from the Alaska Department of Fish and Game.

The Department has took no official position on these two special actions but we'll leave you with these comments, in that:

We know that through our Board of Game process we will be also deliberating this issue. That meeting, as was stated previously, will occur January 26th through 29th in Kotzebue, you know, and that's in 2024, but between now and then our proposal books will come out, our Advisory Committees for the region, both directly in the herd's range and it's peripheral, will meet and most -- I would say pretty much 100 percent of the time when they meet on these proposals we have Staff that sit in on those ACs, either telephonically

or in person and answer questions and have a discussion with those ACs so they can develop their positions and then, you know, we do have AC representatives that do get -- travel in for that Board of Game meeting and so hopefully we'll see a lot more discussion which will then give folks time to see what has been proposed. know -- I think the Kotzebue AC was talking about submitting their own proposal to the Board of Game process so we'll see what that one looks like and we can go from there, but I think the State's process and the timeline in which we have left in that gives folks plenty of time to engage locally with their AC, with the Department, the RACs will also be able to see that and give comments and so will the Federal agencies.

And so, with that, I will leave it.

Thank you, Mr. Chair.

CHAIRMAN CHRISTIANSON: Thank you, Ben. Appreciate the comments. Any questions from the Board.

(No comments)

CHAIRMAN CHRISTIANSON: Hearing none we'll call on the ISC recommendation.

 $$\operatorname{MS.}$$  LAVINE: Thank you, Mr. Chair. My (indiscernible - cuts out) on Page 46 of your analysis.

REPORTER: So, Robbin, I can't hear you.

MS. LAVINE: Oh, okay, is this better?

REPORTER: Yes.

MS. LAVINE: Okay. The InterAgency Staff Committee acknowledges the concerns expressed by the Northwest Arctic and Western Interior Councils about the decline of the Western Arctic Caribou Herd and commends the proactive measures recommen -- recommended by these Councils. Suggested measures aim to protect the long-term survival of the herd and assure the continuation of subsistence uses.

Through public comments rural residents voiced their concerns for future harvest opportunities and long-term food security. Based on long-term

monitoring of the herd it is clear the Western Arctic Caribou Herd is in serious decline.

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Due to the winter meeting schedule only two of the four Councils with a C&T for the Western Arctic Caribou Herd were able to act on one of the two temporary special action requests. The Seward Peninsula and Western Interior Councils supported WSA22-05. While the Councils recommendations may be supported by substantial evidence they could also be detrimental to the satisfaction of subsistence needs.

A few topics the Board may want to consider when deliberating on these special actions include:

Not all Federally-qualified subsistence users would be able to hunt under the more liberal State regulations as Unit 23 remains closed to caribou hunting by non-Federally-qualified users through 2023 due to WSA22-01 currently in place.

The proposed harvest reduction in WSA22-06 does not distinguish between herds, some of which are at healthy population levels like the Teshekpuk and Central Arctic Caribou Herds.

The Board may want to consider harvest reductions through the regulatory proposal process rather than through special actions. This would allow for public and Council review of an analysis and formal recommendation by all the affected Councils. This would also allow for discussion of possible alternatives to harvest reductions proposed in WSA22-05 and 06.

The ISC acknowledges the need to take strong conservation measures as soon as possible to conserve the Western Arctic Caribou Herd and protect the long-term continuation of subsistence uses. Limiting cow harvest is the primary strategy identified to achieve conservation goals and sustainability of the herd. Meaningful alternative to the requested special actions might be a higher annual harvest limit while reducing cow harvest for the 2023 hunting season and

then reevaluate additional measures through the full regulatory process and Board action during the April 2024 wildlife regulatory meeting.

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Thank you, Mr. Chair.

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CHAIRMAN CHRISTIANSON: Thank you, Robbin. Any questions from the Board for ISC.

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(No comments)

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CHAIRMAN CHRISTIANSON: Hearing none, we'll go ahead and open up the floor for discussions and questions if they have any of the -- to our liaisons.

(No comments)

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CHAIRMAN CHRISTIANSON: Hearing no questions to liaisons, we'll go ahead and open up the floor for Board action.

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MR. OOMITTUK: Yeah, I just have a.....

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CHAIRMAN CHRISTIANSON: Oh, go ahead.

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MR. OOMITTUK: ....question to the different agency like -- so, you know, what kind of action is being  $% \left( 1\right) =\left( 1\right) +\left( 1\right) +\left($ the Western Arctic Caribou Herd, are they going to do more studies in the Unit 23 area, up north, or migration routes, and see the actual -- what kind of study. You know I know they do aerial photos in the last few years, you know, trying to get an accurate number on aerial photos due to weather, haven't been getting an actual -- you know a lot of the population counts in the last fewyears, you know, (indiscernible background noise) and get an actual photo -- I believe last year's population count was (indiscernible background noise) for a year, we -- we need to find another way to getting that actual number of population and -- and have been thought of, you know, future of transplanting caribou from the other herds to the Western Arctic Caribou Herd, you know, if you transplant the cows to the region (indiscernible background) help bring the population back up, is there talking about that, you know, somebody at the State agency -- we know the numbers are climbing in the Teshekpuk Herd and the Porcupine Herd and the other

herds that are -- are in steady, you know, the population's thriving and, you know, the Western Arctic Caribou Herd is declining.

So, thank you.

CHAIRMAN CHRISTIANSON: Thank you for your insight Steve. And at this time, if there's no more from the liaisons I'm going to open up the floor for Board action. At this time I'm going to open the floor for a motion from the Board.

MR. COHN: Mr. Chair, this is Steve Cohn with BLM.

CHAIRMAN CHRISTIANSON: You have the floor, Steve.

MR. COHN: Mr. Chair, I move to approve WSA22-05, 06 to reduce the caribou harvest limit on Federal public lands in Units 21D, remainder, 24A remainder, 24B remainder, 24C, 24D and all caribou hunt areas within Units 22, 23, and 26A. If I get a second I'll explain why I intend to vote in opposition to my motion.

MS. PITKA: This is Rhonda Pitka, I'll second.

MR. COHN: BLM supports the need for measures to conserve the Western Arctic Caribou Herd to protect its long-term survival and to allow for the subsistence uses of continuation of the caribou resource as well. However, based on feedback from the two public hearings held for these special actions, it is clear that rural subsistence users believe that the harvest reductions proposed are too drastic, that the process for the Board taking action is too hurried and that it has not allowed for enough public input and buy-in from Federally-qualified subsistence users who could be subject to real hardship should the Board approve these special actions at a time when many communities are suffering from food insecurity.

These special actions would also result in Federal subsistence regulations being more restrictive than State regulations as well as an uneven distribution of harvest option available to Federally-qualified subsistence users depending on where they

live, with some rural residents being able to harvest under the more liberal State regulations and others being subject to the more restrictive Federal harvest limits.

It should also be noted that WSA22-06 would limit harvest of not just the Western Arctic Caribou Herd but also any other caribou herd that might utilize the units subject to this special action. And some of those herds such as the Teshekpuk and Central Arctic are healthy and are not experiencing any conservation concerns.

While the recommendations of the Seward Peninsula and Western Interior Alaska Subsistence may be Regional Advisory Councils supported by substantial evidence, it is clear from both public testimony and tribal consultation that such drastic harvest reductions would be detrimental satisfaction of subsistence needs and, therefore, BLM cannot support the proposed Federal harvest reductions at this time. BLM believes that the Federal regulatory proposal process is the more appropriate avenue for dealing with any regulations that might result in harvest reductions for caribou from the Western Arctic Caribou Herd on Federal public lands. Such a process would allow for an analysis to be written, that could then be reviewed by the public and all the affected Councils in the range of the Western Arctic Caribou Herd, would result in a formal recommendation from those Councils and would allow for a robust discussion of potential alternatives to the harvest reductions being proposed in WSA22-05, 05.

 BLM looks forward to working with Federally-qualified subsistence users, the Regional Advisory Councils, and our Federal and State agency partners to come up with solutions that protect the long-term conservation of the herd and are responsive to the needs of rural residents and that take into account the traditional ecological knowledge and cultural practices of those that rely on the herd for their well-being.

Thank you, Mr. Chair.

CHAIRMAN CHRISTIANSON: Thank you, Steve. The floor is open for discussion or further deliberation for the Board here, if not, we'll call for

0054 1 question. 2 3 MR. OOMITTUK: Steve, for the record, 4 under discussion. 5 6 CHAIRMAN CHRISTIANSON: The floor --7 hey, hey, Steve, currently we're on a Board action so currently the discussion will just be between the Board 8 9 here so I appreciate your time. Yeah, is there any 10 other Board at this time that would like to discuss the 11 action on the floor, motion has been made and seconded, 12 any other Board discussion. 13 14 (No comments) 15 16 CHAIRMAN CHRISTIANSON: Hearing none, 17 I'll call for the question. 18 19 MS. PITKA: Question. 20 21 CHAIRMAN CHRISTIANSON: Question's been 22 called. Sue, can you do roll call please. 23 24 MS. DETWILER: Yes. The motion is to 25 approve WSA22-05 and 06. 26 27 Starting with Bureau of Land 28 Management, Steve Cohn. 29 30 MR. COHN: BLM opposes the special 31 action. 32 33 MS. DETWILER: Thank you. 34 35 Fish and Wildlife Service, Sara Boario. 36 37 MS. BOARIO: The Fish and Wildlife Service opposes WSA22-05, 06, for the comprehensive and 38 39 thoughtful reasons stated by the Bureau of 40 Management. 41 42 I'd like to echo the BLM in expressing 43 our considerable concern about the declines in the 44 Western Arctic Caribou Herd and recognize that people across the affected communities and region also concern 45 46 based on the public comment and tribal consultation to 47 date. As BLM and subsistence users have also noted, 48 what is proposed is too hurried and too drastic and 49 would negatively impact the continuation of cultural

practices and subsistence uses and is detrimental to the satisfaction of subsistence needs. Because of this one of the original proponents wishes to withdraw their request.

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I agree, the regulatory proposal process is the forum for this and will allow for extended consultation, outreach to villages and greater public participation by those impacted by this as we have heard called for today.

10 11 12

Thank you.

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MS. DETWILER: Thank you.

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National Park Service, Sarah

Creachbaum.

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MS. CREACHBAUM: Mr. Chair. The National Park Service votes to oppose Wildlife Special Action 22-05 and 06 for the reasons stated by the BLM.

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It is clear based on the public feedback that making an immediate reduction in harvest to only four caribou per year at this time would be detrimental to the satisfaction of subsistence needs. At the same time we recognize the efforts of the Subsistence Regional Advisory Councils to address conservation of the Western Arctic Caribou Herd ensuring the continuation of subsistence caribou harvest for future generations.

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We acknowledge that reduction in harvest will be necessary and reducing harvest of cows could -- should be a key conservation tool. We want to encourage those who can to voluntarily reduce harvest and focus on the conservation of cow caribou.

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Taking the time to further engage with Subsistence Resource rural communities, Park Commissions and Subsistence Regional Advisory Councils across the range of the herd through the full regulatory process will help to develop conservation It is necessary to protect the long-term measures. health of the herd while being responsive to the subsistence way of life, traditional cultural practices and food security concerns. In the long run the most effective conservation measures will be informed by local and indigenous knowledge and

0056 supported by subsistence communities. 2 3 The National Park Service highly values 4 its collaboration with subsistence communities, Park 5 Resource Commissions Subsistence and Subsistence Regional Advisory Councils and our agency partners. We 6 7 are committed to this vitally important work for the conservation of the caribou and the well-being of the 8 9 people that depend on them. 10 11 Thank you. 12 13 MS. DETWILER: Thank you, Sarah. 14 15 U.S. Forest Service, Greg Risdahl. 16 17 MR. RISDAHL: Thank you, Sue. 18 Forest Service also opposes Wildlife Special Action 22-19 05 and 22-06 for the reasons outlined by the Bureau of 20 Land Management and the strong public testimony given during the public hearings and during the tribal 21 22 consultations, as well as the fact that the Western 23 Interior Regional Advisory Council has withdrawn its 24 special action request. 25 26 Thank you, Mr. Chair. 27 28 MS. DETWILER: Thank you. 29 30 BIA, Glenn Chen. 31 32 MR. CHEN: The BIA votes to oppose the motion. We concur with the justification and reasoning 33 34 provided by Mr. Cohn from the BLM. 35 36 Thank you. 37 38 MS. DETWILER: Thank you. 39 40 Public Member Rhonda Pitka. 41 42 MS. PITKA: Hi, this is Public Member 43 Rhonda Pitka. I'm going to vote to oppose WSA22-05 and 44 45 46 After listening to extensive public 47 testimony and tribal consultation testimony, I'm convinced that the people in the region will be --48 49 their subsistence harvest will be restricted to an 50

0057 unsustainable level, and also I concur with the BLM justification. 2 3 4 Thank you. 5 6 MS. DETWILER: Great, thank you. 7 8 And I'm just checking to see if Public Member Charlie Brower is on and if not then he has 9 10 given Member Rhonda Pitka his proxy. 11 12 Charlie, are you on by any chance. 13 14 (No comments) 15 MS. DETWILER: It sounds like not, so 16 17 Rhonda Pitka, go ahead. 18 19 MS. PITKA: This is Public Member 20 Rhonda Pitka. Public Member Charlie Brower gave me his 21 proxy earlier today because of his unavoidable travel schedule. 22 23 24 So he said that he would vote to oppose 25 WSA22-05. 06. He attended the briefing by Staff this 26 morning and reviewed all of the material and he briefed 27 me on the issue. 28 29 He opposes because he attended nearly 30 five hours of public hearing and he was convinced by 31 the overwhelming testimony by the people of his region 32 against the proposed special action and his concern for hunters who need to feed their families. 33 34 35 And then he also stated that if there 36 was significant information offered during the meeting 37 that indicates a different vote is appropriate then I 38 was to contact him. I didn't hear anything that would 39 change his vote, so thank you, that's his vote. 40 41 MS. DETWILER: Thank you, Rhonda. 42 43 finally, And, Chair Anthony 44 Christianson. 45 46 CHAIRMAN CHRISTIANSON: I oppose based 47 on all of the testimony provided today and the ISC 48 recommendation.

MS. DETWILER: Okay. Well, that makes it unanimous, Mr. Chair, all members voted to oppose the motion to approve the special action. CHAIRMAN CHRISTIANSON: Thank you, Sue. And thank you to the Staff and thank you to everybody who called in today, I appreciate the time it takes to go through these. And, again, I know there's concern about moving forward so hopefully we'll start to generate all of the wheels it takes to get working groups and everybody worked up to get proposals in for the next cycle and get all eyes on the declining and emerging issues we have up there in the Arctic. So thank you guys for your time today and I hope everybody has a wonderful harvest season and may the Creator bless you. Motion to adjourn. MR. COHN: I'll second that motion MS. PITKA: This is Rhonda I'll make that motion. CHAIRMAN CHRISTIANSON: There's been a motion made and seconded, without any opposition -hearing no opposition, again, everybody have a good few weeks and we'll talk to you guys at the summer work session. (Off record) (END OF PROCEEDINGS) 

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1 2	CERTIFICATE
3 4	UNITED STATES OF AMERICA ) )ss.
5	STATE OF ALASKA )
7 8 9 10	I, Salena A. Hile, Notary Public in and for the state of Alaska and reporter of Computer Matrix Court Reporters, LLC, do hereby certify:
11 12 13 14 15	THAT the foregoing, contain a full, true and correct Transcript of the FEDERAL SUBSISTENCE BOARD MEETING taken electronically by our firm on the 8th day of June 2023;
16 17 18 19 20	THAT the transcript is a true and correct transcript requested to be transcribed and thereafter transcribed by under my direction and reduced to print to the best of our knowledge and ability;
21 22 23	THAT I am not an employee, attorney, or party interested in any way in this action.
24 25 26 27 28	DATED at Anchorage, Alaska, this 10th day of June 2023.
29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50	Salena A. Hile Notary Public, State of Alaska My Commission Expires: 09/16/26