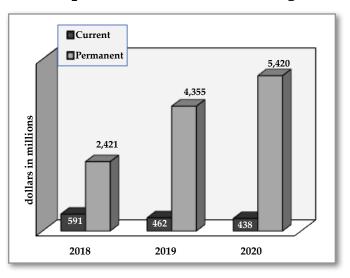


# **DEPARTMENTAL OFFICES**

**Overview**—The Department of the Interior conserves and manages the Nation's natural resources and cultural heritage for the benefit and enjoyment of the American people, provides scientific and other information to address natural resource and natural hazard challenges, and honors the Nation's trust responsibilities and commitments to American Indians, Alaska Natives, and affiliated island communities to help them prosper.

Departmental Offices provide leadership, management, and coordination activities; deliver services to Interior's bureaus and offices; and operate unique cross-cutting functions that do not logically fit elsewhere. The Office of the Secretary (OS) provides executive leadership for the Department through the development of policy, legislation, and the annual budget. OS also provides administrative services such as finance, information resources, acquisition, and human resources. OS manages Interior's administrative appeals functions through the Office of Hearings and Appeals and appraises the value of lands and minerals through the Appraisal and Valuation Services Office (AVSO).

The following programs within Departmental Offices are funded in separate appropriations. The Office of Insular Affairs (OIA) assists U.S. territories and freely associated states. The Office of the Special Trustee for American Indians (OST) manages and carries out the Secretary of the Interior's responsibility for trust funds for American Indians and Tribes. The Office of the Solicitor provides legal services to the bureaus and offices on behalf of the Secretary. The Office of Inspector General reviews Interior activities and conducts audits and investigations.



OS also manages five Department-wide programs funded in separate accounts which are discussed as a separate chapter in the Bureau Highlights. The Office of Natural Resources Revenue collects, disburses, and verifies Federal and Indian energy and other natural resource revenues on behalf of all Americans. The Payments in Lieu of Taxes program provides payments to local governments in jurisdictions with Federal lands. The Central Hazardous Materials Fund provides a coordinated, consistent approach to remediate Interior sites impacted by hazardous substances. The Natural Resource Damage Assessment and Restoration program coordinates all the Department's restoration efforts for resources damaged as a result of oil spills or hazardous substance releases into the environment. The Wildland Fire Management program addresses wildfire on public lands. Working collaboratively with participating bureaus, the Department coordinates wildland fire activities within the Department of the Interior and with the Depart-

# **Departmental Offices Funding**

ment of Agriculture's U.S. Forest Service. OS also manages the Department's Working Capital Fund, the Interior Franchise Fund, and the agency-wide Financial and Business Management System.

#### Office of the Secretary

**Mission**—The Office of the Secretary provides the executive level leadership, policy, guidance, and coordination needed to manage the diverse, complex, and nationally significant programs that are the Department of the Interior's responsibilities.

**Budget Overview**—The 2020 budget request for Departmental Operations is \$129.4 million in current appropriations. The 2020 budget reflects the transfer of \$9.4 million and 42 full-time equivalents from OST to OS to establish a Department-wide Appraisal and Valuation Services Office as approved in 2018. This consolidation helps to coordinate valuation policies and best practices and complies with the Indian Trust Asset Reform Act requirements to consolidate the appraisal and valuation of Indian trust property under one administrative entity. The budget adjusts the request for Federal land acquisition-related activities of AVSO reflecting the priority to maintain Interior's existing assets rather than acquire new areas.

The 2020 request for OS supports priority Departmental operations, services, and management functions and includes administrative savings realized from efforts to shrink the OS footprint within the Main Interior Building. The budget request continues to propose to realign the Land Buy Back Program for Tribal Nations (LBBP) from OS to OST. LBBP is a permanent funded program responsible for the expenditure of the \$1.9 billion Trust Land Consolidation Fund authorized by the settlement agreement in Cobell v. Salazar, confirmed by the Claims Resolution Act of 2010. OST currently provides significant support to the LBBP, and the realignment will enhance coordination of support activities and technical assistance and present opportunities to streamline LBBP processes.

**Fixed Costs**—Fixed costs of \$834,000 are fully funded.

### **Office of Insular Affairs**

**Mission**—The Office of Insular Affairs strengthens economic and health capacities in the U.S. territories and fulfills the U.S. Compact obligations to freely associated states.

**Budget Overview**—The 2020 budget includes \$84.1 million in current appropriations. OIA estimates the budget will support staffing equal to 36 full-time equivalents in 2020.

Assistance to Territories-The 2020 budget includes \$81.0 million for the main operating account, Assistance to Territories. Within this account, the budget includes \$31.7 million for Territorial Assistance programs, which includes \$9.4 million for OIA operations, including financial oversight efforts; \$14.7 million for Technical Assistance; \$1.0 million for Maintenance Assistance; \$946,000 for Coral Reef Initiative & Natural Resources activities; \$2.8 million for Energizing Insular Communities; and \$2.8 million for Brown Tree Snake Control. The 2020 budget relies on permanent funding for Compact Impact assistance activities. The budget includes \$21.5 million for American Samoa Operations support. The request for current mandatory Capital Improvement Project grant funding is \$27.7 million.

**Compact of Free Association**—The 2020 budget provides \$3.1 million for the Compact of Free Association account, which includes \$2.6 million for Federal Services and \$473,000 for Enewetak.

**Fixed Costs**—Fixed costs of \$43,000 are fully funded.

#### Office of the Solicitor

**Mission**—The Office of the Solicitor's mission is to provide high quality legal counsel to the Secretary and Interior's offices and bureaus, administer the Department's ethics program, help resolve legal issues among bureaus and offices as they fulfill their duties, and manage Interior's Freedom of Information Act appeals. **Budget Overview**—The 2020 budget includes \$66.8 million for the Office of the Solicitor. The budget is estimated to support total staffing of 440 full-time equivalents in 2020. The budget provides \$59.2 million for Legal Services to effectively manage the legal work associated with the Department's mission activities. Included in the request is \$5.0 million for General Administration to provide and coordinate all management and administrative services, as well as \$2.5 million for the Ethics Office to address program deficiencies and risks in the areas of financial disclosure and ethics training and education across Interior. The 2020 budget requests 2-year funding for this account.

**Fixed Costs**—Fixed costs of \$628,000 are fully funded.

### Office of Inspector General

**Mission**—The Office of Inspector General's mission is to provide independent oversight and promote excellence, integrity, and accountability within the programs, operations, and management of the Department of the Interior and its resources.

**Budget Overview**—The 2020 budget includes \$52.5 million for the Office of Inspector General. The Inspector General estimates staffing will equal 256 full-time equivalents in 2020. The budget request reflects anticipated workload requirements in Audits, Inspections and Evaluations and in the Office of Investigations and security clearance requirements. The request also provides funding for Mission Support activities including information technology. The 2020 budget requests 2-year funding for this account.

**Fixed Costs**—Fixed costs of \$91,000 are fully funded.

# Office of the Special Trustee for American Indians

**Mission** – The mission of the Office of the Special Trustee for American Indians is to honor America's trust responsibilities by incorporating a beneficiary focus and participation while providing superior stewardship of trust assets. OST provides fiduciary guidance, management, and leadership for Tribal Trust and Individual Indian Money (IIM) accounts and oversees and coordinates efforts to establish consistent policies, procedures, systems, and practices throughout the Department of the Interior for the Indian Trust Administration System.

**Budget Overview**—The 2020 budget includes \$105.1 million in current appropriations. OST estimates staffing will equal 504 full-time equivalents in 2020, including staff in the Land Buy Back Program for Tribal Nations.

OST has operational responsibility for financial trust fund management, including receipt, investment, disbursement, and reporting of Indian trust funds on behalf of individuals and Tribes. OST manages more than \$5 billion held in nearly 3,500 trust accounts for more than 250 Indian Tribes and nearly 406,000 open IIM accounts. In addition, OST provides litigation and document production support for lawsuits related to those accounts.

OST manages trust funds, which include payments from judgment awards, settlements of claims, land use agreements, royalties on natural resource use, other proceeds derived directly from trust resources, and financial investment income. OST has responsibility to plan and execute the historical accounting of Tribal Trust accounts and IIM accounts. This work is accomplished by the Office of Historical Trust Accounting (OHTA), which also works to resolve the ownership of residual balances in Youpee Escheat accounts and special deposit accounts, and to distribute account balances to Tribes, individual Indians, and non-trust entities. OHTA provides litigation support resulting from the settlement of *Cobell v. Salazar* and other Tribal lawsuits in coordination with the Department of Justice. As of February 2019, approximately 18 pending cases are filed in various Federal courts by Indian Tribes or individual Indians regarding the Federal government's fiduciary trust duties.

To enhance and consolidate services to Indian Tribes, individual American Indians, and Alaska Natives, the 2020 budget proposes several organizational changes that impact OST. The budget proposes to change the reporting relationship of OST from the Office of the Secretary to the Assistant Secretary–Indian Affairs. OST will continue to be a separate organization reporting to the Assistant Secretary–Indian Affairs, similar to the Bureau of Indian Affairs and the Bureau of Indian Education. This move is proposed to enhance planning and coordination of policies and services related to Indian Country.

The budget proposes to realign the LBBP from the Office of the Secretary to OST. The LBBP is responsible for the expenditure of the \$1.9 billion Trust Land Consolidation Fund authorized by the settlement agreement in *Cobell v. Salazar*, confirmed by the Claims Resolution Act of 2010. OST provides significant support to the LBBP. Thus, the realignment of the program should enhance the coordination of support activities and technical assistance provided by OST to LBBP and present opportunities to streamline LBBP processes.

The budget also reflects the approved transfer of the Office of Appraisal Services to the Office of the Secretary's Appraisal and Valuation Services Office in 2018. Under AVSO, all appraisal and valuations are conducted by a single entity within the Department as required by the Indian Trust Asset Reform Act.

**Program Operations and Support**—The 2020 budget includes \$102.7 million for Program Operations and Support. This includes \$22.0 million for Field Operations. Staff within Field Operations serve as the primary point of contact for trust beneficiaries—Tribes, individual Indians, and Alaska Natives—seeking information and services in conjunction with their trust assets.

The budget provides \$17.7 million for the Office of Trust Services, which conducts all fiduciary accounting activities, including receipt, disbursement, reconciliation, and financial reporting related to the trust funds under management by the Department. To manage the expected workload for historical accounting of Tribal Trust and IIM accounts, the budget includes \$17.9 million for OHTA.

The budget provides \$14.7 million for the Program Management office, which oversees and evaluates the Indian fiduciary trust programs and manages a comprehensive system of internal controls of OST operations. This program also operates the American Indian Records Repository and provides records management training and services to OST, Tribes, the Bureau of Indian Affairs, the Bureau of Indian Education, and the Office of the Assistant Secretary-Indian Affairs.

The budget requests \$30.5 million for Business Management which includes budget, finance, administration activities, and information technology management. The request includes \$8.1 million for Information Resources to fund critical IT investments for migration of the existing OST hardware infrastructure to a Federal Risk and Authorization Management Program-certified (FedRAMP), Federal Information Security Management Act (FISMA) moderate cloud computing environment, as well as operation of the trust information technology architecture. OST anticipates the more robust IT infrastructure will provide options for more cost-effective delivery of services within Field Operations and Trust Services.

**Fixed Costs**—Fixed costs of \$159,000 are fully funded.

# SUMMARY OF BUREAU APPROPRIATIONS (all dollar amounts in thousands)

# Comparison of 2020 Request with 2019 CR

	20	19 CR	2020	Request	С	hange
	FTE	Amount	FTE	Amount	FTE	Amount
Current						
Office of the Secretary - Departmental Operations	421	124,182	439	129,422	+18	+5,240
Assistance to Territories	34	96,870	36	80,967	+2	-15,903
Compact of Free Association	0	3,363	0	3,109	0	-254
Office of the Solicitor	307	66,675	304	66,816	-3	+141
Office of the Inspector General	237	51,023	243	52,486	+6	+1,463
Office of Special Trustee for American Indians	517	119,400	475	105,143	-42	-14,257
Subtotal, Current	1,516	461,513	1,497	437,943	-19	-23,570
Permanent and Other						
Indian Arts and Crafts Fund	0	40	0	40	0	0
Take Pride in America, Gifts and Bequests	0	5	0	5	0	0
Public Lands Infrastructure Fund	0	0	0	1,300,000	0	+1,300,000
Mineral Leasing and Associated Payments	0	3,385,205	0	3,035,241	0	-349,964
Payments to Oklahoma	0	10	0	11	0	+1
National Forest Fund, Payments to States	0	11,847	0	9,931	0	-1,916
Leases of Lands Acquired for Flood Control,		, -		.,		,
Navigation, and Allied Purposes	0	54,896	0	41,421	0	-13,475
National Petroleum Reserve, Alaska	0	19,032	0	20,336	0	+1,304
Geothermal Lease Revenues, Payments to Counties	0	3,768	0	0	0	-3,768
States Share from Certain Gulf of Mexico Leases	0	214,939	0	339,366	0	+124,427
Compact of Free Association (Permanent)	0	221,523	0	224,643	0	+3,120
Payments to the United States Territories,		,		,		,
Fiscal Assistance	0	302,000	0	302,000	0	0
Tribal Special Fund	0	103,000	0	107,000	0	+4,000
Tribal Trust Fund	0	39,000	0	40,000	0	+1,000
Trust Land Consolidation Fund	18	0	18	0	0	0
Subtotal, Permanent	18	4,355,265	18	5,419,994	0	+1,064,729
Allocation and Reimbursable						
Allocation - Office of the Secretary	60	0	60	0	0	0
Allocation - Office of the Solicitor	30	0	30	0	0	0
Reimbursable - Office of the Secretary	280	0	280	0	0	0
Reimbursable - Office of the Solicitor	89	0	106	0	+17	0
Reimbursable - Office of Inspector General	13	0	13	0	0	0
Reimbursable - Office of the Special Trustee for						
American Indians	11	0	11	0	0	0
Subtotal, Allocation and Reimbursable	483	0	500	0	+17	0
Total, Departmental Offices	2,017	4,816,778	2,015	5,857,937	-2	+1,041,159
National Indian Gaming Commission	126	19,577	132	24,084	+6	+4,507

# **HIGHLIGHTS OF BUDGET CHANGES**

By Appropriation Activity/Subactivity

# APPROPRIATION: Office of the Secretary - Departmental Operations

	2018 Actual	2019 CR	2020 Request	Change
Leadership and Administration	105,405	105,405	101,356	-4,049
Management Services	18,777	18,777	28,066	+9,289
TOTAL APPROPRIATION	124,182	124,182	129,422	+5,240

	2020 Change from 2019 CR
TOTAL APPROPRIATION	+5,240
Leadership and Administration	-4,049
Staffing	-2,136
Centralized Program Management	-2,650
Fixed Costs	+737
Management Services Hearings and Appeals - Administrative	+9,289
Law Judges LWCF Land Acquisition Project	+191
Valuations Work Transfer Office of Appraisal Services to	-2,052
AVSO Indian Country Appraisals Workload	+9,438
and Rent	+1,578
USBM Worker's Compensation	-7
Indian Arts and Crafts Board Activities	+44
Fixed Costs	+97
Subtotals for Changes Across	
Multiple Subactivities	
Fixed Costs	[+834]

# **APPROPRIATION:** <u>Assistance to Territories</u>

	2018 Actual	2019 CR	2020 Request	Change
American Samoa Operations	23,002	23,002	21,529	-1,473
Capital Improvement Projects	27,720	27,720	27,720	0
Territorial Assistance				
Office of Insular Affairs	9,448	9,448	9,430	-18
Technical Assistance	18,000	18,000	14,671	-3,329
Maintenance Assistance Fund	4,000	4,000	1,023	-2,977
Brown Tree Snake Control	3,500	3,500	2,837	-663
Coral Reef Initiative &				
Natural Resources	2,200	2,200	946	-1,254
Empowering Insular Communities	5,000	5,000	2,811	-2,189
Compact Impact - Discretionary	4,000	4,000	0	-4,000
Subtotal, Territorial Assistance	46,148	46,148	31,718	-14,430
TOTAL APPROPRIATION				
(w/o supplemental)	96,870	96,870	80,967	-15,903
Supplemental Appropriation	3,000	0	0	0
TOTAL APPROPRIATION				
(w/ supplemental)	99,870	96,870	80,967	-15,903

#### Detail of Budget Changes

	2020 Change from 2019 CR		2020 Change from 2019 CR
TOTAL APPROPRIATION	-15,903		
American Samoa Operations Grants Territorial Assistance Office of Insular Affairs Professional Services Fixed Costs Technical Assistance Maintenance Assistance Fund Brown Tree Snake Control	-1,473 -14,430 -18 -61 +43 -3,329 -2,977 -663	Coral Reef Initiative and Natural Resources Empowering Insular Communities Compact Impact - Discretionary	-1,254 -2,189 -4,000

#### **APPROPRIATION:** Compact of Free Association

	2018 Actual	2019 CR	2020 Request	Change
Federal Services	2,813	2,813	2,636	-177
Enewetak	550	550	473	-77
Palau Compact Extension	123,824	0	0	0
TOTAL APPROPRIATION	127,187	3,363	3,109	-254

	2020 Change	
	from 2019 CR	
TOTAL APPROPRIATION	-254	
Federal Services	-177	
Enewetak	-//	

# **APPROPRIATION:** Office of the Solicitor

	2018 Actual	2019 CR	2020 Request	Change
Legal Services	59,951	59,951	59,240	-711
General Administration	4,982	4,982	5,029	+47
Ethics Office	1,742	1,742	2,547	+805
TOTAL APPROPRIATION	66,675	66,675	66,816	+141

# Detail of Budget Changes

	2020 Change from 2019 CR
TOTAL APPROPRIATION	+141
Legal Services	-711
Workforce Planning	-1,078
Fixed Costs	+367
General Administration	+47
Fixed Costs	+47
Ethics Office	+805
Ethics Office Enhancement	+591
Fixed Costs	+214
Subtotals for Changes Across	
Multiple Subactivities	
Fixed Costs	[+628]

# APPROPRIATION: Office of Inspector General

	2018 Actual	2019 CR	2020 Request	Change
Audit, Inspections and Evaluations	17,806	17,806	18,761	+955
Investigations	20,732	20,732	20,761	+29
Mission Support	12,485	12,485	12,964	+479
TOTAL APPROPRIATION (w/o transfer &				
supplemental)	51,023	51,023	52,486	+1,463
Supplemental	2,500	0	0	0
Transfers	200	0	0	0
TOTAL APPROPRIATION ( <i>w</i> / transfer &				
supplemental)	53,723	51,023	52,486	+1,463

	2020 Change from 2019 CR		2020 Change from 2019 CR
TOTAL APPROPRIATION	+1,463		
Audit, Inspections and Evaluations	+955	Mission Support	+479
Information Technology Audits	+555	Continuous Data Monitoring	+139
OPM Security Clearances	+400	FOIA Specialist	+139
Investigations	+29	IT Systems Support	+139
Fixed Costs	+29	Fixed Costs	+62
		Subtotals for Changes Across Multiple Subactivities	
		Fixed Costs	[+91]

# APPROPRIATION: Office of the Special Trustee for American Indians - Federal Trust Programs

	2018 Actual	2019 CR	2020 Request	Change
Executive Direction	1,688	1,688	2,447	759
Program Operations and Support	117,712	117,712	102,696	-15,016
TOTAL APPROPRIATION	119,400	119,400	105,143	-14,257

	2020 Change from 2019 CR		2020 Change from 2019 CR
TOTAL APPROPRIATION	-14,257	Budget, Finance, and	
		Administration.	-1,287
Executive Direction	+759	General Program Activities	-1,142
General Program Activities	+753	Fixed Costs	-145
Fixed Costs	+6	Information Resources	+2,437
Program Operations and Support	-15,016	Transfer from Business	
Program Operations	-17,344	Management	+158
Field Operations	+545	General Program Activities	+2,258
General Program Activities	+416	Fixed Costs	+21
Fixed Costs	+129	Office of External Affairs	+82
Appraisal Services	-9,438	General Program Activities	+79
Transfer of Office of Appraisal	,	Fixed Costs	+3
Services to AVSO	-9,438	Program Management	+1,248
Trust Services	-7,372	Trust Records	+1,359
Cost Savings - Trust Fund	,	General Program Activities	+1,317
Accounting System	-7,444	Fixed Costs	+42
Fixed Costs	+72	Trust Review and Audit	-114
Historical Trust Accounting	-1,079	General Program Activities	-128
General Program Activities	-1,087	Fixed Costs	+14
Fixed Costs	+8	Risk Management	+3
Program Support	+2,328	Fixed Costs	+3
Business Management	+1,080		
OST Business Management	-152	Subtotals for Changes Across	
Transfer to Information		Multiple Subactivities	
Resources	-158	Fixed Costs	[+159]
Fixed Costs	+6		