



**IMPACT
OF THE COMPACTS
OF FREE ASSOCIATION
ON GUAM
FY 2004 to FY 2016**



**Office of the Governor
Government of Guam**

January 2017

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IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM

FY 2004 through FY 2016

Overview

Since 1947, the United Nations Trusteeship was entered between the United States and the district islands in the Pacific administered by the Department of the Navy and then by the Department of the Interior. Formerly known as the Trust Territory of the Pacific Islands, the district islands developed into three sovereign nations, the Federated States of Micronesia (FSM), the Republic of the Marshall Islands (RMI), and the Republic of Palau. These nations entered into a relationship known as the Compact of Free Association with the United States to be given financial assistance and commitments in exchange for international defense authority.

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States, FSM and RMI. The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States, FSM and RMI. Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from FSM, RMI, and the Republic of Palau (collectively known as the Freely Associated States, or FAS). Pursuant to Public Law 106-504, annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration." Guam has been providing annual reports to the Department of Interior since 1987.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam's Compact Impact Reconciliation Report and the verification by an independent accounting firm were submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed costs include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. Guam's request for \$200 million in debt-relief was declined.

This report also examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2016 and provides an update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was \$33.2 million in FY 2004, \$33.6 million in FY 2005, \$43.3 million in FY 2006, \$46.5 million in FY 2007, \$56.0 in FY 2008, \$64.0 million in FY 2009, \$71.8 million in FY 2010, \$99.6 million in FY 2011, \$99.6 million in FY 2012, \$115.5 million in FY 2013, \$130 million in FY 2014, \$136.8 in FY 2015, and \$142.3 million in FY 2016 for a total of **\$1.07 billion** (unaudited) for the past thirteen fiscal years. Refer to Table 1.

Pursuant to the Compact Impact reimbursement provisions of the Compact of Free Association Act of 2003, Compact Impact Assistance Grants awarded to Guam for FY 2004 to FY 2016 totaled \$199.4 million. In addition to appropriated compact impact funds, discretionary Compact Impact funding is also distributed to “offset educational service and infrastructure costs incurred by the affected jurisdictions” for services to the regional migrants. Since 2012, Guam received Compact Impact supplemental discretionary funds. From 2012 to 2013, the Guam Department of Education (GDOE) received \$2.8 million annually in compact impact supplemental discretionary funds. Supplemental discretionary funds to the Guam Department of Education dropped 11 percent from \$1.7 million in 2014 to \$1.5 million 2015. The government of Guam also coordinated with local government agencies to identify federal assistance extended to regional migrants and their children. In FY 2016, federal assistance extended to the FAS migrants and their children living on Guam totaled \$62.6 million. Refer to Table 25.

This Fiscal Year, the Government of Guam is reporting housing services in its compact impact report through the Guam Housing Corporation’s Emergency Housing and Homeless Housing program. Stakeholder meetings and continued dialogue with partner agencies was instrumental in the overall completion of this report.

The Government of Guam continues to work towards providing a comprehensive report on compact impact. This report does not include taxpayer information as the island’s Revenue and Taxation does not collect data on ethnicity or other information that could be used to identify Earned Income Tax Credit (EITC) paid to FAS citizens. According to the November 2011 *Compacts of Free Association Improvements Needed to Assess and Address Growing Migration* report, GAO-12-64, estimates showed that “compact migrant workers paid \$971 less (68 percent less) per capita in taxes than other workers in 2009¹.” The report further stated that “compact migrant workers are much less likely to be employed in Guam’s higher paying public sector. The remaining difference results from the higher number of exemptions that compact migrant workers could claim, on average, for family members when filing taxes.” According to the Guam Office of Public Accountability’s audit of the Government of Guam’s finances for FY 2014, EITC claimed by taxpayers has substantially increased since 2000². In tax year 2000, EITC payments represented 11 percent of total tax refunds paid. In tax year 2013, 46 percent of tax refunds were EITC payments. In tax year 2014, \$56.8 million dollars, or 43 percent of all tax reimbursements, were EITC payments. EITC is an unfunded federal mandate which requires the

¹ United States Government Accountability Office, *Compacts of Free Association: Improvements Needed to Assess and Address Growing Migration*, (November 2011), 33-34.

² Deloitte and Touche, LLP, *Government of Guam: Basic Financial Statements, Additional Information and Independent Auditors’ Report*, (Year Ended September 30, 2015), 11.

Government of Guam to pay for the tax reimbursements without reimbursement to the General Fund. Currently, the Government of Guam mirrors the federal tax code. The possible delinking of the island's tax code from the federal government is currently being addressed by the Guam Tax Commission.

On January 3, 2017, bill HR 185 was introduced by Democratic U.S. Virgin Islands Del. Stacey Plaskett and co-sponsored by Guam Del. Madeleine Bordallo that would require the federal government to reimburse Guam and other territories for the mandated payments of EITC³.

The government continues to extend various services to FAS citizens who migrate to the island and continues to service FAS citizens who have made Guam their home. The GAO-16-550T report indicates that "the FSM and RMI have faced a number of critical challenges that could affect their ability to achieve the compacts' long-term development goals⁴. The report further stated that in 2011, the DOI reported to Congress that due to the lack of economic prospects in the FSM and RMI and a decline in U.S. grant assistance could lead to a decline in living standards or migration to the United States. With the compact grants scheduled to end in 2023, Guam anticipates continued migration of FAS citizens.

³ United States Congress Representative Stacey E. Plaskett, *H.R. 185: Territorial Economic Growth and Recovery Act of 2017*, (January 3, 2017).

⁴ United States Government Accountability Office, *Compacts of Free Association: Issues Associated with Implementation in Palau, Micronesia, and the Marshall Islands*, 15-17.

UNAUDITED

Table 1. Compact Impact Costs, Guam (Unaudited): FY 2004 to FY 2016

	Total	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens*	\$ 1,072,224,158	\$ 142,310,068	\$ 136,613,472	\$ 128,884,928	\$ 115,522,864	\$ 96,003,242	\$ 89,891,169	\$ 71,619,329	\$ 83,989,319	\$ 65,988,218	\$ 46,478,198	\$ 43,206,355	\$ 33,583,713	\$ 33,246,183
Education	\$ 567,817,143	\$ 68,554,647	\$ 67,427,583	\$ 62,253,166	\$ 59,886,378	\$ 53,316,002	\$ 43,997,149	\$ 34,488,886	\$ 37,246,076	\$ 35,233,498	\$ 29,728,782	\$ 20,385,903	\$ 26,286,954	\$ 20,710,108
Department of Education /a	\$ 508,016,438	\$ 62,596,813	\$ 61,880,284	\$ 56,617,673	\$ 54,579,991	\$ 47,993,169	\$ 39,428,474	\$ 30,590,698	\$ 33,827,829	\$ 31,190,331	\$ 25,714,777	\$ 24,628,875	\$ 22,715,647	\$ 17,224,876
Department of Public Works - Bus Operations	\$ 13,678,705	\$ 1,933,211	\$ 1,676,321	\$ 1,250,932	\$ 1,388,460	\$ 1,055,051	\$ 1,033,674	\$ 820,377	\$ 848,768	\$ 948,063	\$ 734,770	\$ 773,077	\$ 599,527	\$ 616,563
Guam Community College	\$ 24,222,853	\$ 1,911,054	\$ 2,331,396	\$ 1,789,345	\$ 1,835,398	\$ 2,117,568	\$ 1,971,125	\$ 1,655,659	\$ 1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,886,882	\$ 1,517,503
University of Guam	\$ 20,597,068	\$ 2,153,559	\$ 1,531,592	\$ 2,595,216	\$ 2,094,529	\$ 2,150,214	\$ 1,562,876	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,339,219	\$ 1,955,787	\$ 1,054,898	\$ 1,331,167
Public Safety	\$ 211,340,666	\$ 34,944,292	\$ 32,228,482	\$ 27,411,347	\$ 19,386,681	\$ 16,219,420	\$ 25,530,878	\$ 15,865,724	\$ 7,191,553	\$ 6,657,924	\$ 7,883,774	\$ 6,977,913	\$ 5,920,136	\$ 6,320,362
Department of Corrections	\$ 59,535,461	\$ 8,217,466	\$ 8,395,646	\$ 7,584,924	\$ 6,483,755	\$ 5,381,984	\$ 14,723,716	\$ 5,757,980	—	—	\$ 1,549,430	\$ 988,116	\$ 517,533	\$ 753,975
Office of the Attorney General	\$ 12,810,461	\$ 3,924,211	\$ 2,610,700	\$ 2,656,496	—	—	—	—	—	—	\$ 1,330,834	\$ 1,004,901	\$ 817,115	\$ 590,241
Department of Youth Affairs	\$ 23,252,068	\$ 3,118,789	\$ 2,916,862	\$ 2,907,541	\$ 2,581,288	\$ 1,781,509	\$ 2,006,461	\$ 1,624,984	\$ 1,482,547	\$ 1,079,337	\$ 33,022	\$ 31,421	\$ 2,432	\$ 6,659
Department of Military Affairs, Office of Civil Defense /b	\$ 286,877	\$ 0	\$ 220,343	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Guam Fire Department	\$ 34,898,094	\$ 4,430,977	\$ 4,278,026	\$ 3,950,432	\$ 3,289,987	\$ 3,059,850	\$ 2,914,771	\$ 2,521,182	\$ 2,037,617	\$ 2,028,689	\$ 1,863,952	\$ 1,711,719	\$ 1,494,096	\$ 1,299,787
Guam Police Department	\$ 39,640,464	\$ 7,363,780	\$ 7,213,850	\$ 3,629,974	\$ 3,182,024	\$ 2,763,880	\$ 2,625,306	\$ 2,173,712	\$ 2,159,702	\$ 2,023,200	\$ 1,630,995	\$ 1,668,399	\$ 1,795,103	\$ 1,298,530
Public Defender Services Corporation	\$ 11,159,582	\$ 1,061,137	\$ 1,366,274	\$ 982,403	\$ 928,828	\$ 947,818	\$ 919,664	\$ 1,559,478	\$ 728,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Judiciary of Guam	\$ 32,755,645	\$ 6,827,832	\$ 5,338,791	\$ 5,689,577	\$ 2,913,771	\$ 2,294,399	\$ 2,339,170	\$ 2,228,388	\$ 775,679	\$ 972,017	\$ 728,148	\$ 982,906	\$ 785,589	\$ 891,279
Transportation	\$ 2,585,818	\$ 429,608	\$ 474,619	\$ 428,096	\$ 454,002	\$ 397,255	\$ 402,240	—	—	—	—	—	—	—
Guam Regional Transit Authority	\$ 2,585,818	\$ 429,608	\$ 474,619	\$ 428,096	\$ 454,002	\$ 397,255	\$ 402,240	—	—	—	—	—	—	—
Housing	\$ 42,370	\$ 20,021	\$ 13,711	\$ 8,638	—	—	—	—	—	—	—	—	—	—
Guam Housing Corporation	\$ 42,370	\$ 20,021	\$ 13,711	\$ 8,638	—	—	—	—	—	—	—	—	—	—
Health and Welfare	\$ 290,740,161	\$ 38,361,400	\$ 36,668,057	\$ 39,883,881	\$ 35,780,923	\$ 29,670,556	\$ 29,651,702	\$ 21,454,719	\$ 19,588,690	\$ 14,088,796	\$ 9,065,643	\$ 7,932,539	\$ 1,386,623	\$ 7,207,732
Department of Public Health and Social Services	\$ 160,461,086	\$ 17,158,668	\$ 13,089,028	\$ 19,882,755	\$ 18,524,755	\$ 15,020,374	\$ 12,869,896	\$ 14,706,107	\$ 14,292,328	\$ 10,988,531	\$ 8,176,809	\$ 7,592,845	\$ 491,068	\$ 7,207,732
Division of Public Health	\$ 13,858,234	\$ 2,707,985	\$ 2,126,138	\$ 942,305	\$ 1,017,390	\$ 987,413	\$ 1,364,760	\$ 569,460	\$ 1,519,245	\$ 1,222,950	\$ 246,447	\$ 778,561	\$ 283,416	\$ 112,162
Chief Public Health Officer	\$ 412,008	\$ 116,897	\$ 97,293	\$ 92,859	\$ 106,317	—	—	—	—	—	—	—	—	—
Bureau of Community Health Services	\$ 47,288	\$ 24,876	—	—	—	—	—	—	—	—	—	—	—	—
Bureau of Communicable Disease Control	\$ 3,516,378	\$ 296,630	\$ 34,945	\$ 38,871	\$ 42,425	\$ 206,035	\$ 614,744	\$ 991	\$ 1,088,599	\$ 841,510	—	\$ 350,428	—	—
Bureau of Family Health and Nursing Services	\$ 3,088,991	\$ 991,163	\$ 663,304	\$ 256,655	\$ 289,700	\$ 313,198	\$ 358,826	—	—	—	—	\$ 218,145	—	—
Bureau of Primary Care Services	\$ 6,683,094	\$ 1,278,519	\$ 1,300,656	\$ 583,920	\$ 579,948	\$ 468,180	\$ 393,190	—	—	—	—	—	—	—
Bureau of Professional Support Services	\$ 130,497	—	—	—	—	—	—	—	—	—	—	—	—	—
Division of Public Welfare	\$ 142,982,279	\$ 13,926,515	\$ 10,801,058	\$ 18,372,523	\$ 17,140,520	\$ 13,812,463	\$ 11,130,203	\$ 13,839,134	\$ 12,469,050	\$ 9,463,242	\$ 8,242,550	\$ 6,571,256	—	\$ 6,893,765
Bureau of Economic Security	\$ 4,294,120	\$ 354,871	\$ 370,908	\$ 320,564	\$ 320,477	\$ 262,823	\$ 287,106	\$ 237,209	\$ 1,266,776	\$ 923,396	—	—	—	—
SNAP ("Food Stamps")	\$ 3,784,772	\$ 292,636	\$ 294,898	\$ 265,892	\$ 235,652	\$ 215,473	\$ 210,106	\$ 237,209	\$ 1,179,704	\$ 853,202	—	—	—	—
Cash Assistance Program (CAP)	\$ 440,856	\$ 45,723	\$ 58,431	\$ 66,946	\$ 39,748	\$ 39,748	\$ 27,000	—	\$ 87,072	\$ 70,184	—	—	—	—
Temporary Assistance for Needy Families	\$ 68,483	\$ 16,512	\$ 17,580	\$ 8,920	\$ 17,879	\$ 7,802	—	—	—	—	—	—	—	—
Bureau of Health Care Financing	\$ 132,188,038	\$ 12,930,978	\$ 9,788,669	\$ 17,506,996	\$ 16,304,470	\$ 13,316,390	\$ 9,632,179	\$ 12,656,014	\$ 10,759,739	\$ 8,005,287	\$ 8,242,550	\$ 6,162,002	—	\$ 6,893,765
Medically Indigent Program (MIP) **	\$ 72,188,019	\$ 10,493,183	\$ 5,658,026	\$ 9,113,764	\$ 3,697,315	\$ 3,373,484	\$ 5,063,155	\$ 7,983,667	\$ 7,251,469	\$ 4,898,458	\$ 5,071,088	\$ 4,458,407	—	\$ 4,837,013
Medicaid (MCP) **	\$ 60,000,019	\$ 2,437,795	\$ 3,830,642	\$ 8,393,232	\$ 12,607,155	\$ 9,942,906	\$ 4,579,024	\$ 4,672,357	\$ 3,508,270	\$ 3,106,829	\$ 3,171,462	\$ 1,633,595	—	\$ 2,066,762
Bureau of Social Services Administration	\$ 5,878,120	\$ 640,666	\$ 341,481	\$ 544,963	\$ 515,573	\$ 233,250	\$ 1,260,918	\$ 945,911	\$ 442,535	\$ 534,969	\$ 419,254	—	—	—
Division of Senior Citizens	\$ 4,270,543	\$ 524,368	\$ 471,892	\$ 567,927	\$ 366,845	\$ 220,498	\$ 314,873	\$ 297,513	\$ 244,033	\$ 302,339	\$ 287,812	\$ 243,028	\$ 227,670	\$ 201,805
Division of Environmental Health ***	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Dept of Integrated Services for Ind with Disabilities	\$ 87,383	\$ 23,249	\$ 8,688	\$ 12,194	\$ 13,262	—	—	—	—	—	—	—	—	—
Guam Behavioral Health and Wellness Center	\$ 20,650,316	\$ 6,026,473	\$ 3,802,214	\$ 2,319,508	\$ 2,276,685	\$ 779,443	\$ 1,628,768	\$ 2,049,611	—	\$ 233,553	\$ 286,864	\$ 339,694	\$ 906,535	—
Guam Memorial Hospital Authority ****	\$ 109,541,394	\$ 15,152,900	\$ 19,759,127	\$ 17,679,224	\$ 14,866,221	\$ 13,870,749	\$ 15,213,098	\$ 4,899,001	\$ 5,326,362	\$ 2,874,712	—	—	—	—

Note: Some may not total due to rounding.
 * Costs for which reimbursement is requested
 ** Costs changes as reported by Guam Memorial Hospital Authority (FY 2004)
 *** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee
 **** Total amounts as reported by Guam Memorial Hospital Authority
 /a/ Estimated local funds for FY 2004
 /b/ P.L. 24-568 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs
 /c/ Includes MIP and WAF for FY 2004; data therein is Guam Memorial Hospital Authority charges for FY 2004

EDUCATION

1. Department of Education (formerly, Guam Public School System)

The Department of Education (DOE), formerly known as the Guam Public School System (GPSS), provides a comprehensive instructional program and activities in the public schools for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from a free public education.

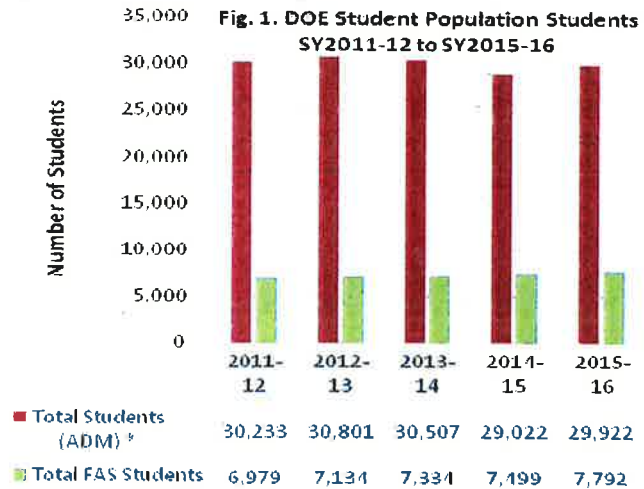
The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

Average Daily Membership

The Department of Education continues to be the largest single agency on impact cost. DOE average daily membership (ADM) decreased from 31,340 students in FY 2003 to 29,745 students in FY 2004 (SY 2003-2004). FAS student membership increased from 3,735 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the average daily membership rose slightly to 29,881 students. In FY 2005 (SY 2004-2005), the total FAS student count was 4,525 students, accounting for 15.1 percent of GPSS's total student count compared to 13.5 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), the average daily membership was 29,965 students. In FY 2006 (SY 2005-2006), FAS student count was 4,898 students, or 16.3 percent of total students. For FY 2007 (SY 2006-2007), average daily membership increased to 31,724 students. In FY 2007 (SY 2006-2007), FAS student count was 5,149 students, representing 16.2 percent of total students. For FY 2008 (SY 2007-2008), average daily membership decreased to 30,362 students. In FY 2008 (SY 2007-2008), FAS student count was 5,603 students, or 18.5 percent of total students. For FY 2009 (SY 2008-2009), average daily membership was 30,155 students. In FY 2009 (SY 2008-2009), the FAS student count decreased to 5,442 students, or 18.0 percent of the total student count. For FY 2010 (SY 2009-2010), the average daily membership increased slightly to 30,306 students from the previous school year. In FY 2010 (SY 2009-2010), the FAS student count further decreased to 5,073 students, or 16.7 percent of the total student count. For FY 2011 (SY 2010-2011), the average daily membership decreased to 30,240 students. In FY 2011 (SY 2010-2011), FAS student count was 6,559 students, or 21.7 percent of the total enrollment. For FY 2012 (SY 2011-2012), the average daily membership was 30,233 students. In FY 2012 (SY 2011-2012), FAS student count was 6,979 students, or 23.1 percent of the total students. For FY 2013, the average daily membership rose to 30,801 students. In FY 2013 (SY 2012-2013), FAS student count was 7,134 students or 23.2 percent of the total students. In FY 2014 (SY 2013-2014), the average daily membership decreased slightly to 30,507 students. In FY 2014, FAS student count was 7,334 or 24 percent of total students. In FY 2015 (SY 2014-2015), the average daily membership fell to 29,022, showing a 4.9 percent decrease from FY2014.

And while the average daily membership decreased, the FAS student count rose by 2.2 percent. FAS student count continues to rise showing a 2.2 percent increase from the previous school year. In FY 2015, FAS student enrollment was 7,499 or 25.8 percent of the total student daily membership. While the average daily membership remained the same between FY 2015 and FY 2016, the FAS student count increased by 3.9 percent, from 7,499 FAS students in FY 2015 to 7,792 in FY 2016.

Figure 1 shows the Department of Education's average daily membership of Guam student population for the School Years 2011-2012 to 2015-2016. A total student count from the Freely Associated States continues to rise from less than 5,000 students in SY 2003-2004 to 7,792 students in SY 2015-2016. Total FAS student population has risen steadily for the past five years from 23.1 percent in SY 2011-2012 to 26 percent of Guam's public school population in SY2015-2016.



Cost Incurred

For FY 2004 (SY2003-2004) the cost incurred by the Department of Education (DOE) to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,912 per pupil was \$17,224,876. For FY 2005 (SY2004-2005) the cost incurred by DOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,666 per pupil was \$22,715,647. For FY 2006 (SY2005-2006) the cost incurred by DOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,620 per pupil was \$24,628,875. For FY 2007 (SY2006-2007) the cost incurred by DOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,563 per pupil was \$25,774,777. For FY 2008 (SY2007-2008) the cost incurred by DOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,131 per pupil was \$31,190,331. For FY 2009 (SY2008-2009) the cost incurred by DOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,867 per pupil was \$33,827,829. For FY 2010 (SY2009-2010) the cost incurred by DOE to educate 4,557 FAS students (5,073 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,713 per pupil was \$30,590,698. For FY 2011 (SY2010-2011) the cost incurred by DOE to educate 6,043 FAS students (6,559 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,525 per pupil was \$39,429,474. For FY 2012 (SY2011-2012) the cost incurred by DOE to educate 6,463 FAS students (6,979 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$7,426 per pupil was \$47,993,169. For FY

2013 (SY 2012-2013) the cost incurred by DOE to educate 6,618 FAS students (7,134 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,247 per pupil was \$54,579,991. For FY 2014 (SY 2013-2014) the cost incurred by DOE to educate 6,818 FAS students (7,334 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,304 per pupil was \$56,617,673. For FY 2015 (SY 2014-2015) the cost incurred by DOE to educate 6,983 FAS students (7,499 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,863 per pupil was \$61,888,284.

For FY 2016 (SY2015-2016) the cost incurred by DOE to educate 7,276 FAS students (7,792 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,598 per pupil was \$62,556,813.

Cumulative Costs

The total cost incurred by the Department of Education was \$509,018,438 for FY 2004 through FY 2016. Refer to Tables 2.1 and 2.2.

2. Department of Public Works

Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to: (1) provide transportation services for both public and private school students in accordance with an approved routing schedule for the school year, (2) to provide safe bussing services for school related activities, and (3) provide emergency evacuation and other bussing services as authorized by the Governor of Guam and applicable local statutes.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public-school system was \$616,563. In FY 2005, the cost for bussing services was \$599,527. In FY 2006, the cost for bussing services was \$773,077. In FY 2007, the cost for bussing services was \$734,770. In FY 2008, the cost for bussing services was \$948,053. In FY 2009, the cost for bussing services was \$848,768. In FY 2010, the cost for bussing services was \$820,377. In FY 2011, the cost for bussing services was \$1,033,674. In FY 2012, the cost for bussing services was \$1,055,051. In FY 2013, the cost for bussing services was \$1,388,460. In FY 2014, the cost for bussing services was \$1,250,932. Beginning FY 2015, the Department of Public Works began reporting local expenditures for operations of bus services and transportation maintenance. The total cost for bussing services and transportation maintenance was \$1,676,321 for FY 2015. In FY2016, the total reported expenditures for operations of bus services and transportation maintenance increased to \$1,933,211.

Cumulative Costs

The total cost incurred by the Department of Public Works Bus Operations and Transportation Maintenance was \$13,678,785 for FY 2004 through FY 2016. Refer to Tables 3.1 and 3.2.

Table 2.1: Guam Department of Education

Guam Department of Education							
Department of Education	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	
	SY2015-2016	SY 2014-2015	SY 2013-2014	SY 2012-2013	SY 2011-2012	SY 2010-2011	
Total Students (ADM) *	29,922	29,022	30,507	30,801	30,233	30,240	
Total FAS Students	7,792	7,499	7,334	7,134	6,979	6,559	
Federated States of Micronesia	7,053	6,747	6,556	6,341	6,291	5,758	
Chuuk	5,388	5,100	4,948	4,799	4,462	4,299	
Kosrae	195	197	188	165	224	188	
Pohnpei	1,012	1,008	983	945	1,218	863	
Yap	458	442	437	432	387	408	
Not Stated	0	0	0	0	0	0	
Marshall Islands	117	126	138	134	207	141	
Republic of Palau	622	626	640	659	481	660	
Percent FAS Students	26.0%	25.8%	24%	23.2%	23.1%	21.7%	
FAS Student Enrollment - Minus Baseline **	7,276	6,983	6,818	6,618	6,463	6,043	
Total Program Expenditure	\$257,260,165	\$ 257,213,485	253,334,609	\$ 254,022,109	\$ 224,505,257	\$197,310,492	
Per Pupil Cost	\$8,598	8,863	\$ 8,304	\$ 8,247	\$ 7,426	\$ 6,525	
Total FAS Students Expenditures	\$ 62,556,813	61,888,284	\$ 56,617,673	\$ 54,579,991	\$ 47,993,169	\$ 39,429,474	

Table 2.2: Guam Department of Education

Guam Department of Education								
Department of Education	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004	
	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004	
Total Students (ADM) *	30,306	30,155	30,362	31,724	29,965	29,881	29,745	
Total FAS Students	5,073	5,442	5,603	5,149	4,898	4,525	4,023	
Federated States of Micronesia	4,413	4,735	4,870	4,379	4,168	3,787	3,273	
Chuuk	3,425	3,486	3,535	3,271	3,092	2,800	2,406	
Kosrae	143	127	142	136	132	130	112	
Pohnpei	381	720	702	608	610	543	485	
Yap	377	380	386	364	334	314	270	
Not Stated	87	22	105	0	0	0	0	
Marshall Islands	118	117	97	99	96	89	100	
Republic of Palau	542	590	636	671	634	649	650	
Percent FAS Students	16.7%	18.0%	18.5%	16.2%	16.3%	15.1%	13.5%	
FAS Student Enrollment - Minus Baseline **	4,557	4,926	5,087	4,633	4,382	4,009	3,507	
Total Program Expenditure	\$ 203,441,230	\$ 207,080,427	\$ 186,160,966	\$ 176,490,186	\$ 168,417,216	\$ 169,310,615	\$ 146,094,649	
Per Pupil Cost	\$ 6,713	\$ 6,867	\$ 6,131	\$ 5,563	\$ 5,620	\$ 5,666	\$ 4,912	
Total FAS Students Expenditures	\$ 30,590,698	\$ 33,827,829	\$ 31,190,331	\$ 25,774,777	\$ 24,628,875	\$ 22,715,647	\$ 17,224,876	

CUMULATIVE FAS STUDENT LOCAL COST (FY2004 - FY2016)

\$509,018,438

Note: Sums may not total due to rounding

* Average Daily Membership

** Number of students from the FAS for whom reimbursement is requested

Table 3.1: Department of Public Works Bus Operations

Department of Public Works								
DPW Bus Operations	FY2016		FY 2015		FY 2014	FY 2013	FY 2012	FY 2011
School Year	SY 2015-2016		SY 2014-2015		SY 2013-2014	SY 2012-2013	SY 2011-2012	SY 2010-2011
	Transportation		Transportation					
	Maintenance	Bus Operations	Maintenance	Bus Operations				
Total Expenditures	\$1,944,808	\$8,116,872	\$ 1,205,866	\$ 7,969,370	\$ 7,003,971	\$8,107,953	\$ 6,266,966	\$ 6,756,429
Total Students	37,869	37,869	38,221	38,221	38,174	38,646	38,390	39,499
Total Private School Enrollment *	7,048	7,048	7,077	7,077	6,581	6,948	7,029	8,404
Total GPSS (DOE) Student Enrollment	30,821	30,821	31,144	31,144	31,593	31,698	31,361	31,095
Per Pupil Cost of Bus Operations	\$51	\$214	\$ 32	\$ 209	\$ 183	\$ 210	\$ 163	\$ 171
Total Public School FAS Enrollment	7,792	7,792	7,499	7,499	7,334	7,134	6,979	6,559
Total FSM/RMI Students	7,170	7,170	6,873	6,873	6,694	6,475	6,498	5,899
Total Palau Students	622	622	626	626	640	659	481	660
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	7,276	7,276	6,983	6,983	6,818	6,618	6,463	6,043
Total FAS Student Expenditures	\$ 373,668	\$ 1,559,544	\$ 220,312	\$ 1,456,009	\$ 1,250,932	\$ 1,388,460	\$ 1,055,051	\$ 1,033,674

Table 3.2: Department of Public Works Bus Operations

Department of Public Works							
DPW Bus Operations	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
School Year	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Expenditures	\$ 6,725,042	\$ 6,647,652	\$ 6,954,315	\$ 6,119,062	\$ 6,536,045	\$ 5,476,344	\$ 6,410,184
Total Students	37,356	38,581	37,315	38,583	37,048	36,620	36,461
Total Private School Enrollment *	6,587	7,758	6,953	6,859	6,587	6,293	6,286
Total GPSS (DOE) Student Enrollment	30,769	30,823	30,362	31,724	30,461	30,327	30,175
Per Pupil Cost of Bus Operations	\$ 180	\$ 172	\$ 186	\$ 159	\$ 176	\$ 150	\$ 176
Total Public School FAS Enrollment	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Total FSM/RMI Students	4,531	4,852	4,967	4,478	4,264	3,876	3,373
Total Palau Students	542	590	636	671	634	649	650
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total FAS Student Expenditures	\$ 820,377	\$ 848,768	\$ 848,053	\$ 734,770	\$ 773,077	\$ 599,527	\$ 616,563

CUMULATIVE FAS STUDENT COST (FY2004 - FY2016) \$ 13,678,785

NOTE: Sums may not add due to rounding

NOTE: FY2010 FAS student enrollment estimated from total Pacific Islander count

FY2004 to FY2014 FAS Expenditures reported for Bus operations only.

* Catholic Schools and independent private schools

** Number of students resident prior to implementation of Compacts

*** Number of students from the FAS for whom reimbursement is requested

3. Guam Community College

The Guam Community College (GCC) was created to provide educational programs that lead to an associate degree, certificate, or a high school diploma. Per the Guam Community College mandate, GCC is a multi-faceted public career and technical educational institution to strengthen and consolidate career and technical education on Guam. GCC provides technical, vocational and other related occupational training aimed at developing skilled workers for Guam. It coordinates vocational-technical education programs in all public schools, and expands and maintains secondary and post-secondary educational programs in the vocational-technical fields. The College also maintains short-term extension and apprenticeship training programs in Guam.

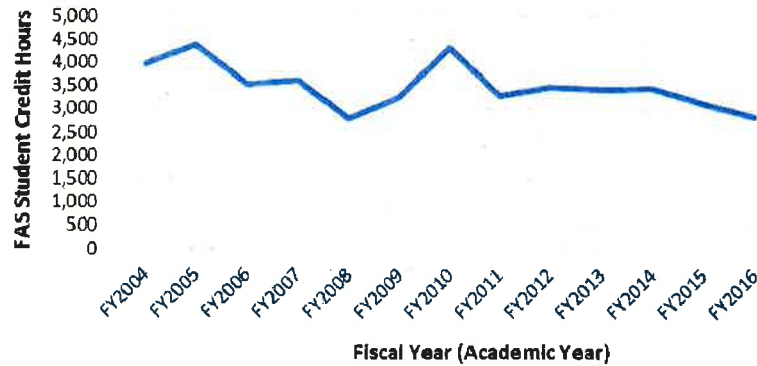
Credit Hours of Instruction

Students from the Freely Associated States (FAS) completed 3,978 credit hours during Academic Year (AY) 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was \$1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was \$1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was \$1,628,164. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was \$1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2009 for providing educational services to FAS students was \$1,517,669. FAS students completed 4,341 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to GCC in FY 2010 for providing educational services to FAS students was \$1,855,659. FAS students completed 3,303 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to GCC in FY 2011 for providing educational services to FAS students was \$1,971,125. FAS students completed 3,495 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to GCC in FY 2012 for providing educational services to FAS students was \$2,117,568. FAS students completed 3,465 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to GCC in FY 2013 for providing educational services to FAS students was \$1,835,398. FAS students completed 3,485 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to GCC in FY 2014 for providing educational services to FAS students was \$1,789,345. This amount represents a 2.5 percent decline when compared to FY 2013. FAS students completed 3,145 credit hours during AY 2014-2015 (FY 2015). The locally funded cost to GCC in FY 2015 for providing educational services to FAS students was \$2,331,396. This amount represents a 30.3 percent increase when compared to FY 2014 and may primarily be attributed to increases in expenses related to personnel and administrative costs, contract service, and other related expenses. In FY 2016, the locally funded cost to GCC for providing educational services to FAS students was \$1,911,054. This amount

represents an 18.0 percent decrease in expenses related to personnel and administrative costs, contract service, and other related expenses.

Figure 2 shows the Guam Community College's completed credit hours for FAS students from Fiscal Years 2004 to 2016. While the total FY 2015 credit hours of instruction for all post-secondary students revealed a decrease of 19.1 percent, from 35,172 total credit

**Fig. 2. Guam Community College
Total FAS Credit Hours**



hours in FY 2014 to 28,464 total credit hours in FY 2015, the overall credit hours of instruction for Compact persons decreased by 9.8 percent during the same period, from 3,485 credit hours in FY 2014 to 3,145 credit hours in FY 2015. In FY2016, the total post secondary credit hours increased by 7.2 percent, from 28,464 in FY2015 to 30,518 in FY2016. However, the total credit hours of instruction for FAS persons decreased by 8.9 percent, from 3,145 in FY2015 to 2,865 in FY2016. FY2016 would mark the third straight academic year for which the overall credit hours of instruction for FAS persons has decreased.

Cumulative Costs

The total locally funded cost to the Guam Community College for providing educational services to FAS students was \$24,222,853 for the past thirteen academic years. Refer to Tables 4.1 and 4.2.

Table 4.1: Guam Community College

Guam Community College						
Guam Community College	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
	AY 2015-2016	AY 2014-2015	AY 2013-2014	AY 2012-2013	AY 2011-2012	AY 2010-2011
Total Expenditures	20,357,074	\$ 21,102,968	\$ 18,058,518	\$ 16,214,535	\$ 18,360,433	\$ 18,032,539
Total Postsecondary Credit Hours	30,518	28,464	35,172	30,611	30,304	30,217
Total FAS Credit Hours	2,865	3,145	3,485	3,465	3,495	3,303
Cost per Credit Hours	\$ 667	\$ 741	\$ 513	\$ 530	\$ 606	\$ 597
Total FAS Student Expenditures	\$ 1,911,054	\$ 2,331,396	\$ 1,789,345	\$ 1,835,398	\$ 2,117,568	\$ 1,971,125

Table 4.2: Guam Community College

Guam Community College							
Guam Community College	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Total Expenditures	\$ 15,924,854	\$ 16,465,504	\$ 14,736,669	\$ 14,635,533	\$ 13,630,318	\$ 15,002,652	\$ 13,638,475
Total Postsecondary Credit Hours	37,254	35,651	21,220	28,306	29,761	34,808	35,287
Total FAS Credit Hours	4,341	3,286	2,808	3,638	3,555	4,401	3,978
Cost per Credit Hours	\$ 427	\$ 462	\$ 694	\$ 517	\$ 458	\$ 431	\$ 387
Total FAS Student Expenditures	\$ 1,855,659	\$ 1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,896,882	\$ 1,537,503

CUMULATIVE FAS STUDENT LOCAL COST (FY2004 - FY2016) \$ 24,222,853

NOTE: Sums may not add due to rounding

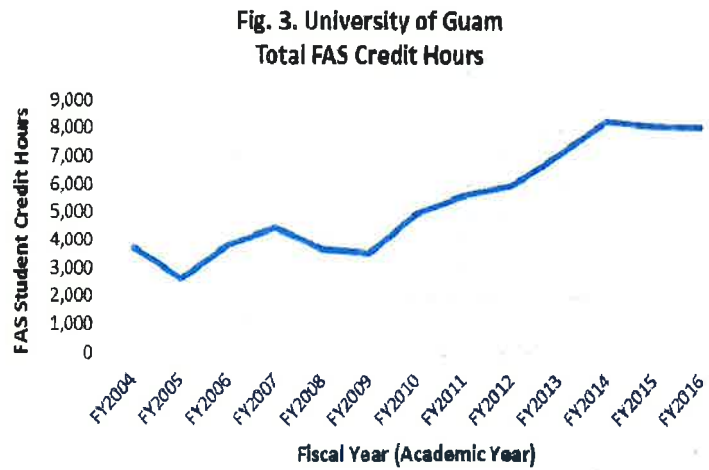
4. University of Guam

The University of Guam (UOG) is a Land Grant Institution that enables individuals to pursue an education in various fields of study and discipline. The University also provides the support services needed to accomplish its mission and maintain its accreditation, conducts research studies, and provides public services to the people of Guam. It also provides financial assistance to students and encourages recipients to attain a specialized discipline in order to meet Guam's present and future manpower needs. The University offers residents continuing education programs, which further assist in the development and retention of an efficient and qualified workforce.

Credit Hours of Instruction

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was \$1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was \$1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was \$1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was \$1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was \$1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was \$1,051,810. Students from the FAS completed 5,009 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to UOG in FY 2010 for providing educational services to FAS students was \$1,232,152. Students from the FAS completed 5,651 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to UOG in FY 2011 for providing educational services to FAS students was \$1,562,876. Students from the FAS completed 6,016 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to UOG in FY 2012 for providing educational services to FAS students was \$2,150,214. Students from the FAS completed 7,100 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to UOG in FY 2013 for providing educational services to FAS students was \$2,094,529. Students from the FAS completed 8,325 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to UOG in FY 2014 for providing educational services to FAS students was \$2,595,216. Students from the FAS completed 8,159 credit hours during AY 2014-2015 (FY 2015). The locally funded cost to UOG in FY 2015 for providing educational services to FAS students was 1,531,592. Students from the FAS completed 8,122 credit hours during AY 2015-2016 (FY2016). The locally funded cost to UOG in FY 2016 for providing educational services to FAS students was \$2,153,569.

Figure 3 shows the University of Guam's completed credit hours for FAS students for fiscal years 2004 to 2016. Between 2004 to 2009, FAS credit hours were reported between 3,500 to 4,500 hours with a slight dip in FY 2005 at 2,649 credit hours completed by FAS students. In FY 2010, FAS completed credit hours rose to 5,009 hours and continued to increase in subsequent years to about 8,000 credit hours in the past three years.



Cumulative Costs

The total locally funded cost to the University of Guam for providing educational services to FAS students was \$20,597,069 for the past thirteen academic years. Refer to Tables 5.1 and 5.2.

Table 5.1: University of Guam

University of Guam						
University of Guam	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
	AY 2015-2016	AY 2014-2015	AY 2013-2014	AY 2012-2013	AY 2011-2012	AY 2010-2011
Enrollment						
Fall UOG	3,991	3,958	3,836	3,702	3,721	3,639
Spring UOG	3,679	3,750	3,628	3,513	3,530	3,536
Fall FSM, MI, PW	352	352	360	304	240	229
Spring FSM, MI, PW	365	340	338	299	261	239
Credit Hour Production						
Fall, UOG	46,971	46,917	45,599	43,686	43,686	42,977
Spring, UOG	43,758	44,396	43,253	41,166	41,498	41,063
Fall FAS (FSM, MI, and PW)	4,232	4,113	4,294	3,583	2,917	2,694
Spring FAS (FSM, MI, and PW)	3,890	4,046	4,031	3,517	3,099	2,957
Allowable Cost Per Credit Hour	\$ 265	\$ 188	\$ 312	\$ 295	\$ 357	\$ 277
Total FAS Student Local Expenditures	\$ 2,153,569	\$ 1,531,592	\$ 2,595,216	\$ 2,094,529	\$ 2,150,214	\$ 1,562,876

Table 5.2: University of Guam

University of Guam							
University of Guam	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Enrollment							
Fall UOG	3,550	3,387	3,282	3,176	3,034	2,923	2,988
Spring UOG	3,424	3,297	3,040	3,049	2,839	1,547	2,817
Fall FSM, MI, PW	224	160	173	204	186	164	182
Spring FSM, MI, PW	213	151	143	186	171	65	148
Credit Hour Production							
Fall, UOG	41,883	39,034	38,007	36,408	35,187	33,678	34,612
Spring, UOG	39,433	38,406	34,929	34,853	32,248	18,607	32,392
Fall FAS (FSM, MI, and PW)	2,552	1,809	2,034	2,314	1,874	1,874	1,980
Spring FAS (FSM, MI, and PW)	2,457	1,798	1,697	2,195	1,985	775	1,766
Allowable Cost Per Credit Hour	\$ 246	\$ 292	\$ 307	\$ 297	\$ 351	\$ 398	\$ 355
Total FAS Student Local Expenditures	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,338,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167

CUMULATIVE FAS STUDENT COST (FY2004 - FY2016) \$ 20,597,069

NOTE: Sums may not total due to rounding

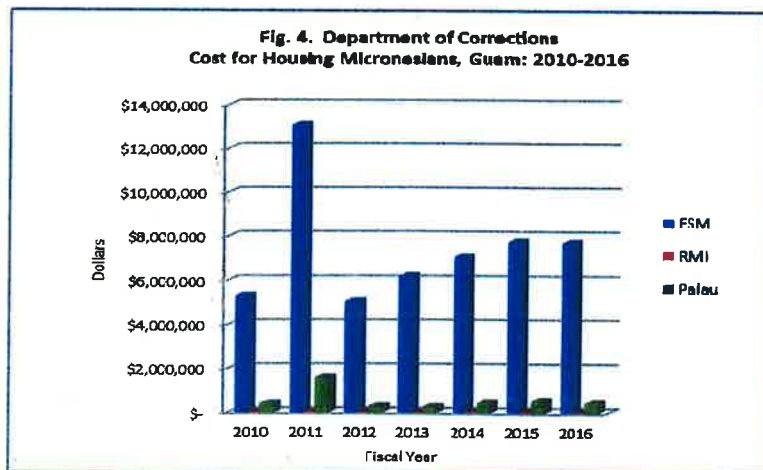
PUBLIC SAFETY

1. Department of Corrections

The Department of Corrections protects the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and provide staff services for the judiciary, the Parole Board, probation officers and interested agencies of the Executive Branch. The Department provides custodial care to prison inmates, and the parole and detainee population in accordance with judicial disposition. Custodial care is provided for inmates on-island and off-island and includes services for rehabilitation, security, transportation, and treatment. The Department also makes recommendations for the potential release of inmates to the Parole Board.

For FY 2010, the Department of Corrections identified 873 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 58,755 client-days. The Department has determined that it costs \$98.00 per day to house an individual person. For FY 2010, the Department of Corrections expended a total of \$5,757,990 for the housing of FAS clients. For FY 2011, the Department of Corrections expended a total of \$14,723,716 for the housing of FAS clients. For FY 2012, the Department of Corrections expended a total of \$5,381,964 for the housing of FAS clients. In FY 2013, the Department of Corrections identified 1,130 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 54,706 client-days. The Department has determined that it costs \$118.52 per day to house an individual person. For FY 2013, the Department of Corrections expended a total of \$6,483,755 for the housing of FAS clients.

Figure 4 illustrates the Department of Corrections' cost to house individuals from the Freely Associated States for fiscal years 2010 to 2016. Fiscal year 2011 saw the largest expense by the department for housing the FAS individuals at a cost of \$14.7 million. Total expenditures for FAS clients showed a steady increase from \$5.4 million in FY 2012 to \$8.4 million in FY 2015. However, for FY2016, expenditures totaled \$8.2 million to serve FAS clients, a 2.0 percent decrease from reported expenditures in FY2015.



In FY2014, client intakes of FAS citizens to the Department of Corrections decreased from 1,130 intakes in 2013 to 1,036 intakes in 2014. While the number of FAS clients housed at DOC decreased 8 percent between 2013 and 2014, total client days at DOC

increased 17 percent, from 54,706 client days in FY2013 to 63,997 client days in FY 2014. The Department of Corrections expended a total of \$7,584,924 to house the FAS citizens in FY2014. In FY2015, client intakes of FAS citizens to the Department of Corrections increased slightly to 1,119 intakes. Client intakes of FAS citizens to DOC totaled 1,148 in FY2016, a 2.6 percent increase from FY2015. Total client days for FAS citizens increased 11 percent between FY2014 to FY2015, from 63,997 client days in FY 2014 to 70,753 client days in FY2015. Despite a 2.6 percent increase in total FAS client intakes between FY2015 and FY2016, total client days decreased by 2.0 percent from 70,753 client days in FY2015 to 69,334 client days in FY2016. Costs for services include initial medical screening, medical treatment, and follow-ups; room and board, which include three meals a day; transportation to all court hearings, medical appointments, and other activities authorized by law; and the provision of administrative services and materials related to the proper housing and safe keeping of all persons confined to a jail/correctional institution.

Cumulative Costs

The Department of Corrections expended a total of \$56,535,461 for the housing of FAS clients the past seven fiscal years. Refer to Table 6.

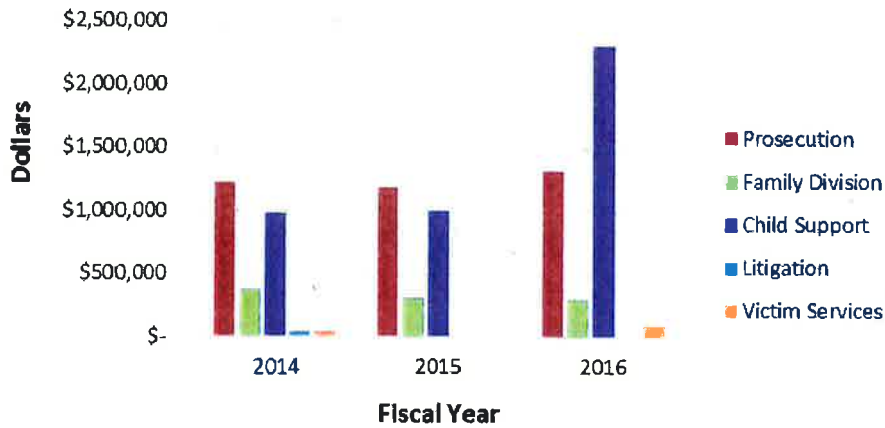
2. Office of the Attorney General of Guam (formerly Department of Law)

The Office of the Attorney General of Guam, as the legal representative office for the people of Guam, is responsible for judicious execution of all applicable laws. The Department prosecutes all criminal violations of Guam law, through trial and appeal. It processes, investigates and resolves all consumer complaints and claims files against the government. Furthermore, it collects, enforces and distributes child support obligations.

For FY 2004, the cost to the Office of the Attorney General of Guam for cases involving Freely Associated States (FAS) clients was \$753,975. For FY 2005, the cost for cases involving FAS clients was \$517,533. For FY 2006, the cost for cases involving FAS citizens was \$988,116. For FY 2007, the cost for cases involving FAS clients was \$1,549,430. No reports were prepared by the Office of the Attorney General of Guam for fiscal year FY 2008 to FY 2013. For FY 2014, the cost for cases involving FAS clients was \$2,656,496. For FY 2015, the cost for cases involving FAS clients was \$2,510,700. For FY 2016, the cost for cases involving FAS clients was \$3,924,211.

Figure 5 illustrates the cost for cases involving FAS clients as reported by the Office of the Attorney General. In FY 2015, the cost for cases involving FAS clients totaled \$2.5 million, a drop of 5.5 percent from the previous year. In FY 2016, the cost for cases involving FAS clients totaled \$3.9 million, an increase of 56.3 percent from FY 2015.

**Fig. 5. Cost of services to the Freely Associated States Clients,
Office of the Attorney General: FY2014 to FY2016**



Between FY 2014 and FY 2015, the Child Support Division reported a 2.5 percent increase in cost of services involving FAS cases from \$982,615 in FY 2014 to \$1,007,084 in FY 2015. Although the Prosecution Division reported the largest expense of the Attorney General’s Office in FY 2014 and FY 2015, in FY 2016, the largest expense was reported by the Child Support Enforcement division, a 119.5 percent increase from \$1,007,084 in FY 2015 to \$2,210,788 in FY 2016. The Family Division (Juvenile) continues to show a decrease in cost of services involving FAS cases from \$377,919 in FY 2014 to \$316,503 in FY 2015 followed by \$300,975 in FY 2016.

Cumulative Costs

The total cost incurred by the Office of the Attorney General of Guam to provide services to FAS clients was \$12,910,461 for FY 2004 through FY 2016. Refer to Table 7.1 and 7.2.

Table 6: Department of Corrections

Department of Corrections							
Department of Corrections	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010
Total FAS Clients	1,148	1,119	1,036	1,130	1,132	1,004	873
Federated States of Micronesia	1,067	1,052	966	1,073	1,043	926	816
Chuuk	952	903	842	908	873	782	714
Kosrae	20	15	9	15	19	18	11
Pohnpei	70	78	74	100	94	74	57
Yap	45	56	41	50	57	52	34
Marshall Islands	10	11	5	11	11	9	6
Republic of Palau	51	56	65	46	78	69	51
Total FAS Client-days	69,334	70,753	63,997	54,706	54,918	150,242	58,755
Federated States of Micronesia	65,160	65,435	59,724	52,429	51,813	133,696	54,190
Chuuk	56,609	57,469	51,852	45,020	43,665	115,441	47,780
Kosrae	1,122	278	428	650	892	1,200	558
Pohnpei	2,911	3,451	3,665	4,115	4,185	8,905	3,938
Yap	4,518	4,237	3,779	2,644	3,071	8,150	1,914
Marshall Islands	144	613	275	40	149	251	260
Republic of Palau	4,030	4,705	3,998	2,237	2,956	16,295	4,305
Cost per Client-day	\$ 118.52	\$ 118.52	\$ 118.52	\$ 118.52	\$ 98.00	\$ 98.00	\$ 98.00
Federated States of Micronesia	\$ 7,722,763	\$ 7,755,356	\$ 7,078,488	\$ 6,213,885	\$ 5,077,674	\$ 13,102,208	\$ 5,310,620
Chuuk	\$ 6,709,299	\$ 6,811,226	\$ 6,145,499	\$ 5,335,770	\$ 4,279,170	\$ 11,313,218	\$ 4,682,440
Kosrae	\$ 132,979	\$ 32,949	\$ 50,727	\$ 77,038	\$ 87,416	\$ 117,600	\$ 54,684
Pohnpei	\$ 345,012	\$ 409,013	\$ 434,376	\$ 487,710	\$ 410,130	\$ 872,690	\$ 385,924
Yap	\$ 535,473	\$ 502,169	\$ 447,887	\$ 313,367	\$ 300,958	\$ 798,700	\$ 187,572
Marshall Islands	\$ 17,067	\$ 72,653	\$ 32,593	\$ 4,741	\$ 14,602	\$ 24,598	\$ 25,480
Republic of Palau	\$ 477,636	\$ 557,637	\$ 473,843	\$ 265,129	\$ 289,688	\$ 1,596,910	\$ 421,890
Total FAS Expenditures	\$ 8,217,466	8,385,646	\$ 7,584,924	\$ 6,483,755	\$ 5,381,964	\$ 14,723,716	\$ 5,757,990
CUMULATIVE COST FOR FAS CLIENTS	\$ 56,535,461						

Note: Sums may not add due to rounding

Table 7.1: Office of the Attorney General of Guam

Office of the Attorney General of Guam						
Office of the Attorney General	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Prosecution Division						
Total expenditures	\$ 4,497,053	\$ 3,763,588	\$ 3,875,446	---	---	---
Total caseload participants	3,440	3,424	2,959	---	---	---
FAS caseload participants	1013	1,080	934	---	---	---
Percent of total caseload	29%	32%	32%	---	---	---
Cost of services involving FAS cases	\$ 1,324,278	\$ 1,187,113	\$ 1,223,274	---	---	---
Family Division (Juvenile)						
Total expenditures	\$ 777,085	\$ 815,748	\$ 741,487	---	---	---
Total caseload participants	599	433	465	---	---	---
FAS caseload participants	232	168	237	---	---	---
Percent of total caseload	39%	39%	51%	---	---	---
Cost of services involving FAS cases	\$ 300,975	\$ 316,503	\$ 377,919	---	---	---
Child Support Enforcement Division						
Total expenditures	\$ 9,478,469	\$ 3,597,485	\$ 3,751,699	---	---	---
Total caseload participants	6,654	6,805	6,674	---	---	---
FAS caseload participants	1,552	1,905	1,748	---	---	---
Percent of total caseload	23%	28%	26%	---	---	---
Cost of services involving FAS cases	\$ 2,210,788	\$ 1,007,084	\$ 982,615	---	---	---
Litigation Division						
Total expenditures	\$ 1,883,761	0	\$ 2,396,455	---	---	---
Total caseload participants	137	0	1,055	---	---	---
FAS caseload participants	0	0	16	---	---	---
Percent of total caseload	0%	0	2%	---	---	---
Cost of services involving FAS cases	\$ -	0	\$ 36,344	---	---	---
Victims Services Center						
Total expenditures	\$ 729,345	0	\$ 2,396,455	---	---	---
Total caseload participants	\$ 943	0	1,055	---	---	---
FAS caseload participants	\$ 114	0	16	---	---	---
Percent of total caseload	12%	0	2%	---	---	---
Cost of services involving FAS cases	\$ 88,171	0	\$ 36,344	---	---	---
Expenditures for FAS Cases	\$ 3,924,211	\$ 2,510,700	\$ 2,656,496	\$ -	\$ -	\$ -

Table 7.2: Office of the Attorney General (continued)

Office of the Attorney General						
Office of the Attorney General	FY 2010	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Prosecution Division						
Total expenditures	—	—	\$ 2,985,371	\$ 2,124,756	\$ 698,335	\$ 920,128
Total caseload participants	—	—	1,410	1,608	1,425	1,424
FAS caseload participants	—	—	331	217	217	217
Percent of total caseload	—	—	23%	13%	15%	15%
Cost of services involving FAS cases	—	—	\$ 700,821	\$ 286,736	\$ 106,343	\$ 140,216
Family Division (Juvenile)						
Total expenditures	—	—	\$ 995,124	\$ 708,252	\$ 232,778	\$ 306,709
Total caseload participants	—	—	584	601	480	626
FAS caseload participants	—	—	161	148	74	117
Percent of total caseload	—	—	28%	25%	15%	19%
Cost of services involving FAS cases	—	—	\$ 274,341	\$ 174,411	\$ 35,887	\$ 57,324
Child Support Enforcement Division						
Total expenditures	—	—	\$ 4,391,463	\$ 4,482,515	\$ 3,823,400	\$ 4,550,565
Total caseload participants	—	—	650	576	489	597
FAS caseload participants	—	—	85	69	48	73
Percent of total caseload	—	—	13%	12%	10%	12%
Cost of services involving FAS cases	—	—	\$ 574,268	\$ 536,968	\$ 375,303	\$ 556,434
Litigation Division						
Total expenditures	—	—	—	—	—	—
Total caseload participants	—	—	—	—	—	—
FAS caseload participants	—	—	—	—	—	—
Percent of total caseload	—	—	—	—	—	—
Cost of services involving FAS cases	—	—	—	—	—	—
Victims Services Center						
Total expenditures	—	—	—	—	—	—
Total caseload participants	—	—	—	—	—	—
FAS caseload participants	—	—	—	—	—	—
Percent of total caseload	—	—	—	—	—	—
Cost of services involving FAS cases	—	—	—	—	—	—
Expenditures for FAS Cases	\$ -	\$ -	\$ 1,549,430	\$ 898,116	\$ 517,533	\$ 753,975

CUMULATIVE LOCAL COST FOR FAS CASES \$ 12,910,461

NOTE: Sums may not add due to rounding

3. Department of Youth Affairs

The Department of Youth Affairs (DYA) is responsible for operating and maintaining the island's youth correctional facility. It provides correctional services for youth clientele, including custodial care, treatment and rehabilitation services for those adjudicated by the courts. The Department administers the juvenile delinquency prevention programs, as well as provides for the development of pre-vocational skill and training. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

Youth Corrections

The Department of Youth Affairs reported a total of 264 Compact of Free Association clients confined to Youth Correctional Facility and Cottage Homes for Fiscal Year 2016, a 32.0 percent increase from the number of Compact of Free Association clients confined to the facility from the previous year. The increase in FAS clients confined to the facility also led to the increase in client days from 6,408 in FY2015 to 6,544 in FY2016. The average cost per client day rose from \$291.13 in FY2015 to \$343.01 in FY2016.

The Youth Corrections Division has found that the cost of providing services to 76 clients from the Freely Associated States was \$339,487 for FY 2004. For FY 2005, the cost was \$301,997 for 58 FAS clients. For FY 2006, the cost was \$691,183 for 174 FAS clients. For FY 2007, the cost was \$965,710 for 248 FAS clients. For FY 2008, the cost was \$827,711 for 199 FAS clients. For FY 2009, the cost was \$1,228,005 for 190 clients. For FY 2010, the cost was \$908,806 for 182 FAS clients. For FY 2011, the cost was \$1,366,646 for 303 FAS clients. For FY 2012, the cost was \$1,142,363 for 143 FAS clients. For FY 2013, the cost was \$1,723,546 for 176 FAS clients. For FY 2014, the cost was \$2,008,838 for 245 FAS clients. For FY 2015, the cost was \$1,865,574 for 200 FAS clients. For FY 2016, the total cost for 264 FAS clients was \$2,244,665.

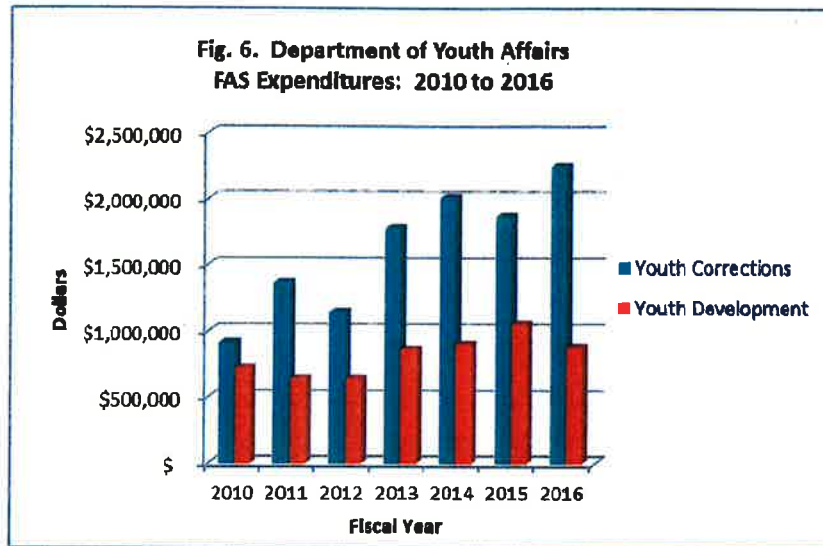
Youth Development

The Department of Youth Affairs reported a total of 50 Compact of Free Association clients under the Aftercare and Jumpstart Programs of the Youth Development Division for Fiscal Year 2015. The 50 Compact clients account for 50 percent of the total program clients in 2015. The estimated cost per day for clients served under the Aftercare and Jumpstart Programs in FY 2015 is \$99.93. For FY 2016, DYA serviced a total of 34 FAS clients under the Aftercare and Jumpstart Programs of the Youth Development Division. FAS clients accounted for 48% of the 71 total clients serviced during FY 2016. The estimated cost per day for clients served under the Aftercare and Jumpstart Programs in FY 2016 is \$148.89. Services provided under the Aftercare and Jumpstart Programs includes meals/snacks, transportation, operational and personnel expenses. Services provided also include intensive home and school monitoring, 24-hour crisis intervention, individual and family counseling, peer support group, sports/recreation, computer literacy, community service, educational fieldtrips, life skills presentations, arts and

crafts, homework assistance, beautification projects, and mentoring activities.

The Youth Development Division has found that the cost of providing services to 35 clients from the Freely Associated States was \$250,754 for FY 2004. For FY 2005, the cost was \$515,117 for 49 FAS clients. For FY 2006, the cost was \$313,419 for 26 FAS clients. For FY 2007, the cost was \$365,124 for 23 FAS clients. For FY 2008, the cost was \$251,626 for 27 FAS clients. For FY 2009, the cost was \$264,541 for 43 clients. For FY 2010, the cost was \$716,158 for 54 FAS clients. For FY 2011, the cost was \$639,816 for 73 FAS clients. For FY 2012, the cost was \$639,146 for 77 FAS clients. For FY 2013, the cost was \$857,742 for 66 FAS clients. For FY 2014, the cost was \$898,704 for 57 FAS clients. For FY 2015, the cost was \$1,051,288 for 50 FAS clients. For FY 2016, the cost was \$874,124 for 34 FAS clients.

The Department of Youth Affairs has seen a rise in cost of services provided to Compact of Free Association clients (Fig. 6). The total cost of services for the FAS clients rose from \$1.6 million in FY 2010 to \$3.1 million in FY 2016. Between FY 2015 and FY 2016, the cost of services under the Youth



Corrections Division increased from \$1.9 million in 2015 to \$2.2 million, or a 20 percent increase in the past two years. The Youth Corrections Division continues to account for the majority of expenses for the department at \$2.2 million in FY 2016, or close to 72 percent of total expenditures to FAS clients during the period. The Youth Development Division of DYA reported a decrease in FAS expenditures from \$1,051,264 in FY 2015 to \$874,133 in FY 2016, a 17 percent decrease.

The Department of Youth Affairs (DYA) has found that the cost of providing services to clients from the Freely Associated States was \$590,241 for FY 2004. For FY 2005, the cost was \$817,115. For FY 2006, the cost was \$1,004,601. For FY 2007, the cost was \$1,330,834. For FY 2008, the cost was \$1,079,337. For FY 2009, the cost was \$1,492,547. For FY 2010, the cost was \$1,624,964. For FY 2011, the cost was \$2,006,461. For FY 2012, the cost was \$1,781,509. For FY 2013, the cost was \$2,581,288 and \$2,907,541 for FY 2014. For FY 2015, the cost was \$2,916,862. For FY 2016, the cost was \$3,118,789.

Cumulative Costs

The total cost to the Department of Youth Affairs was \$23,252,088 for the past thirteen fiscal years. Refer to Tables 8.1 and 8.2.

Table 8.1: Department of Youth Affairs

Department of Youth Affairs						
DYA Division	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Youth Corrections						
Total Program Clients	473	412	459	315	322	585
Total FAS Clients	264	200	245	176	143	303
Total Program Client-days	10,150	12,994	15,147	8,283	23,262	14,458
Total FAS Client-days	6,544	6,408	9,268	5,073	10,492	7,512
Total Program Expenditures	\$ 3,481,563	\$ 3,782,970	\$ 3,283,110	\$ 2,814,140	\$ 2,532,753	\$ 2,630,320
Average Expenditure per Client-day	\$343.01	\$ 291.13	\$ 216.75	\$ 339.75	\$ 108.88	\$ 181.93
Total FAS Expenditures	\$2,244,685	\$ 1,865,574	\$ 2,008,838	\$ 1,723,546	\$ 1,142,363	\$ 1,366,646
Youth Development						
Total Program Clients	71	101	113	112	176	172
Total FAS Clients	34	50	57	66	77	73
Total Program Client-days	12,903	19,681	20,959	21,251	31,702	33,279
Total FAS Client-days	5,871	10,520	10,609	11,340	14,293	13,934
Total Program Expenditures	\$ 1,921,108	\$ 1,966,767	\$ 1,775,467	\$ 1,607,396	\$ 1,417,631	\$ 1,528,092
Average Expenditure per Client-day	\$ 148.89	\$ 99.93	\$ 84.71	\$ 75.64	\$ 44.72	\$ 45.92
Total FAS Expenditures	\$ 874,124	\$ 1,051,288	\$ 888,704	\$ 857,742	\$ 639,146	\$ 639,816
Total Local Expenditures for FAS Clients	\$ 3,118,789	\$ 2,916,862	\$ 2,907,541	\$ 2,581,288	\$ 1,781,509	\$ 2,006,461

Table 8.2: Department of Youth Affairs

Department of Youth Affairs							
DYA Division	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Youth Corrections							
Total Program Clients	500	520	676	846	669	441	428
Total FAS Clients	182	190	199	248	174	58	76
Total Program Client-days	17,284	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	5,344	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	\$ 2,939,334	\$ 3,213,218	\$ 2,322,521	\$ 2,995,411	\$ 2,801,369	\$ 2,462,154	\$ 2,023,080
Average Expenditure per Client-day	\$ 170.06	\$ 148.94	\$ 109.56	\$ 172.73	\$ 171.30	\$ 162.02	\$ 118.33
Total FAS Expenditures	\$ 908,806	\$ 1,228,005	\$ 827,711	\$ 965,710	\$ 691,183	\$ 301,997	\$ 339,487
Youth Development							
Total Program Clients	161	165	165	121	180	276	235
Total FAS Clients	54	43	27	23	26	49	35
Total Program Client-days	31,127	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	10,994	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	\$ 2,027,637	\$ 1,148,973	\$ 1,541,415	\$ 1,940,307	\$ 2,326,611	\$ 2,189,916	\$ 1,716,313
Average Expenditure per Client-day	\$ 65.14	\$ 39.60	\$ 57.46	\$ 88.49	\$ 91.19	\$ 68.42	\$ 48.52
Total FAS Expenditures	\$ 716,158	\$ 284,541	\$ 251,626	\$ 365,124	\$ 313,419	\$ 515,117	\$ 250,754
Total Local Expenditures for FAS Clients	\$ 1,624,964	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 690,241

CUMULATIVE LOCAL COST FOR FAS CLIENTS **\$ 23,252,088**

Note: Sums may not add due to rounding

4. Department of Military Affairs, Office of Civil Defense

The Department of Military Affairs is tasked with controlling the operations of the Guam Army and Air National Guard and protecting Guam and the United States of America in time of war, rebellion, riot, imminent danger or any state of emergency. Guam Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic waves as well as Homeland Security.

The Guam Homeland Security/Office of Civil Defense (GHS/OCD) is responsible for managing and coordinating the island's response to all natural and man-made emergencies/disasters and to facilitate all Government of Guam, Military, and Federal Liaison Response Agencies and their resources in mitigating, preparing, responding and recovering from any and all types of emergencies in order to protect the lives, environment, and property of the island of Guam.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was \$8,659. For FY 2005, the cost of OCD protective services for FAS citizens was \$2,432. For FY 2006, the cost for OCD protective services for FAS citizens was \$31,421. For FY 2007, the cost for OCD protective services for FAS citizens was \$33,022. For FY 2008 through FY 2014, OCD expended no local funds. GHS/OCD has purview over locally declared disasters with costs associated with providing services to the Freely Associated States citizens for FY 2015. Funds were used to cover operations, equipment, supplies (sandbags, meals, water, tents, cots, receptacles, etc.) and contractual services in support and recovery from disaster-related events. For FY 2015, the cost for services for disaster related events to the FAS citizens was \$220,343. For FY 2016, the OCD reported that no local or federal funds were expended to provide direct services to FAS citizens.

Cumulative Costs

The total cost of Office of Civil Defense protective services for FAS citizens was \$295,877 for the past thirteen fiscal years.

5. Guam Fire Department

The Guam Fire Department is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they

are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was \$1,299,767. For FY 2005, the cost was \$1,494,096. For FY 2006, the cost was \$1,711,719. For FY 2007, the cost was \$1,883,952. For FY 2008, the cost was \$2,028,699. For FY 2009, the cost was \$2,037,617. For FY 2010, the cost was \$2,521,192. For FY 2011, the cost was \$2,914,771. For FY 2012, the cost was \$3,059,850. For FY 2013, the cost was \$3,289,997. For FY 2014, the cost was \$3,950,432. For FY 2015, the cost was \$4,276,026. For FY 2016, the cost was \$4,430,977, a 3.6 percent increase from FY 2015.

Cumulative Costs

The total cost to the Guam Fire Department for providing protective services for FAS citizens was \$34,899,094 for the past thirteen fiscal years.

6. Guam Police Department

The Guam Police Department is responsible for deterring and suppressing all crimes and providing overall protection of life and property from injuries and loss. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was \$1,299,530. For FY 2005, the cost was \$1,795,103. For FY 2006, the cost was \$1,668,399. For FY 2007, the cost was \$1,630,995. For FY 2008, the cost was \$2,023,200. For FY 2009, the cost was \$2,159,702. For FY 2010, the cost was \$2,173,712. For FY 2011, the cost was \$2,626,306. For FY 2012, the cost was \$2,763,880. For FY 2013, the cost was \$3,192,024 and \$3,629,974 for FY 2014. In FY 2015, GPD reported expenses for general protective services, law enforcement services (arrests) and emergency disaster assistance at a total cost for services to FAS population at \$7,213,850. In FY 2016, GPD reported expenses for general protective services and law enforcement services (arrests) at a total cost for services to FAS population at \$7,363,780, a 2.1 percent increase from the last fiscal year.

Table 9 shows FAS arrested persons and minors taken into custody for FY 2016. There was a total of 4,140 arrested persons of which there were 1,268 FAS arrestees (or 31.98 percent) with the baseline of 56 FAS arrested subtracted from the total FAS arrested in 2016. For information purposes, there were 2,413 FAS population residing in Guam

prior to the implementation of the Compacts of Free Association. The 2,413 FAS persons represent the 1.36 percent of the total population in Guam (de facto) in FY 2016. The 56 baseline arrests are calculated by multiplying the 1.36 percent by the total arrests, or 4,140 arrests, in FY 2016. The 56 baseline arrests are reduced from the 1,324 FAS arrested persons in FY 2016 to result in 1,268 FAS arrests.

As illustrated in the table, the Chuukese population represents about 80 percent of all arrested persons in that same year. About 27 percent of FAS arrested person are minors taken into custody. Of the \$17,081,106 expended by GPD for law enforcement services to the community, \$5,230,235 was used for services to the FAS.

Table 9. Guam Police Department Arrests and Minors Taken Into Custody: FY 2016

POLICE SERVICES	Total	Federated States of Micronesia				Republic of Marshall Islands	Palauan
		Chuuk	Kosrae	Pohnpei	Yap		
FAS Arrested Persons	968	757	42	42	57	11	59
FAS Minors Taken Into Custody	356	304	3	23	6	2	18
Total FAS Arrests	1,324	1,061	45	65	63	13	77
Percent of Baseline Population (1.36% in 2016)	56						
Total FAS Arrests less Baseline	1,268						
Total Arrests	4,140						
Percent of FAS Arrested from Total Arrests	30.62%						
Law Enforcement Expenditures	\$ 17,081,107						
Cost of Law Enforcement Services for FAS Arrests	\$ 5,230,235						

Source: Guam Police Department

NOTE: Sum may not add due to rounding

Cumulative Costs

The total cost to the Guam Police Department for providing protective services to FAS citizens was \$39,540,454 for the past thirteen fiscal years.

For FY 2004 through FY 2016, the three protective service agencies expended a total of \$74,735,426 for protective services to FAS citizens. Refer to Tables 9, 9.1 and 9.2.

Table 9.1: Protective Services Agencies

Protective Services Agencies						
Protective Services Agencies	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Total expenditures	\$ 69,548,472	\$ 74,333,859	\$ 66,723,925	\$ 60,168,124	\$ 56,976,194	\$ 56,955,163
Guam Fire Department	\$ 35,412,648	\$ 35,751,166	\$ 34,772,320	\$ 30,538,772	\$ 29,935,901	\$ 29,960,104
General Protective Services	\$ 35,412,648	\$ 35,719,411	-	-	-	-
Emergency Disaster Assistance /a	\$ -	\$ 31,755	-	-	-	-
Guam Police Department	\$ 34,135,824	\$ 38,740,441	\$ 31,951,805	\$ 29,629,352	\$ 27,040,293	\$ 26,995,059
General Protective Services	\$ 17,054,719	\$ 20,137,807	-	-	-	-
Law Enforcement Services	\$ 17,081,106	\$ 16,586,525	-	-	-	-
Emergency Disaster Assistance	\$ -	\$ 16,109	-	-	-	-
Office of Civil Defense /b	\$ -	\$ 1,842,252	-	-	-	-
Total population of Guam (de facto)	177,240	174,984	173,825	172,948	171,954	170,380
Resident Population (de jure)	162,742	161,785	161,001	160,378	159,914	159,600
Average Daily Visitors	14,498	13,199	12,824	12,570	12,040	10,780
FAS population on Guam	24,590	23,342	22,161	21,045	19,989	18,989
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /c	637	637	637	637	637	637
Palau baseline /d	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /e	22,177	20,929	19,748	18,632	17,576	16,576
Percent of total population	12.51%	11.96%	11.36%	10.77%	10.22%	9.73%
Cost of protective services for FAS citizens	\$ 11,794,757	\$ 11,710,219	\$ 7,580,406	\$ 6,482,021	\$ 5,823,730	\$ 5,541,077
Guam Fire Department	\$ 4,430,977	\$ 4,276,026	\$ 3,950,432	\$ 3,289,997	\$ 3,059,850	\$ 2,914,771
General Protective Services	\$ 4,430,977	\$ 4,272,228	-	-	-	-
Emergency Disaster Assistance	\$ -	\$ 3,798	-	-	-	-
Guam Police Department	\$ 7,363,780	\$ 7,213,850	\$ 3,629,974	\$ 3,192,024	\$ 2,763,880	\$ 2,626,306
General Protective Services	\$ 2,133,545	\$ 2,408,587	-	-	-	-
Law Enforcement Services	\$ 5,230,235	\$ 4,803,336	-	-	-	-
Emergency Disaster Assistance	\$ -	\$ 1,927	-	-	-	-
Office of Civil Defense	\$ -	\$ 220,343	-	-	-	-

Table 9.2: Protective Services Agencies (continued)

Protective Services Agencies							
Protective Services Agencies	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total expenditures	\$ 51,150,152	\$ 48,171,910	\$ 49,636,203	\$ 46,142,843	\$ 46,981,825	\$ 48,063,810	\$ 40,200,075
	\$ 27,467,946	\$ 23,385,380	\$ 24,851,781	\$ 24,501,600	\$ 23,572,744	\$ 21,816,524	\$ 20,035,125
General Protective Services	-	-	-	-	-	-	-
Emergency Disaster Assistance /a	-	-	-	-	-	-	-
Guam Police Department	\$ 23,682,206	\$ 24,786,530	\$ 24,784,422	\$ 21,211,777	\$ 22,976,171	\$ 26,211,777	\$ 20,031,470
General Protective Services	-	-	-	-	-	-	-
Law Enforcement Services	-	-	-	-	-	-	-
Emergency Disaster Assistance	-	-	-	-	-	-	-
Office of Civil Defense /b	-	-	-	\$ 429,466	\$ 432,710	\$ 35,509	\$ 133,480
Total population of Guam (de facto)	170,297	169,134	170,154	170,228	169,815	169,571	168,541
Resident Population (de jure)	159,358	159,323	159,169	158,967	158,711	158,398	158,024
Average Daily Visitors	10,939	9,811	10,985	11,261	11,104	11,173	10,517
FAS population on Guam	18,044	17,150	16,303	15,502	14,744	14,026	13,347
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /c	637	637	637	637	637	637	637
Palau baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /e	15,631	14,737	13,890	13,089	12,331	11,613	10,934
Percent of total population	9.18%	8.71%	8.16%	7.69%	7.26%	6.85%	6.49%
Cost of protective services for FAS citizens	\$ 4,694,904	\$ 4,197,319	\$ 4,061,899	\$ 3,547,989	\$ 3,411,539	\$ 3,291,630	\$ 2,607,957
Guam Fire Department	\$ 2,521,192	\$ 2,037,617	\$ 2,028,699	\$ 1,883,952	\$ 1,711,719	\$ 1,494,098	\$ 1,299,767
General Protective Services	-	-	-	-	-	-	-
Emergency Disaster Assistance	-	-	-	-	-	-	-
Guam Police Department	\$ 2,173,712	\$ 2,159,702	\$ 2,023,200	\$ 1,630,995	\$ 1,668,399	\$ 1,795,103	\$ 1,299,530
General Protective Services	-	-	-	-	-	-	-
Law Enforcement Services	-	-	-	-	-	-	-
Emergency Disaster Assistance	-	-	-	-	-	-	-
Office of Civil Defense	-	-	-	\$ 33,022	\$ 31,421	\$ 2,432	\$ 8,659

Cumulative Cost of Protective Services By Agency	
Guam Fire Department	\$ 34,899,094
Guam Police Department	\$ 39,540,454
Office of Civil Defense	\$ 295,877
Cumulative Total Cost	\$ 74,735,426

NOTE: Sums may not add due to rounding

* FAS population resident prior to implementation of the Compacts

a/ EMT and Ambulance standby services

b/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 to FY 2014, FY 2016 (100% federal funds)

c/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compact in 1986

d/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

e/ Number of citizens from the FAS for whom reimbursement is requested

7. Public Defender Service Corporation

The Public Defender Service Corporation (PDSC) is a public corporation affiliated with the judicial branch of Guam. The incorporating statute of the Public Defender Service Corporation provides that the Corporation will handle criminal and civil cases as follows:

Criminal cases: It shall be the duty of the Corporation to defend indigent persons charged in criminal cases before the courts of Guam.

Civil matters: The Corporation shall render legal aid and assistance to those persons in Guam, who, under rules established by the Corporation, are in need of legal assistance and representation and who are unable to afford an attorney in private practice.

The court also has the power to appoint the Public Defender Service Corporation in certain civil and domestic matters such as assigning counsel as guardian ad litem in child or adult abuse cases, child custody situations and guardianships and counsel who may be appointed for persons charged with criminal contempt in civil and domestic matters. These appointments arise out of the inherent powers of the court and are covered by court rules regarding appointment of counsel in non-criminal matters.

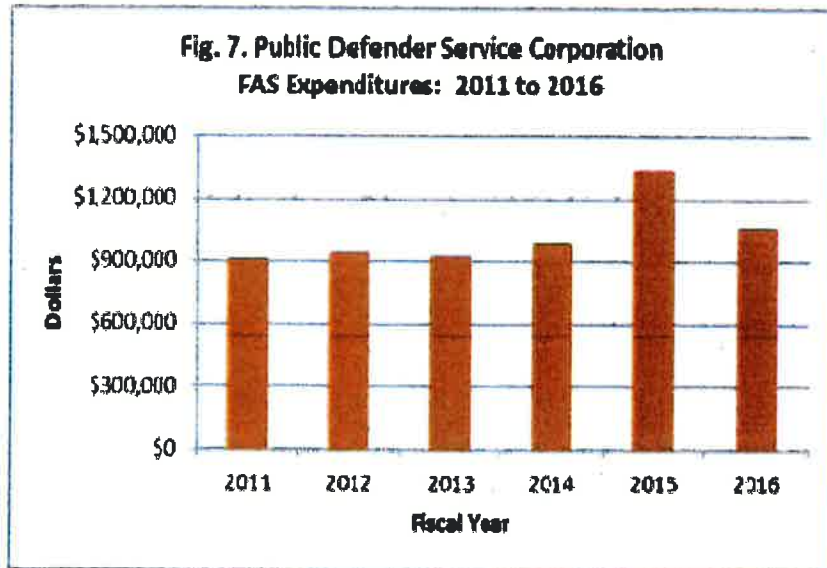
Services provided to indigent persons fall under one of four program areas: Criminal, Civil, Juvenile, and Domestic.

For FY 2004, the PDSC expended \$484,901 on 316 cases involving citizens of the Freely Associated States (FAS) out of a total of 1,527 cases. For FY 2005, the PDSC expended \$508,268 on 333 cases involving FAS citizens out of a total of 1,709 cases. For FY 2006, the PDSC expended \$580,751 on 412 cases involving FAS citizens out of a total of 1,939 cases. For FY 2007, the PDSC expended \$529,393 on 339 cases involving FAS citizens out of a total of 1,731 criminal cases. For FY 2008, the PDSC expended \$554,671 on 369 cases involving FAS citizens out of a total of 1,857 cases. For FY 2009, the PDSC expended \$726,008 on 469 cases involving FAS citizens out of a total of 1,878 cases.

For FY 2010, the PDSC expended \$1,559,478 on 1,144 cases involving FAS citizens out of a total of 2,229 cases. For FY 2011, the PDSC expended \$919,654 on 586 cases involving FAS citizens out of a total of 2,222 cases. For FY 2012, the PDSC expended \$947,818 on 537 cases involving FAS citizens out of a total of 2,108 cases. For FY 2013, the PDSC expended \$928,826 on 558 cases involving FAS citizens out of a total of 2,123 cases. For FY 2014, the PDSC expended \$992,403 on 499 cases involving FAS citizens out of a total of 1,848 cases. FY 2015, the PDSC expended \$1,366,274 on 569 cases involving FAS citizens out of a total of 1,984 cases. For FY 2016, the PDSC expended \$1,061,137 on 511 cases involving FAS citizens out of a total of 1,956 cases.

While the Public Defender Service Corporation expended nearly \$1.1 million in program expenses involving FAS cases for FY 2016, total FAS expenditures dropped 22 percent over the previous year. The Criminal Program accounts for the largest expenses of all programs

administered by PDSC at about \$984,304 in program expenses involving 474 FAS cases of the total 1,492 cases for FY 2016.



Cumulative Costs

For FY 2004 through FY 2016, the Public Defender Service Corporation expended a total of \$11,159,582 for services to FAS citizens. Refer to Tables 10.1 and 10.2.

Table 10.1: Public Defender Service Corporation

Public Defender Service Corporation						
PDSC	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
PSDC Total						
Total program expenditure	\$ 4,061,809	\$ 4,763,949	\$ 3,675,272	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152
Total cases	1,956	1,984	1,848	2,123	2,108	2,222
Total FAS cases	511	569	499	558	537	586
FSM Total	489	531	474	523	489	526
Chuuk	414	444	406	456	400	426
Kosrae	12	7	11	3	11	17
Pohnpei	39	46	35	37	46	46
Yap	24	34	22	27	32	37
Not Stated	0	0	0	0	0	0
Marshall Islands	7	6	5	4	7	5
Republic of Palau	15	32	20	31	41	55
Unit cost of service	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 1,061,137	\$ 1,366,274	\$ 992,403	\$ 928,826	\$ 947,818	\$ 919,654
Criminal Program						
Total program expenditure	\$ 3,098,272	\$ 3,753,051	\$ 2,818,106	\$ 2,726,553	\$ 2,832,864	\$ 2,820,167
Total cases	1492	1,563	1,417	1,638	1,605	1,797
Total FAS cases	474	527	473	521	505	548
FSM Total	453	489	449	488	460	493
Chuuk	381	407	385	422	375	398
Kosrae	12	7	10	3	10	16
Pohnpei	37	42	35	36	45	45
Yap	23	33	19	27	30	34
Not Stated	0	0	0	0	0	0
Marshall Islands	7	6	5	4	7	3
Republic of Palau	14	32	19	29	38	52
Unit cost of service	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 984,304	\$ 1,265,424	\$ 940,695	\$ 867,237	\$ 891,337	\$ 860,018
Civil Program						
Total program expenditure	\$ 99,676	\$ 314,555	\$ 218,766	\$ 141,488	\$ 213,568	\$ 155,368
Total cases	48	131	110	85	121	99
Total FAS cases	18	23	15	15	16	9
FSM Total	17	23	14	14	13	9
Chuuk	15	21	12	14	10	7
Kosrae	0	0	1	0	0	0
Pohnpei	1	2	0	0	1	1
Yap	1	0	1	0	2	1
Not Stated	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0
Republic of Palau	1	0	1	1	3	0
Unit cost of service	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 37,379	\$ 55,227	\$ 29,832	\$ 24,968	\$ 28,240	\$ 14,124
Juvenile Program						
Total program expenditure	\$ 778,721	\$ 645,919	\$ 586,691	\$ 609,230	\$ 638,939	\$ 480,229
Total cases	375	269	295	366	362	306
Total FAS cases	18	16	10	22	16	28
FSM Total	18	16	10	21	16	23
Chuuk	17	16	9	20	15	20
Kosrae	0	0	0	0	1	1
Pohnpei	1	0	0	1	0	0
Yap	0	0	1	0	0	2
Not Stated	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	2
Republic of Palau	0	0	0	1	0	3
Unit cost of service	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 37,379	\$ 38,419	\$ 19,888	\$ 36,620	\$ 28,240	\$ 43,943
Domestic Program						
Total program expenditure	\$ 85,140	\$ 50,425	\$ 51,708	\$ 56,595	\$ 35,300	\$ 31,388
Total cases	41	21	26	34	20	20
Total FAS cases	1	3	1	0	0	1
FSM Total	1	3	1	0	0	1
Chuuk	1	0	0	0	0	1
Kosrae	0	0	0	0	0	0
Pohnpei	0	2	0	0	0	0
Yap	0	1	1	0	0	0
Not Stated	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0
Republic of Palau	0	0	0	0	0	0
Unit cost of service	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 2,077	\$ 7,204	\$ 1,989	\$ -	\$ -	\$ 1,569
Total Expenditures by PDSC	\$ 4,061,809	\$ 4,763,949	\$ 3,675,272	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152
Total FAS Cases Expenditures	\$ 1,061,137	\$ 1,366,274	\$ 992,403	\$ 928,826	\$ 947,818	\$ 919,654

Table 10.2: Public Defender Service Corporation

Public Defender Service Corporation							
PDSC	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
PSDC Total							
Total program expenditure	\$ 3,038,528	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total cases	2,229	1,878	1,857	1,731	1,939	1,709	1,527
Total FAS cases	1,144	469	369	339	412	333	316
FSM Total	1,083	419	342	295	374	292	260
Chuuk	327	351	283	251	311	221	203
Kosrae	55	10	10	3	6	10	2
Pohnpei	55	31	30	26	29	31	30
Yap	22	27	19	15	28	30	25
Not Stated	624	0	0	0	0	0	0
Marshall Islands	6	0	1	0	0	0	2
Republic of Palau	55	50	26	44	38	41	54
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Criminal Program							
Total program expenditure	\$ 2,449,634	\$ 2,547,995	\$ 2,271,296	\$ 2,145,680	\$ 2,046,724	\$ 1,943,020	\$ 1,781,552
Total cases	1,797	1,646	1,511	1,374	1,452	1,273	1,161
Total FAS cases	878	431	326	298	361	285	279
FSM Total	827	383	300	263	327	248	235
Chuuk	265	319	246	223	268	183	181
Kosrae	45	9	10	3	6	10	2
Pohnpei	45	30	25	22	27	28	28
Yap	21	25	19	15	26	27	24
Not Stated	451	0	0	0	0	0	0
Marshall Islands	5	0	1	0	0	0	2
Republic of Palau	46	48	25	35	34	37	42
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 1,196,872	\$ 667,185	\$ 490,035	\$ 465,366	\$ 508,862	\$ 435,005	\$ 428,125
Civil Program							
Total program expenditure	\$ 185,392	\$ 136,223	\$ 172,865	\$ 167,094	\$ 176,199	\$ 187,739	\$ 138,105
Total cases	136	88	115	107	125	123	90
Total FAS cases	96	10	12	8	9	16	11
FSM Total	89	9	11	6	7	15	10
Chuuk	47	8	10	5	7	15	9
Kosrae	8	0	0	0	0	0	0
Pohnpei	8	1	1	1	0	0	1
Yap	1	0	0	0	0	0	0
Not Stated	25	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0
Republic of Palau	7	1	1	2	2	1	1
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 130,865	\$ 15,480	\$ 18,038	\$ 12,493	\$ 12,686	\$ 24,421	\$ 16,879
Juvenile Program							
Total program expenditure	\$ 374,874	\$ 204,335	\$ 311,157	\$ 331,066	\$ 467,984	\$ 418,215	\$ 379,021
Total cases	275	132	207	212	332	274	247
Total FAS cases	167	25	31	31	41	30	25
FSM Total	164	25	31	24	39	28	14
Chuuk	14	23	27	21	35	22	12
Kosrae	2	1	0	0	0	0	0
Pohnpei	2	0	4	3	2	3	1
Yap	0	1	0	0	2	3	1
Not Stated	146	0	0	0	0	0	0
Marshall Islands	1	0	0	0	0	0	0
Republic of Palau	2	0	0	7	2	2	11
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 227,651	\$ 38,700	\$ 46,598	\$ 48,411	\$ 57,793	\$ 45,790	\$ 38,362
Domestic Program							
Total program expenditure	\$ 28,627	\$ 18,576	\$ 36,076	\$ 59,342	\$ 42,288	\$ 59,527	\$ 44,500
Total cases	21	12	24	38	30	39	29
Total FAS cases	3	3	0	2	1	2	1
FSM Total	3	2	0	2	1	1	1
Chuuk	1	1	0	2	1	1	1
Kosrae	0	0	0	0	0	0	0
Pohnpei	0	0	0	0	0	0	0
Yap	0	1	0	0	0	0	0
Not Stated	2	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0
Republic of Palau	0	1	0	0	0	1	0
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 4,090	\$ 4,644	\$ -	\$ 3,123	\$ 1,410	\$ 3,053	\$ 1,534
Total Expenditures by PDSC	\$ 3,038,528	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total FAS Cases Expenditures	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901

CUMULATIVE FAS CLIENT LOCAL COST \$ 11,159,582

Note: Sums may not add due to rounding

8. Judiciary of Guam— Superior Court of Guam

The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended \$891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases. For FY 2005, the Superior Court of Guam expended \$785,589 on 329 cases involving FAS citizens out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended \$982,906 on 447 cases involving FAS citizens out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended \$726,148 on 276 cases involving FAS citizens out of a total of 10,021 cases. For FY 2008, the Superior Court of Guam expended \$972,017 on 294 cases involving FAS citizens out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended \$775,679 on 230 cases involving FAS citizens out of a total of 9,347 cases. For FY 2010, the Superior Court of Guam expended \$2,228,388 on 640 cases involving FAS citizens out of a total of 9,422 cases. For FY 2011, the Superior Court of Guam expended \$2,339,170 on 647 cases involving FAS citizens out of a total of 9,176 cases. For FY 2012, the Superior Court of Guam expended \$2,284,399 on 531 cases involving FAS citizens out of a total of 8,276 cases. For FY 2013, the Superior Court of Guam expended \$2,913,771 on 750 cases involving FAS citizens out of a total of 8,478 cases. For FY 2014, the Superior Court of Guam expended \$5,689,577 on 1,261 cases involving FAS citizens out of a total of 7,827 cases. For FY 2015, the Superior Court of Guam expended \$5,338,791 on 1,008 FAS cases out of a total of 7,272 cases. For FY 2016, the Superior Court of Guam expended \$6,827,932 on 1,320 FAS cases out of a total of 7,252 cases, or 18 percent of total cases handled by the Judiciary.

Cumulative Costs

The Superior Court of Guam has expended a total of \$32,755,646 for the past thirteen fiscal years for cases involving citizens of the Freely Associated States. Refer to Tables 11.1 and 11.2.

Table 11.1: Judiciary of Guam

Judiciary of Guam						
Judiciary of Guam	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Total Expenditures	\$ 37,512,246	\$ 38,515,563	\$ 35,315,085	\$ 32,937,268	\$ 35,603,929	\$ 34,233,218
Total Cases	7,252	7,272	7,827	8,478	8,276	9,176
FAS Cases	1,320	1,008	1,261	750	531	647
Local Expenditures for FAS Cases	\$ 6,827,932	\$ 5,338,791	\$ 5,689,577	\$ 2,913,771	\$ 2,284,399	\$ 2,339,170

Table 11.2: Judiciary of Guam

Judiciary of Guam							
Judiciary of Guam	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Expenditures	\$32,806,045	\$ 31,522,917	\$ 30,638,382	\$ 26,364,946	\$ 23,350,053	\$ 22,314,075	\$ 20,763,059
Total Cases	9,422	9,347	9,267	10,021	10,619	9,345	10,553
FAS Cases	640	230	294	276	447	329	453
Local Expenditures for FAS Cases	\$ 2,228,388	\$ 775,679	\$ 972,017	\$ 726,148	\$ 982,906	\$ 785,589	\$ 891,279

CUMULATIVE FAS CASES COST \$ 32,755,646

Note: Sums may not add due to rounding

TRANSPORTATION

1. Guam Regional Transit Authority (GRTA)

The Guam Regional Transit Authority is a government entity created by Public Law 30-05. GRTA is responsible for providing island-wide public transportation services for Guam's population with fixed route and paratransit services. The existing system operates with five (5) buses serving seven (7) fixed routes and additional six (6) buses for paratransit services for persons with disabilities. The transit buses runs six (6) days a week and closes on Sundays and designated holidays.

GRTA reports that about 50-percent of fixed route ridership is from the FAS population. The total fee per ride is \$9.37; however, \$1.00 is paid by passengers. Of the \$8.37, \$4.98 represents the local ridership costs. The calculation cost for FAS ridership expense is obtained by multiplying the fixed ridership by 0.50 and then multiplying the result by \$4.98. For FY 2011, GRTA expended \$402,240 for FAS fixed route ridership. In FY 2012, FAS fixed ridership cost was \$397,255. For FY 2013, GRTA expended \$454,002 for FAS fixed route ridership. GRTA reported an 11 percent increase in expenditures from \$428,096 in FY 2014 to \$474,619 in FY 2015. In FY 2016, the total fee per ride increased from \$8.37 to \$9.08, of which \$5.40 represents the local ridership costs. While the local ridership fee per ride increased by 8 percent, the number of total fixed route ridership decreased by 16 percent from FY 2015 to FY 2016. The decrease in ridership resulted in a 9 percent decrease in local expenditures which totaled \$429,608. This report amends prior compact impact reporting and reflects local expenditures only.

The total cumulative cost to the Guam Regional Transit Authority for providing island-wide public transportation for the FAS population is \$2,585,818 for the past six years. Refer to Table 12.

Table 12: Guam Regional Transit Authority

Guam Regional Transit Authority						
Guam Regional Transit Authority	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Total Fixed Route Ridership	159,114	190,610	171,925	182,329	159,539	161,541
FAS Ridership	79,557	95,305	85,963	91,165	79,770	80,771
Fixed Route Total Expenditures	\$ 1,444,755	\$ 1,727,884	\$ 1,249,650	\$ 1,495,412	1,335,341	—
Cost Per Rider (Local)	\$ 5.40	\$ 4.98	\$ 4.98	\$ 4.98	\$ 4.98	\$ 4.98
Total FAS Fixed Route Expenditures	\$ 429,607.80	\$ 474,618.90	\$ 428,096.74	\$ 454,001.70	\$ 397,254.60	\$ 402,239.58

CUMULATIVE COST FOR FAS FIXED RIDERSHIP **\$ 2,585,818**

NOTE: Sums may not add due to rounding

NOTE: '—' denotes not available

HEALTH AND WELFARE

1. Department of Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) provides programs and services in the areas of environmental health, public health, public welfare and senior citizens. The department ensures the public protection through protective measures against unsanitary conditions. It ensures the provisions of direct and indirect health care services such as dental, hearing, speech and nutritional health. It provides a variety of programs which stress the prevention of disease and disability, and by meeting the needs of the medically under-served population. The department also promotes positive social conditions for the economically and socially disadvantaged by providing financial and medical services, such as in its administration of the Public Assistance, Food Stamp, and Medicaid Programs. Additionally, it administers the State Plan on Aging program tailored for the elderly 60 years and older.

DPHSS was unable to provide expenditure and service level data for its clients from the Freely Associated States (FAS) for FY 2004 and FY 2005 under the Medically Indigent Program (MIP) and the Medicaid Program (MAP). However, data from the Guam Memorial Hospital Authority (GMHA) indicates that at least \$6,893,764 in costs was incurred by the Medically Indigent Program (MIP) and the Medicaid Program (MAP) under the Bureau of Health Care Financing in FY 2004. The gross charges were \$4,837,013 and \$2,056,752 for MIP and MAP, respectively, according to GMHA.

FY 2004

In FY 2004, the Division of Public Health's Bureau of Primary Care Services expended \$112,162 for services to FAS citizens. The Division of Public Welfare expended a total of \$6,893,764. The Bureau of Health Care Financing expended \$4,837,013 under the Medically Indigent Program (MIP) and \$2,056,752 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$201,805 for services to FAS citizens. For FY 2004, the Department of Public Health expended a total of \$7,207,731 for services to FAS citizens.

FY 2005

In FY 2005, the Division of Public Health's Bureau of Primary Care Services expended \$263,418 for services to FAS citizens. The Division of Senior Citizens expended \$227,670 for services to FAS citizens. For FY 2005, the Department of Public Health expended a total of \$491,088 for services to FAS citizens.

FY 2006

In FY 2006, the Division of Public Health expended a total of \$778,561 for services provided to citizens of the Freely Associated States. The Bureau of Community Health Services expended \$22,392 while the Bureau of Communicable Disease Control

expended \$350,428. The Bureau of Family Health and Nursing Services expended a total of \$218,145. The Bureau of Primary Health Care Services expended \$187,596. Also in FY 2006, the Division of Public Welfare expended a total of \$6,571,256. The Bureau of Health Care Financing expended \$4,458,407 under the Medically Indigent Program (MIP) and \$1,693,595 under the Medicaid Program (MAP). The Bureau of Social Services Administration expended \$419,254 for services to FAS citizens. The Division of Senior Citizens expended \$243,028 for services to FAS citizens. For FY 2006, the Department of Public Health and Social Services expended a total of \$7,592,845 for services to FAS citizens.

FY 2007

In FY 2007, the Division of Public Health's Bureau of Primary Care Services expended a total of \$246,447 for services provided to citizens of the Freely Associated States (FAS). The Division of Public Welfare's Bureau of Health Care Financing expended \$5,071,088 under the Medically Indigent Program (MIP) and \$3,171,462 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$287,812. For FY 2007, the Department of Public Health and Social Services expended a total of \$8,776,809 for services to FAS citizens.

FY 2008

In FY 2008, the Division of Public Health expended a total of \$1,222,950 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$841,510 while the Bureau of Primary Care Services expended a total of \$381,440. The Division of Public Welfare expended a total of \$9,463,242. The Bureau of Economic Security expended a total of \$923,386 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$853,202 and \$70,184, respectively. The Bureau of Health Care Financing expended \$4,898,458 under the Medically Indigent Program (MIP) and \$3,106,829 under the Medicaid Program (MAP) for a total of \$8,005,287 in FY 2008. The Division of Senior Citizens expended \$302,339. For FY 2008, the Department of Public Health and Social Services expended a total of \$10,988,531 for services to FAS citizens.

FY 2009

In FY 2009, the Division of Public Health expended a total of \$1,519,245 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$1,089,599 while the Bureau of Primary Care Services expended a total of \$429,646. The Division of Public Welfare expended a total of \$12,469,050. The Bureau of Economic Security expended a total of \$1,266,776 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$1,179,704 and \$87,072, respectively. The Bureau of Health Care Financing expended \$7,251,469 under the Medically Indigent Program (MIP) and \$3,508,270 under the Medicaid Program (MAP) for a total of \$10,759,739 in FY 2009. The Division of Senior Citizens expended \$244,033. For FY 2009, the

Department of Public Health and Social Services expended a total of \$14,232,328 for services to FAS citizens.

FY 2010

In FY 2010, the Division of Public Health expended a total of \$569,460 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control's Foreign Quarantine/Enteric Disease Program expended a total of \$991 while the Bureau of Primary Care Services expended a total of \$437,972. The Bureau of Professional Support Services expended a total of \$130,497. The Division of Public Welfare expended a total of \$13,601,925. The Bureau of Health Care Financing expended \$7,983,657 under the Medically Indigent Program (MIP) and \$4,672,357 under the Medicaid Program (MAP) for a total of \$12,656,014 in FY 2010. The Bureau of Social Services Administration expended \$945,911. The Division of Senior Citizens expended \$297,513. For FY 2010, the Department of Public Health and Social Services expended a total of \$14,468,898 for services to FAS citizens.

FY 2011

In FY 2011, the Division of Public Health expended a total of \$1,364,760 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$614,744 while the Bureau of Primary Care Services expended a total of \$393,190. The Bureau of Family Health and Nursing Services expended a total of \$356,826. The Division of Public Welfare expended a total of \$11,130,203. The Bureau of Economic Security expended a total of \$237,106 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Cash Assistance Program (CAP) at \$210,106 and \$27,000, respectively. The Bureau of Health Care Financing expended \$5,053,155 under the Medically Indigent Program (MIP) and \$4,579,024 under the Medicaid Program (MAP) for a total of \$9,632,179 in FY 2011. The Bureau of Social Services Administration expended \$1,260,918. The Division of Senior Citizens expended \$314,873. For FY 2011, the Department of Public Health and Social Services expended a total of \$12,809,836 for services to FAS citizens.

FY 2012

In FY 2012, the Division of Public Health expended a total of \$987,413 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$206,035 while the Bureau of Primary Care Services expended a total of \$468,180. The Bureau of Family Health and Nursing Services expended a total of \$313,198.

The Division of Public Welfare expended a total of \$13,812,463 in FY 2012. The Bureau of Economic Security expended a total of \$262,823. The Supplemental Nutrition Assistance Programs (SNAP) expended \$215,473 (formerly "Food Stamps") and \$39,748 under the Cash Assistance Program (CAP). The Temporary Assistance for Needy Families incurred \$7,602 in administrative cost for services to FAS clients.

The Bureau of Health Care Financing expended \$3,373,484 under the Medically Indigent Program (MIP) and \$9,942,906 under the Medicaid Program (MAP) for a total of \$13,316,390 in FY 2012. The Bureau of Social Services Administration expended \$233,250. The Division of Senior Citizens expended \$220,498. For FY 2012, the Department of Public Health and Social Services expended a total of \$15,020,374 for services to FAS citizens.

FY 2013

In FY 2013, the Division of Public Health expended a total of \$1,017,390 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$105,317 while the Bureau of Primary Care Services expended a total of \$579,948. The laboratory services under the Bureau of Communicable Disease Control expended a total of \$42,425 while the Bureau of Family Health and Nursing Services expended a total of \$289,700.

The Division of Public Welfare expended a total of \$17,140,520. The Bureau of Economic Security expended a total of \$320,477. The Supplemental Nutrition Assistance Programs (SNAP) expended \$235,652 (formerly "Food Stamps"), the Cash Assistance Program (CAP) expended \$66,946 and the Temporary Assistance for Needy Families expended \$17,879 in administrative cost for services to the FAS clients in FY 2013.

The Bureau of Health Care Financing expended \$3,697,315 under the Medically Indigent Program (MIP) and \$12,607,155 under the Medicaid Program (MAP) for a total of \$16,304,470 in FY 2013. The Bureau of Social Services Administration expended \$515,573. The Division of Senior Citizens expended \$366,845 in FY 2013. For FY 2013, the Department of Public Health and Social Services expended a total of \$18,524,755 for services to FAS citizens.

Total FAS costs jumped from \$12.8 million in FY 2011 to \$17.2 million in FY 2016. The Division of Public Welfare account for the largest cost of services provided to the FAS migrants at \$14 million in FY 2016 with majority of the funds expended to MIP and Medicaid recipients. Total DPHSS expenditures for FAS migrants rose 31 percent from \$13,099,028 in FY 2015 to \$17,158,867 in FY 2016.

FY 2014

In FY 2014, the Division of Public Health expended a total of \$942,305 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$92,859 while the Bureau of Primary Care Services expended a total of \$553,920. The laboratory services under the Bureau of Communicable Disease Control expended \$38,871 while the Bureau of Family Health and Nursing Services expended a total of \$256,655.

The Division of Public Welfare expended a total of \$18,372,524. The Bureau of Economic Security expended a total of \$320,565. The Supplemental Nutrition Assistance Programs (SNAP) expended \$265,892 (formerly "Food Stamps"), the Cash Assistance

Program (CAP) expended \$45,752 and the Temporary Assistance for Needy Families expended \$8,920 in administrative cost for services to the FAS clients in FY 2014.

The Bureau of Health Care Financing expended \$9,113,764 under the Medically Indigent Program (MIP) and \$8,393,232 under the Medicaid Program (MAP) for a total of \$17,506,996 in FY 2014. The Bureau of Social Services Administration expended \$544,963. The Division of Senior Citizens expended \$567,927 in FY 2014. For FY 2014, the Department of Public Health and Social Services expended a total of \$19,882,755 for services to FAS citizens.

FY 2015

In FY 2015, the Division of Public Health expended a total of \$2,126,138 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$97,233 while the Bureau of Primary Care Services expended a total of 1,330,656. The laboratory services under the Bureau of Communicable Disease Control expended a total of \$34,945. The Bureau of Family Health and Nursing Services expended a total of \$663,304.

The Division of Public Welfare expended a total of \$10,501,057. The Bureau of Economic Security expended a total of \$370,909. The Supplemental Nutrition Assistance Programs (SNAP) expended \$294,898 (formerly "Food Stamps"), the Cash Assistance Program (CAP) expended \$58,431 and the Temporary Assistance for Needy Families expended \$17,580 in administrative cost for services to the FAS clients in FY 2015.

The Bureau of Health Care Financing expended \$5,958,026 under the Medically Indigent Program (MIP) and \$3,830,642 under the Medicaid Program (MAP) for a total of \$9,788,669 in FY 2015. The Bureau of Social Services Administration expended \$341,481. The Division of Senior Citizens expended \$471,832 in FY 2015. For FY 2015, the Department of Public Health and Social Services expended a total of \$13,099,028 for services to FAS citizens.

FY 2016

In FY 2016, the Division of Public Health expended a total of \$2,707,985 to provide services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$116,597, a 20 percent increase from FY 2015. The Bureau of Community Health Services' Breast and Cervical Cancer Early Detection Program and Office of Minority Health expended \$21,066 and \$3,810, respectively, in services to FAS citizens for a total of \$24,876. The Bureau of Communicable Disease Control (BCDC) expended \$296,830, of which \$167,164 was for pharmacy services. In addition to providing pharmaceutical services, BCDC also provided tuberculosis, laboratory, and X-ray services to FAS citizens. The Bureau of Family Health and Nursing Services reported an increase in expenditures, from \$663,304 in FY 2015 to \$991,163 in FY 2016, while the Bureau of Primary Care Services reported a decrease, from \$1,330,656 in FY 2015 to \$1,278,519 in FY 2016.

In FY 2016, the Division of Public Welfare expended \$13,926,514, an increase of 33 percent from FY 2015. The Division of Public Welfare's Bureau of Economic Security (BES) expended \$354,871 in FY 2016. The Bureau of Economic Security's SNAP ("Food Stamps") program reported the highest expenditure with \$292,636, followed by the Cash Assistance Program (CAP) which reported \$45,723 and the Temporary Assistance for Needy Families (TANF) which reported \$16,512 to service the FAS clients in FY 2016. The Bureau of Health Care Financing (BHCF) reported a 32 percent increase in expenditure, from \$9,788,669 in FY 2015 to \$12,930,977 in FY 2016. Eighty-one percent of the BHCF expenditures were from the Medically Indigent Program (MIP). BHCF reported a significant decrease in their Medicaid (MAP) program. According to the DPHSS, the agency was reporting all computable cost inclusive of federal expenditures from FY 2004 to FY 2015. DPHSS amended FY 2015 expenditures for its MAP program and is currently in the process of amending fiscal years 2004 to 2014. MAP reported a 36 percent decrease from \$3,830,642 in FY 2015 to \$2,437,795 in FY 2016. The Bureau of Social Services Administration (BOSSA) reported an 88 percent increase in expenditures, from \$341,481 in FY 2015 to \$640,666 in FY 2016.

In FY 2016, the Division of Senior Citizens reported an 11 percent increase in expenditures, from \$471,832 in FY 2015 to \$524,368 in FY 2016.

Cumulative Costs

For the period FY 2004 through FY 2016, the Department of Public Health and Social Services has expended a total of \$160,491,054 for services to citizens of the Freely Associated States for which reimbursement is requested. Refer to Tables 13.1 and 13.2.

Table 13.1: Department of Public Health and Social Services

Department of Public Health and Social Services						
DPHSS	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Division of Public Health	\$ 2,707,985	\$ 2,126,138	\$ 942,305	\$ 1,017,390	\$ 987,413	\$ 1,364,760
Chief Public Health Office	\$ 116,597	\$ 97,233	\$ 92,859	\$ 105,317	—	—
Dental Program	\$ 116,597	\$ 97,233	\$ 92,859	\$ 105,317	—	—
Bureau of Community Health Services	\$ 24,876	—	—	—	—	—
Guam Office of Minority Health	\$ 3,810	—	—	—	—	—
Guam Breast and Cervical Cancer Early Detection	\$ 21,066	—	—	—	—	—
Bureau of Communicable Disease Control	\$ 296,830	\$ 34,945	\$ 38,871	\$ 42,425	\$ 206,035	\$ 614,744
Immunization	—	—	—	—	—	\$ 523,169
FQ & Enteric	—	—	—	—	—	—
STD/HIV	—	—	—	—	\$ 206,035	\$ 91,575
TB	\$ 14,495	—	—	—	—	—
Laboratory Services	\$ 93,041	\$ 34,945	\$ 38,871	\$ 42,425	—	—
Pharmacy Services	\$ 167,164	—	—	—	—	—
X-Ray Services	\$ 22,130	—	—	—	—	—
Bureau of Family Health and Nursing Services	\$ 991,163	\$ 663,304	\$ 256,655	\$ 289,700	\$ 313,198	\$ 356,826
Bureau of Primary Care Services	\$ 1,278,519	\$ 1,330,656	\$ 553,920	\$ 579,948	\$ 468,180	\$ 393,190
Bureau of Professional Support Services	—	—	—	—	—	—
Division of Public Welfare	\$ 13,926,514	\$ 10,501,057	\$ 18,372,524	\$ 17,140,520	\$ 13,812,463	\$ 11,130,203
Bureau of Economic Security	\$ 354,871	\$ 370,909	\$ 320,565	\$ 320,477	\$ 262,823	\$ 237,106
SNAP ("Food Stamps") *	\$ 292,636	\$ 294,898	\$ 265,892	\$ 235,652	\$ 215,473	\$ 210,106
Cash Assistance Program (CAP)	\$ 45,723	\$ 58,431	\$ 45,752	\$ 68,946	\$ 39,748	\$ 27,000
Temporary Assistance for Needy Families	\$ 16,512	\$ 17,580	\$ 8,920	\$ 17,879	\$ 7,602	—
Bureau of Health Care Financing	\$ 12,930,977	\$ 9,788,668	\$ 17,506,996	\$ 16,304,470	\$ 13,316,390	\$ 9,632,179
Medically Indigent Program (MIP)	\$ 10,493,183	\$ 5,958,026	\$ 9,113,764	\$ 3,697,315	\$ 3,373,484	\$ 5,053,155
Medicaid (MAP)	\$ 2,437,795	\$ 3,830,642	\$ 8,393,232	\$ 12,607,155	\$ 9,942,906	\$ 4,579,024
Bureau of Social Services Administration	\$ 640,666	\$ 341,481	\$ 544,963	\$ 515,573	\$ 233,250	\$ 1,260,918
Division of Senior Citizens	\$ 524,368	\$ 471,832	\$ 567,927	\$ 366,845	\$ 220,498	\$ 314,873
Division of Environmental Health **	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total FAS Costs (Local Expenditure)	\$ 17,158,867	\$ 13,099,028	\$ 19,882,766	\$ 18,624,755	\$ 15,020,374	\$ 12,809,836

Table 13.2: Department of Public Health and Social Services

Department of Public Health and Social Services							
DPHSS	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Division of Public Health	\$ 569,460	\$ 1,519,245	\$ 1,222,950	\$ 246,447	\$ 778,561	\$ 263,418	\$ 112,162
Chief Public Health Office	—	—	—	—	—	—	—
Dental Program	—	—	—	—	—	—	—
Bureau of Community Health Services	—	—	—	—	\$ 22,392	—	—
Guam Office of Minority Health	—	—	—	—	—	—	—
Guam Breast and Cervical Cancer Early Detection	—	—	—	—	—	—	—
Bureau of Communicable Disease Control	\$ 991	\$ 1,089,599	\$ 841,510	—	\$ 350,428	—	—
Immunization	—	\$ 473,652	\$ 168,998	—	—	—	—
FQ & Enteric	\$ 991	\$ 6,465	\$ 28,372	—	—	—	—
STD/HIV	—	\$ 75,618	\$ 171,285	—	—	—	—
TB	—	\$ 533,864	\$ 472,855	—	—	—	—
Laboratory Services	—	—	—	—	—	—	—
Pharmacy Services	—	—	—	—	—	—	—
X-Ray Services	—	—	—	—	—	—	—
Bureau of Family Health and Nursing Services	—	—	—	—	\$ 218,145	—	—
Bureau of Primary Care Services	\$ 437,972	\$ 429,646	\$ 381,440	\$ 246,447	\$ 187,596	\$ 263,418	\$ 112,162
Bureau of Professional Support Services	\$ 130,497	—	—	—	—	—	—
Division of Public Welfare	\$ 13,839,134	\$ 12,469,050	\$ 9,463,242	\$ 8,242,550	\$ 6,571,256	—	\$ 6,893,764
Bureau of Economic Security	\$ 237,209	\$ 1,266,776	\$ 923,386	—	—	—	—
SNAP ("Food Stamps") *	\$ 237,209	\$ 1,179,704	\$ 853,202	—	—	—	—
Cash Assistance Program (CAP)	—	\$ 87,072	\$ 70,184	—	—	—	—
Temporary Assistance for Needy Families	—	—	—	—	—	—	—
Bureau of Health Care Financing	\$ 12,656,014	\$ 10,759,739	\$ 8,005,287	\$ 8,242,550	\$ 6,152,002	—	\$ 6,893,764
Medically Indigent Program (MIP)	\$ 7,983,657	\$ 7,251,469	\$ 4,898,458	\$ 5,071,088	\$ 4,458,407	—	\$ 4,837,013
Medicaid (MAP)	\$ 4,672,357	\$ 3,508,270	\$ 3,106,829	\$ 3,171,462	\$ 1,693,595	—	\$ 2,056,752
Bureau of Social Services Administration	\$ 945,911	\$ 442,535	\$ 534,569	—	\$ 419,254	—	—
Division of Senior Citizens	\$ 297,513	\$ 244,033	\$ 302,339	\$ 287,812	\$ 243,028	\$ 227,670	\$ 201,805
Division of Environmental Health **	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total FAS Costs (Local Expenditure)	\$ 14,706,107	\$ 14,232,328	\$ 10,988,531	\$ 8,776,809	\$ 7,592,845	\$ 491,088	\$ 7,207,731

CUMULATIVE TOTAL FAS COSTS \$160,491,054

Note: Sums may not add due to rounding

* Supplemental Nutrition Assistance Program (SNAP) or more commonly known as "Food Stamps Program"

** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee

NOTE: FY 2004 MIP and MAP data represent charges as reported by Guam Memorial Hospital Authority

2. Guam Memorial Hospital Authority

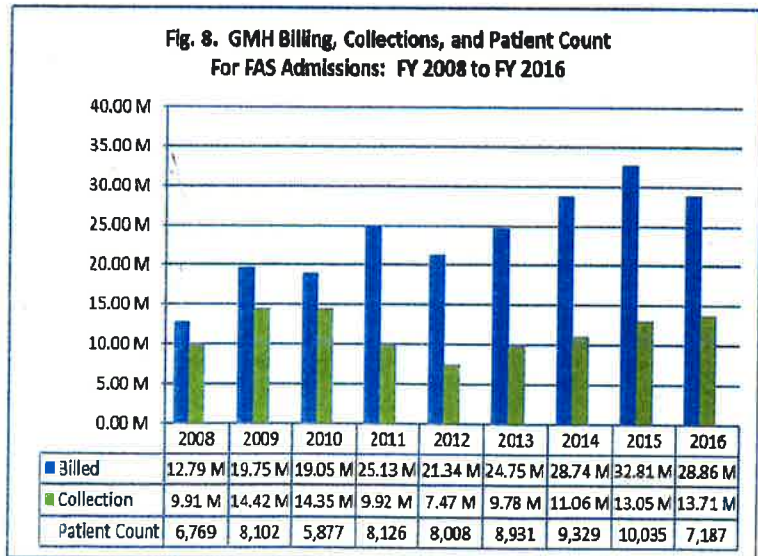
Guam Memorial Hospital Authority (GMHA) is a governmental, non-profit institution serving the people of Guam. As the sole hospital on the island, no patient is denied hospital care and services by reason of place of residence or ability to pay. Prior to the Compacts, citizens of what are now the Freely Associated States (FAS) were Trust Territory of the Pacific Islands (TTPI) citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

Calendar Year 2015 was a Strategic Planning and Implementation year for GMHA. From successfully opening the new Emergency Department and Critical Care Unit/Intensive Care Unit (CCU/ICU) to implementing plans for operating a hospital-based Urgent Care Unit, GMHA made extensive strides towards improvements and meeting its mission “to provide quality patient care in a safe environment.”

The GMHA worked collaboratively with respective contractors/vendors to achieve the completion of capital improvement projects and/or equipment projects in calendar year 2016. The completion of these projects greatly enhanced GMHA’s ability to meet its mission and maintain accreditations and certifications by the Joint Commission and the Centers for Medicare and Medicaid Services to include, but not limited to, vertical transportation elevator modernization project, hospital cooling towers upgrade project, infusomat space infusion system, hospital laboratory tissue processor, expansion of GMHA’s hospital converged VoIP telephone system, and SNU typhoon shutter system upgrade project.

Billing, Collections, Arrears, and Admissions

Figure 8 shows GMH billing and collections for FAS admissions from FY 2008 to FY 2016. For FY 2008, GMHA reported 6,769 FAS admissions. The gross charges incurred were \$12,785,480 of which \$2,874,712 remained in arrears. For FY 2009, GMHA reported 8,102 FAS admissions. The gross charges incurred were \$19,749,042 of which \$5,326,362



remained in arrears. For FY 2010, GMHA reported 5,877 FAS admissions. The gross charges incurred were \$19,053,212 of which \$4,699,001 remained in arrears. For FY 2011, GMHA reported 8,126 FAS admissions. The gross charges incurred were \$25,131,479 of which \$15,213,098 remained in arrears in FY 2011. For FY 2012,

GMHA reported 8,008 FAS admissions. The gross charges incurred were \$21,340,493 of which \$13,870,749 remained in arrears.

In FY 2013, GMHA reported 8,931 FAS admissions. The Emergency Room (ER) reported 5,068 FAS admissions at a cost of \$5,108,605. In-patient costs were \$18,795,705 for 2,596 FAS admissions. Out-patient cost was \$842,749 for 1,267 FAS admissions. The total gross charges incurred in FY 2013 were \$24,747,059 of which \$14,966,221 remained in arrears.

In FY 2014, GMHA reported 9,329 FAS admissions. The Emergency Room (ER) reported 5,406 FAS admissions at a cost of \$5,830,173. In-patient costs were reported at \$22,197,709 for 2,836 FAS admissions. Out-patient cost was \$715,235 for 1,087 FAS admissions. The total gross charges incurred in FY 2014 were \$28,743,117 of which \$17,679,224 remained in arrears.

In FY 2015, GMHA reported 10,035 FAS admissions. The Emergency Room (ER) reported 4,852 FAS admissions at a cost of \$5,349,302. In-patient costs were reported at \$24,651,925 for 2,565 FAS admissions. Out-patient cost was \$1,551,047 for 2,572 FAS admissions. Skilled Nursing Unit reported 46 FAS admissions at a cost of \$1,255,065. The total gross charges incurred in FY 2015 were \$32,807,339 of which \$19,759,127 remained in arrears.

In FY 2016, GMHA reported 7,187 FAS admissions. The Emergency Room (ER) continues to report the highest of FAS admissions in 2016, with 3,218 emergency room admissions, or 45 percent of total admissions. ER admissions costs totaled \$4,867,608. In-patient costs remain the highest of GMHA expenditures at \$22,089,949, or 76 percent of total expenditures, for 2,299 FAS admissions. Out-patient cost was \$1,084,370 for 1,637 FAS admissions. Skilled Nursing Unit reported \$822,413 in expenditures for 33 FAS admissions. The total gross charges incurred in FY 2016 were \$28,864,340 of which \$15,152,900 remained in arrears.

Arrears

The total arrears for services to citizens of the Freely Associated States by the Guam Memorial Hospital Authority for FY 2008 through FY 2016 was \$109,541,394. Refer to Tables 14 through Table 19.

Table 14. Guam Memorial Hospital Authority, FAS Admissions: FY 2016

Guam Memorial Hospital Authority: FY 2016								
FY 2016	Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	3,218	2,785	2,122	83	432	148	62	371
In-patient	2,299	2,109	1,620	42	330	117	19	171
Out-patient	1,637	1,445	1,126	40	188	91	19	173
Skilled Nursing Unit	33	28	19	0	6	3	0	5
TOTAL	7,187	6,367	4,887	165	956	359	100	720

Table 15. Guam Memorial Hospital Authority, Total FAS Billed Amount: FY 2016

Guam Memorial Hospital Authority: FY 2016								
FY 2016	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 4,867,608	\$ 4,270,851	\$ 3,271,123	\$ 128,345	\$ 653,519	\$ 217,865	\$ 85,738	\$ 511,019
In-patient	\$ 22,089,949	\$ 19,789,128	\$ 14,695,987	\$ 447,233	\$ 3,489,511	\$ 1,156,397	\$ 256,340	\$ 2,044,481
Out-patient	\$ 1,084,370	\$ 862,814	\$ 624,767	\$ 22,248	\$ 103,993	\$ 111,806	\$ 28,310	\$ 193,245
Skilled Nursing Unit	\$ 822,413	\$ 723,520	\$ 486,910	\$ -	\$ 192,947	\$ 43,663	\$ -	\$ 98,893
TOTAL	\$ 28,864,340	\$ 25,646,314	\$ 19,078,786	\$ 597,826	\$ 4,439,970	\$ 1,529,731	\$ 370,388	\$ 2,847,638

Note: Sums may not total due to rounding

Table 16. Guam Memorial Hospital Authority, Total FAS Arrears: FY 2016

Guam Memorial Hospital Authority: FY 2016								
FY 2016	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 2,793,454	\$ 2,479,362	\$ 1,889,130	\$ 74,200	\$ 407,264	\$ 108,768	\$ 59,600	\$ 254,491
In-patient	\$ 11,241,264	\$ 10,461,721	\$ 8,094,478	\$ 202,554	\$ 1,713,767	\$ 450,921	\$ 156,269	\$ 623,274
Out-patient	\$ 448,466	\$ 346,722	\$ 261,287	\$ 12,262	\$ 49,573	\$ 23,600	\$ 8,252	\$ 93,493
Skilled Nursing Unit	\$ 669,717	\$ 604,676	\$ 407,027	\$ -	\$ 159,924	\$ 37,725	\$ -	\$ 65,040
TOTAL	\$ 15,152,900	\$ 13,287,804	\$ 10,651,922	\$ 289,016	\$ 2,330,527	\$ 621,014	\$ 224,121	\$ 1,036,299

Note: Sums may not total due to rounding

Table 17: Guam Memorial Hospital Authority, Admissions: FY 2008 to FY 2016

Guam Memorial Hospital Authority: FY 2008 to FY 2016									
FY	Admissions (All Clients)	Total Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2016	37,202	7,187	6,367	4,887	165	956	359	100	720
2015	50,538	10,035	8,854	6,864	219	1,228	543	151	1,030
2014	44,874	9,329	8,249	6,402	201	1,178	468	122	958
2013	45,109	8,931	7,823	6,155	195	1,035	438	142	966
2012	41,897	8,008	6,959	5,485	178	912	384	125	924
2011	48,269	8,126	7,055	5,604	135	977	339	159	912
2010	47,366	5,877	5,709	4,496	115	794	304	93	75
2009	49,992	8,102	7,138	5,570	129	1,035	404	95	869
2008	48,979	6,769	6,030	4,721	137	880	292	93	646

Table 18: Guam Memorial Hospital Authority, Total Billed Amount: FY 2008 to FY 2016

Guam Memorial Hospital Authority: FY 2008 to FY 2016									
FY	Total Billed Amount	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2016	n/a	\$ 28,864,340	\$ 25,646,314	\$ 19,078,786	\$ 597,826	\$ 4,439,970	\$ 1,529,731	\$ 370,388	\$ 2,847,638
2015	n/a	\$ 32,807,339	\$ 28,725,023	\$ 21,477,336	\$ 743,635	\$ 4,888,909	\$ 1,615,143	\$ 478,942	\$ 3,603,374
2014	n/a	\$ 28,743,117	\$ 25,134,718	\$ 19,826,858	\$ 583,150	\$ 3,580,600	\$ 1,144,110	\$ 443,507	\$ 3,164,892
2013	n/a	\$ 24,747,059	\$ 21,316,570	\$ 16,553,869	\$ 781,270	\$ 2,824,420	\$ 1,157,011	\$ 575,751	\$ 2,854,738
2012	n/a	\$ 21,340,493	\$ 18,614,592	\$ 14,510,606	\$ 724,430	\$ 2,329,722	\$ 1,049,835	\$ 265,722	\$ 2,460,179
2011	n/a	\$ 25,131,479	\$ 21,740,006	\$ 17,322,787	\$ 559,342	\$ 2,583,650	\$ 1,274,227	\$ 569,742	\$ 2,821,731
2010	n/a	\$ 19,053,212	\$ 16,230,204	\$ 11,294,250	\$ 414,434	\$ 3,454,207	\$ 1,067,313	\$ 336,344	\$ 2,486,664
2009	n/a	\$ 19,749,042	\$ 17,235,746	\$ 13,207,699	\$ 271,679	\$ 2,710,642	\$ 1,045,726	\$ 131,254	\$ 2,382,042
2008	n/a	\$ 12,785,480	\$ 11,470,619	\$ 9,115,381	\$ 365,940	\$ 1,433,801	\$ 555,497	\$ 285,917	\$ 1,028,944
Total Billing	—	\$213,221,561	\$186,113,792	\$142,387,572	\$5,041,706	\$28,245,921	\$10,438,594	\$3,457,567	\$23,650,202

Note: Sums may not total due to rounding

Table 19: Guam Memorial Hospital Authority, Total Arrears: FY 2008 to FY 2016

Guam Memorial Hospital Authority: FY 2008 to FY 2016									
FY	Total Arrears	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2016	n/a	\$ 15,152,900	\$ 13,287,804	\$ 10,651,922	\$ 289,016	\$ 2,330,527	\$ 621,014	\$ 224,121	\$ 1,036,299
2015	n/a	\$ 19,759,127	\$ 17,510,871	\$ 13,414,896	\$ 529,402	\$ 2,530,634	\$ 1,035,939	\$ 265,146	\$ 1,983,110
2014	n/a	\$ 17,679,224	\$ 15,821,175	\$ 12,717,800	\$ 289,628	\$ 2,171,047	\$ 642,700	\$ 195,271	\$ 1,662,778
2013	n/a	\$ 14,966,221	\$ 13,304,926	\$ 10,546,549	\$ 290,259	\$ 1,849,274	\$ 618,843	\$ 365,933	\$ 1,295,363
2012	n/a	\$ 13,870,749	\$ 12,118,634	\$ 9,696,918	\$ 247,887	\$ 1,551,629	\$ 622,201	\$ 204,422	\$ 1,547,693
2011	n/a	\$ 15,213,098	\$ 13,706,352	\$ 10,888,723	\$ 402,686	\$ 1,669,679	\$ 745,264	\$ 277,710	\$ 1,229,036
2010	n/a	\$ 4,699,001	\$ 4,219,605	\$ 2,574,828	\$ 112,316	\$ 1,061,906	\$ 470,555	\$ 113,192	\$ 366,204
2009	n/a	\$ 5,326,362	\$ 4,974,457	\$ 3,682,955	\$ 50,141	\$ 1,003,845	\$ 237,516	\$ 53,394	\$ 298,511
2008	n/a	\$ 2,874,712	\$ 2,658,916	\$ 2,802,074	\$ 845	\$ 7,246	\$ 48,751	\$ 57,717	\$ 158,079
Total Arrears	—	\$ 109,541,394	\$ 97,602,740	\$ 76,776,665	\$ 2,212,179	\$ 14,175,788	\$ 5,042,784	\$ 1,756,906	\$ 9,577,072

Note: Sums may not total due to rounding

3. Department of Integrated Services for Individuals with Disabilities

The Department of Integrated Services for Individuals with Disabilities (DISID) was established under Guam P.L. 24-16 in March 26, 1997 as the designated single point of entry agency that provides, promotes and ensures a full continuum of lifelong programs and services that allows for independence, productivity and inclusion of people with disabilities into the community.

The Division of Vocational Rehabilitation (DVR) is a program that provides services to help individuals with a physical or mental disability, to prepare for, gain, or retain employment. DVR is supported by funds from the state and federal government. VR is committed to helping people with disabilities find meaningful careers.

The Division of Vocational Rehabilitation is funded with 78.7 percent federal funds from the U.S. DOE, Rehabilitation Services Administration with a local cash match of 21.3 percent. Of the 770 program participants under DVR in FY 2013, there were 62 FAS program participants served representing a total of \$13,262 in local expenditures. In FY 2014, there were 532 program participants of which there were 37 FAS program participants served representing a total of \$12,194 in local expenditures. In FY 2015, there were 563 participants in the program of which there were 42 FAS program participants served representing the local compact cost of \$8,668. In FY 2016, DVR serviced 670 participants of which 58 or 9 percent were FAS participants. DVR expended \$4,952 in local expenditures. Since FY 2013, DVR continues to report a decline in expenditures to FAS program participants despite the total FAS participants served varying year by year. In FY 2016, for example, DVR reported a 38 percent increase in participants served from the previous fiscal year.

Cumulative Costs

Between FY 2013 through FY 2016, the Department of Integrated Services for Individuals with Disabilities expended a total of \$57,393 on 199 cases involving citizens of the Freely Associated States. Refer to Table 20.

Table 20: Department of Integrated Services for Individuals with Disabilities

Department of Integrated Services for Individuals with Disabilities				
DISID	FY2016	FY 2015	FY 2014	FY 2013
Total Program Expenditures	\$ 51,995	\$ 40,789	\$ 57,249	\$ 62,263
Total Program Participants	670	563	532	770
FAS Participants	58	42	37	62
Total FAS Expenditures	\$ 23,249	\$ 8,688	\$ 12,194	\$ 13,262
CUMULATIVE FAS CASES COST	\$ 57,394			

Note: Sums may not add due to rounding

4. **Guam Behavioral Health and Wellness Center**
(formerly Department of Mental Health and Substance Abuse)

The Guam Behavioral Health and Wellness Center (GBHWC) is the sole agency authorized to provide mental health and substance abuse services to the people of Guam. It is responsible for providing mental health programs and services to children, adolescents, and adults suffering from ailments such as mental disorders, emotional disturbances, behavioral problems, familial dysfunctions and drug and alcohol treatment. The Department also maintains residential and day treatment services, operates an acute psychiatric inpatient facility, and provides emergency consultations.

For FY 2005, GBHWC expended a total of \$905,535 on 530 cases involving citizens of the Freely Associated States. For FY 2006, GBHWC expended a total of \$339,694 on 194 cases involving FAS citizens. For FY 2007, GBHWC expended a total of \$288,834 on 161 cases involving FAS citizens. For FY 2008, GBHWC expended a total of \$233,553 on 127 cases involving FAS citizens. For FY 2010, GBHWC expended a total of \$2,049,611 on 305 cases involving FAS citizens. For FY 2011, GBHWC expended a total of \$1,628,768 on 431 cases involving FAS citizens. For FY 2012, GBHWC expended a total of \$779,443 on 660 cases involving FAS citizens. In FY 2013, GBHWC expended a total of \$2,276,685 on 1,562 cases involving FAS citizens. In FY 2014, GBHWC expended a total of \$2,319,508 on 3,409 cases involving FAS citizens. While the number of FAS cases reduced from 3,409 cases in FY 2014 to 1,170 cases in FY 2015, the total number of FAS services nearly doubled between FY 2015 and FY 2016. In FY 2015, GBHWC expended a total of \$3,802,214 on 1,170 cases involving FAS citizens. In FY 2016, the GBHWC expended a total of \$6,026,473 on 802 cases involving FAS citizens.

For FY 2016, the GBHWC reported the use of a new database system that collects and reports patient demographics and service costs. The GBHWC has been using the Awards database application since June 2015. Earlier reporting prior to June 2015 were compiled manually for all programs within GBHWC. The Awards database allows the agency to customize data fields for different reporting requirements such as the Compact Impact report, Substance Abuse and Mental Health Services Administration (SAMHSA), Client Level Data, Uniform Reporting System, and Mental Health Treatment Episode Diagnosis Set.

Cumulative Costs

For FY 2004 through FY2016, the Guam Behavioral Health and Wellness Center expended a total of \$20,650,317 on cases involving FAS citizens. Refer to Tables 21.1 and 21.2.

Table 21.1: Guam Behavioral Health and Wellness Center

Guam Behavioral Health and Wellness Center						
GBHWC	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Fiscal year total expenditures	\$ 22,329,453	\$ 17,566,374	\$ 17,025,166	\$16,733,099	\$16,007,516	\$ 13,926,902
Total number of clients	5,216	7,480	8,360	3,903	4,174	2,364
Total number of FAS clients	802	1,170	3,409	1,562	660	431
Total number of services to clients	666,978	638,249	526,659	523,024	616,113	545,475
Total services to FAS clients	180,010	138,148	71,752	71,162	30,000	63,794
Units cost for services to clients	\$ 33.48	\$ 27.52	\$ 32.33	\$ 31.99	\$ 25.98	\$ 25.53
Cost per FAS client	—	—	—	—	—	—
Total cost incurred for FAS clients	\$ 6,026,473	\$ 3,802,214	\$ 2,319,508	\$ 2,276,685	\$ 779,443	\$ 1,628,768

Table 21.2: Guam Behavioral Health and Wellness Center

Guam Behavioral Health and Wellness Center							
GBHWC	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Fiscal year total expenditures	\$ 11,150,781	—	—	—	—	—	—
Total number of clients	1,759	—	—	—	—	—	—
Total number of FAS clients	305	—	127	161	194	530	—
Total number of services to clients	299,420	—	—	—	—	—	—
Total services to FAS clients	55,036	—	—	—	—	—	—
Units cost for services to clients	\$ 37.24	—	—	—	—	—	—
Cost per FAS client	—	—	\$ 1,839	\$ 1,794	\$ 1,751	\$ 1,709	—
Total cost incurred for FAS clients	\$ 2,049,611	\$ -	\$ 233,553	\$ 288,834	\$ 339,694	\$ 905,535	—

CUMULATIVE TOTAL COST **\$ 20,650,317**

Note: Sums may not add due to rounding

HOUSING

1. Guam Housing Corporation

Founded in 1965, the Guam Housing Corporation (GHC) was established for the purpose of providing mortgage financing for first time homeowners in the low to moderate income range, borrowers whom may otherwise not be able to obtain financing.

In addition to provide mortgage financing, the GHC owns and operates 125 single family homes and 24 apartment units for providing rental opportunities to low to moderate income families.

In 1988, the GHC Board of Directors introduced the establishment of an "Emergency Housing Fund" to provide housing assistance to individuals or families who are victims of disasters, home fires, flooding, or other calamities that have displaced them from their homes. GHC is the designated Government of Guam agency to provide emergency housing for those in need.

In more recent years, GHC has taken several measures to assist the Government of Guam in addressing the increased homeless population on the island. In 2013, GHC formally dedicated five (5) rental units to be used as temporary shelters for homeless individuals and families under their Homeless Housing/Sheltering. GHC works with the Guam Housing & Urban Renewal Authority (GHURA) and non-governmental organizations to provide supportive services and coordinate mainstream services and other available programs.

For FY 2014, GHC provided emergency housing to 8 families, 3 of which were FAS families which comprised of 19 FAS household members. Emergency housing services provided to 3 FAS families totaled \$2,964. In FY 2014, GHC also provided homeless sheltering to a total of 4 families, 2 of which were FAS families which comprised of 13 FAS household members. Homeless sheltering services provided to 2 families totaled \$5,674. The average household size for FAS families served through GHC in FY 2014 was 6.4. In FY 2015, GHC provided emergency housing to 6 families, 3 of which were FAS families which comprised of 23 FAS household members. Emergency housing services provided to 3 families totaled \$2,964 in FY 2015. GHC also provided homeless sheltering services to 19 families in FY 2015, of which 7 were FAS families. The 7 FAS families assisted with Homeless sheltering comprised of 49 household members. Homeless sheltering services to 7 families in FY 2015 totaled \$10,747. The average household size for FAS families served through GHC in FY 2015 was 7.2. For FY 2016, the GHC provided emergency housing to 3 FAS families which comprised of 20 household members. Total cost incurred to provide emergency housing to 3 families was \$3,118. In FY 2016, GHC also provided homeless housing to 5 FAS families which comprised of 22 household members. GHC expended \$16,903 to provide homeless housing assistance to homeless FAS families. These costs include loss of rent, utilities cost, maintenance and repair. The average household size for FAS families served through GHC in FY 2016 was 5.3. Refer to Table 22.

Cumulative Costs

For FY 2014 through FY 2016, the Guam Housing Corporation services to FAS families totaled \$42,370.

Table 22: Guam Housing Corporation

Guam Housing Corporation			
GHC Programs	FY2016	FY2015	FY2014
Emergency Housing			
Total Expenditures	\$ 6,117	\$ 18,126	\$ 7,638
Total Families Housed	5	6	8
Total FAS Families Housed	3	3	3
Total FAS Household Members	20	23	19
Total FAS Expenditures	\$ 3,118	\$ 2,964	\$ 2,964
Homeless Housing/Sheltering			
Total Expenditures	\$ 37,841	\$ 63,567	\$ 18,062
Total Families Housed	10	19	4
Total FAS Families Sheltered	5	7	2
Total FAS Household Members	22	49	13
Total FAS Expenditures	\$ 16,903	\$ 10,747	\$ 5,674
Total Expenditures for FAS Clients	\$ 20,021	\$ 13,711	\$ 8,638
CUMULATIVE COST FOR FAS CLIENTS	\$ 42,370		

SUPPLEMENTAL DATA

1. Population of Guam

Impact cost calculations requiring the use of the defacto or de jure population of Guam are based on Tables 23.1 – 23.4.

2. FAS Population on Guam

The Freely Associated States (FAS) population estimates based on the 2000 Census of Population and Housing: Guam, the 2003 Census of Micronesians, the 2008 Survey of Compact of Free Association (COFA) Migrants, the 2010 Census of Population and Housing: Guam, and the 2013 Estimates of Compact of Free Association (COFA) Migrants. Refer to Tables 24.1 – 24.3.

3. Compact Impact Assistance Grant Projects (P.L. 108-188)

This table shows all Capital Improvement Grant Projects funded by Compact Impact reimbursement funds for FY 2004 through FY 2016 under U.S. Public Law 108-188.

4. Compact Impact Reconciliation– FY 1987 to FY 2003

Pursuant to U.S. Public Law 108-188, Guam's Compact Impact Reconciliation Report found that the un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost includes \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. This table shows the un-reimbursed cost as identified by Government of Guam departments and agencies.

5. Compact Impact Supplemental Discretionary Funds: FY 2012 to FY 2016

Discretionary compact impact funds supplement the \$30.0 million permanently appropriated for the affected areas such as Guam, CNMI, Hawaii, and American Samoa. From FY 2012 to FY 2016, discretionary funds have been used to offset educational service and infrastructure costs incurred due to the migration of qualified FAS citizens. Much like the permanent appropriation, discretionary funds are distributed amongst the affected areas based on a ratio allocation to each affected government on the basis of the most recent enumeration. Discretionary compact impact funds totaled \$10,264,700 for the period of FY 2012 to FY 2016.

Population of Guam: 1986 to 2016

Table 23.1. Population on Guam: 1986 to 1993

Fiscal Year	1986	1987	1988	1989	1990	1991	1992	1993
Resident Population*	122,880	125,724	127,545	130,947	133,152	138,159	142,326	143,825
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941	777,283
Average Length of Stay ***	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Daily Average Tourist Population	3,508	4,102	5,119	5,689	6,705	6,467	7,915	6,921
Total Population (de facto)	126,388	129,826	132,664	136,636	139,857	144,626	150,241	150,746

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1993 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 23.2. Population on Guam: 1994 to 2001

Fiscal Year	1994	1995	1996	1997	1998	1999	2000	2001
Resident Population*	143,157	144,190	145,324	146,799	149,724	152,590	154,805	156,337
Tourist Arrivals**	1,011,538	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890	1,269,171	1,291,667
Average Length of Stay ***	3.25	3.25	3.25	3.19	3.19	3.23	3.29	3.29
Daily Average Tourist Population	9,007	11,536	12,198	12,336	10,525	9,804	11,440	11,643
Total Population (de facto)	152,164	155,726	157,522	159,135	160,249	162,394	166,245	167,980

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 23.3. Population on Guam: 2002 to 2009

Fiscal Year	2002	2003	2004	2005	2006	2007	2008	2009
Resident Population*	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323
Tourist Arrivals**	1,014,037	856,931	1,156,199	1,210,147	1,217,111	1,223,290	1,179,246	1,053,248
Average Length of Stay ***	3.36	3.32	3.32	3.37	3.33	3.36	3.40	3.40
Daily Average Tourist Population	9,335	7,795	10,517	11,173	11,104	11,261	10,985	9,811
Total Population (de facto)	166,396	165,374	168,541	169,571	169,815	170,228	170,154	169,134

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights based on civilian air arrivals.

Table 23.4. Population on Guam: 2010 to 2016

Fiscal Year	2010	2011	2012	2013	2014	2015	2016
Resident Population*	159,358	159,600	159,914	160,378	161,001	161,785	162,742
Tourist Arrivals**	1,170,857	1,147,134	1,270,161	1,337,665	1,341,171	1,372,531	1,499,078
Average Length of Stay ***	3.41	3.43	3.46	3.43	3.49	3.51	3.53
Daily Average Tourist Population	10,939	10,780	12,040	12,570	12,824	13,199	14,498
Total Population (de facto)	170,297	170,380	171,954	172,948	173,825	174,984	177,240

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau

* Estimates, except for 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights based on civilian air arrivals.

Freely Associated States (FAS) Population on Guam: 2000 to 2016

Table 24.1: Census and Survey Data

FAS Population on Guam	2000	2001	2002	2003*	2004	2005	2006	2007	2008*	2009	2010	2011	2012 ^b	2013*	2014	2015	2016
Resident Population ^a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323	159,358	159,600	159,914	160,378	161,001	161,785	162,742
FAS Population	10,971	—	—	10,430	—	—	—	—	20,013	—	18,044	—	—	17,170	—	—	—
Federated States of Micronesia	8,573	—	—	9,014	—	—	—	—	16,941	—	15,166	—	13,588	—	—	—	—
Chuuk	6,229	—	—	—	—	—	—	—	—	—	11,230	—	10,515	—	—	—	—
Kosrae	292	—	—	—	—	—	—	—	—	—	425	—	286	—	—	—	—
Pohnpei	1,366	—	—	—	—	—	—	—	—	—	2,248	—	1,956	—	—	—	—
Yap	686	—	—	—	—	—	—	—	—	—	1,263	—	477	—	—	—	—
Republic of the Marshall Islands	257	—	—	215	—	—	—	—	549	—	315	—	—	—	—	—	—
Republic of Palau	2,141	—	—	1,201	—	—	—	—	2,523	—	2,563	—	—	—	—	—	—

Source: 2000 and 2010 Census of Population and Housing; 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants PLMS; 2012 FSM Migrant Survey; 2013 COFA Enumeration

a Mid-year population estimates (U.S. Census Bureau, International Data Base), except for 2000 and 2010 (Census of Population and Housing)

b 2012 FSM Migrant Survey (funded by the Federated States of Micronesia)

* 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants; 2013 COFA Enumeration (U.S. Department of the Interior, Office of Insular Affairs)

Table 24.2: Adjusted FAS Population Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Resident Population ^a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323	159,358	159,600	159,914	160,378	161,001	161,785	162,742
FAS Population ^b	10,971	11,517	12,094	12,703	13,347	14,026	14,744	15,502	16,303	17,150	18,044	18,989	19,989	21,045	22,161	23,342	24,580
Federated States of Micronesia	8,573	9,075	9,607	10,171	10,767	11,399	12,068	12,777	13,528	14,324	15,166	16,058	17,004	18,005	19,065	20,189	21,379
Chuuk	6,229	6,607	7,008	7,434	7,885	8,364	8,871	9,410	9,981	10,587	11,230	11,912	12,635	13,402	14,216	15,079	15,994
Kosrae	292	303	315	327	339	352	366	380	394	409	425	441	458	476	494	513	532
Pohnpei	1,366	1,436	1,509	1,586	1,667	1,752	1,842	1,936	2,035	2,139	2,248	2,363	2,484	2,610	2,744	2,884	3,031
Yap	686	729	775	824	876	931	989	1,052	1,118	1,188	1,263	1,342	1,427	1,517	1,612	1,714	1,822
Republic of the Marshall Islands	257	262	268	273	279	285	290	296	302	309	315	321	328	335	342	349	356
Republic of Palau	2,141	2,180	2,219	2,260	2,301	2,343	2,385	2,428	2,472	2,517	2,563	2,610	2,657	2,705	2,754	2,804	2,855

a Mid-year population estimates (U.S. Census Bureau, International Data Base), except for 2000 and 2010 (Census of Population and Housing)

b FAS population estimates, except for 2000 and 2010 (Census of Population and Housing)

NOTE: Sum may not add due to rounding

Table 24.3: Additional FAS Population

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
FAS Population ^a	10,971	11,517	12,094	12,703	13,347	14,026	14,744	15,502	16,303	17,150	18,044	18,989	19,989	21,045	22,161	23,342	24,580
Total Baseline Population ^b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline ^c	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637
1995 Baseline ^d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population ^e	8,558	9,104	9,681	10,290	10,934	11,613	12,331	13,089	13,890	14,737	15,631	16,576	17,576	18,632	19,748	20,929	22,177

^a Number of citizens from the Freely Associated States (FAS) living on Guam

^b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compacts

^c Adjustment for the number of citizens from the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RM) living on Guam prior to the 1986

^d Adjustment for the number of citizens from the Republic of Palau living on Guam prior to the Compact of Free Association in 1994

^e Number of FAS citizens living on Guam who migrated to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed (according to the federal government)

COMPACT IMPACT ASSISTANCE GRANTS: FY 2004 TO FY 2008

Compact Impact Assistance Grant Projects (P.L. 108-188)

<u>Grant Year</u>	<u>Agency</u>	<u>Project</u>	<u>Total Grant</u>	
FY 2004	DOC	Fire system	300,000	
	DPHSS	Pharmaceuticals and medical supplies	1,800,000	
	DPHSS	Renovation and equipment	764,238	
	DPW	School buses	3,200,000	
	GMHA	Facilities improvement	1,500,000	
	GMHA	Pharmaceuticals and medical supplies	3,584,010	
	GPD	Facilities improvement and equipment	2,837,000	
	GFD	Equipment	257,074	
			Subtotal	\$14,242,322
		GMHA	Operational and Feasibility Studies [1]	(286,657)
		FY Total	\$13,955,665	
FY 2005	DPW (GMLP)	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Medicine, supplies and imaging equipment	2,211,600	
	GMHA	Pharmaceutical supplies	3,005,000	
	DMHSA	Therapeutic Group Home acquisition	916,000	
	DMHSA	Permanent Injunction / Therapeutic Group Home	412,000	
	DPW	Heavy equipment	509,717	
	GFD	Fire Rescue Pumpers/Fire Rescue Boat	538,005	
	DYA	Renovations, furniture/equip., passenger vans.	350,000	
	GPD	Motorcycle parking shelter and ballistic vests	200,000	
		Subtotal	\$14,242,322	
FY 2006	DMHSA	Building Improvement and Equipment	800,000	
	DISID	Permanent Injunction	1,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,629,014	
	GMHA	Medical Personnel and Equipment	2,478,986	
	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Diabetes Program	150,000	
	DPHSS	Pharmaceuticals	400,000	
	DPHSS	Building Upgrade	600,000	
	DMHSA	Psychotropic Medication	200,000	
	AGRI	Stray Animal Enhancement	78,000	
	DMHSA	Permanent Injunction	806,322	
			Subtotal	\$14,242,322
FY 2007	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Pharmaceutical Supplies and Equipment	6,242,322	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction	500,000	
	DOC	Phase II Fire Alarm/Sprinkler System	500,000	
	DMHSA	Psychotropic Medications	171,000	
	DMHSA	Vendor Payables (Latte Treatment)	229,000	
			Subtotal	\$14,242,322
FY 2008	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Pharmaceutical Supplies and Equipment	5,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,992,303	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction	500,000	
	(DOI Reserve)	Census of Micronesians	150,019	
		Subtotal	\$14,242,322	

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COMPACT IMPACT ASSISTANCE GRANTS: FY 2009 TO FY 2013

Compact Impact Assistance Grant Projects (P.L. 108-188)

<u>Grant Year</u>	<u>Agency</u>	<u>Project</u>	<u>Total Grant</u>	
FY 2009	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	3,142,322	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction Projects	500,000	
	DMHSA	Building Construction Projects	500,000	
	DPW	Heavy Equipment (Packer Trucks)	500,000	
	GFD	Fire Trucks (including repair) / Rescue Boad	1,000,000	
	GPD	Forensic Lab Equipment	1,000,000	
		Subtotal	\$14,242,322	
		GMHA	Operational and Feasibility Studies [1]	286,657
			FY Total	\$14,528,979
FY 2010	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	CIP and Equipment Procurement	3,500,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,000,000	
	DPR/GHURA	Northern Sports Recreation Complex	2,700,000	
	GFD	Equipment Procurement (Fire Pumper Trucks)	750,000	
	GPD	Equipment Procurement (Patrol Vehicles)	527,026	
	DPHSS	Pharmaceutical Supplies	500,000	
	DMHSA	Permanent Injunction Projects	500,000	
	DYA	Building Renovations / Equipment	250,000	
		Subtotal	\$16,827,026	
FY 2011	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	UOG	A/E School of Engineering and Student Center	1,400,000	
	GMHA	Medical Equipment	2,500,000	
	DPHSS	Medical and Pharmaceutical Supplies	750,000	
	DOC	Electronic Cell Locking System Upgrade	300,000	
	DYA	Facilities Improvement	250,000	
	Judiciary	Case Management System	3,777,026	
	DOC	Emergency Generators	500,000	
	DISID	Permanent Injunction Projects	250,000	
	Subtotal	\$16,827,026		
FY 2012	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	Operations Offset	4,142,026	
	DOC	Operations Offset	3,525,000	
	MCOG	Facility Renovations & Repairs	500,000	
	GFD	Operations Offset	1,560,000	
	Subtotal	\$16,827,026		
FY 2013	DPW / DOE	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW / DOE	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	Operations Offset - Pharmaceutical and Equipment [2]	8,500,000	
	GPD	Operations Offset (Police vehicles)	377,026	
	DPW	Bus Satellite Facility Repairs	350,000	
	BSP	Centralized Data Center Project	300,000	
	DISID	Individualized Budget Program (IBP) Project	200,000	
	Subtotal	\$16,827,026		

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COMPACT IMPACT ASSISTANCE GRANTS: FY2014 TO FY 2016

Compact Impact Assistance Grant Projects (P.L. 108-188)

<u>Grant Year</u>	<u>Agency</u>	<u>Project</u>	<u>Total Grant</u>
FY 2014	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
	GMHA	Operations Offset (Inclusive of \$2M for Financing)	3,000,000
	DOC	Operations Offset (Corrections Officers & Overtime)	950,000
	DPW	Vehicle Procurement & Road Repairs	1,500,000
	UOG	Operations Offset - Facilities Maintenance & Repair	1,000,000
	GPD	Operations Offset (20 Police Recruits)	800,000
	DPHSS	Operations Offset (Pharmaceuticals & Medicaid Match)	800,000
	DOE	Operations Offset (Computer Procurement)	417,026
	GFD	Operations Offset (Ambulance Procurement)	60,000
	DPR	Paseo Park & Recreation Area Repairs	500,000
	GBHWC	Operations Offset	290,000
	MCOG	Emergency Road Repairs & Flooding	410,000
		Subtotal	\$16,827,026
FY 2015	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
	DPHSS	Operations Offset (Foster Home/Medicaid Match/Operations)	4,200,000
	GMHA	Operations Offset (Inclusive of \$2M for Financing)	3,000,000
	DOE / DPW	Operations Offset (Bus Shelters)	606,671
	Subtotal	\$14,906,671	
FY 2016	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
	DOC	Operations Offset (Civil Case: DOC - \$1,974,088 and MOU with GMHA \$3,375,146)	\$5,349,234
	GMHA	Operations Offset (\$2M Financing and CIPs)	\$2,257,437
	Governor's Office	Operations Offset (GMHA Operations Assessment)	\$200,000
		Subtotal	\$14,906,671
GRAND TOTAL GRANT FUNDS			\$199,402,404

Source: Bureau of Budget and Management Research

[1] Re-obligation of funds from closed FY 2004 grant projects (\$286,657)

[2] Inclusive of vendor payables

Government of Guam

COMPACT IMPACT RECONCILIATION -- FY 1987 to FY 2003

<u>Un-reimbursed Compact Impact Costs</u>		\$269,313,119
EDUCATION		
Department of Education		\$178,366,947
Department of Public Works - Bus Operations		135,734,890
Guam Community College		5,566,881
University of Guam		20,491,676
		16,573,500
PUBLIC SAFETY		
Department of Corrections		\$42,984,779
Department of Law		1,396,051
Department of Military Affairs, Office of Civil Defense		1,310,382
Department of Youth Affairs		243,905
Guam Fire Department		2,442,022
Guam Police Department		12,839,584
Public Defender Services Corporation		16,075,850
Superior Court of Guam		1,730,960
		6,946,025
HEALTH, WELFARE, LABOR		
Department of Public Health and Social Services		\$47,961,393
Division of Public Health		38,495,872
Chief Public Health Office	723,708	
Bureau of Professional Support Services	2,426,694	
Bureau of Family Health and Nursing Services	2,356,739	
Division of Public Welfare		5,507,141
Bureau of Health Care Financing		
Medically Indigent Program (MIP)	25,412,940	
Medicaid (MAP)	6,147,070	
Division of Senior Citizens		31,560,010
Department of Mental Health and Substance Abuse		1,428,721
Department of Integrated Services for Individuals with Disabilities		411,713
Guam Memorial Hospital Authority		653,663
Department of Labor		8,353,319
		46,826

Source: Compact Impact Reconciliation Report (2004)

Compact Impact Supplemental Discretionary Funds: FY 2012 – FY 2016

<u>Grant Year</u>	<u>Department/Project</u>	<u>Amount</u>
2016	Guam Department of Education Operations Offset	\$ 1,491,000
2015	Guam Department of Education Operations Grant	\$ 1,491,000
2014	Guam Department of Education Operations Grant	\$ 1,682,700
2013	Guam Department of Education Operations Grant	\$ 2,800,000
2012	Guam Department of Education Operations Grant	<u>\$ 2,800,000</u>
	TOTAL	\$10,264,700

Federal Assistance Extended to FAS Migrants

Table 25. Federal Assistance Extended to FAS migrants, Guam: FY 2016

Description	FY 2016	
	TOTAL	\$
		62,621,039
Education		
	\$	19,437,429
Department of Education	\$	15,781,790
Guam Community College	\$	788,651
University of Guam	\$	2,866,988
Public Safety		
	\$	3,643,530
Department of Corrections	\$	1,391,520
Office of the Attorney General	\$	1,731,546
Department of Youth Affairs	\$	96,561
Public Defender Service Corporation	\$	2,077
Judiciary of Guam	\$	421,826
Transportation		
	\$	292,770
Guam Regional Transit Authority	\$	292,770
Health and Welfare		
	\$	39,247,310
Department of Public Health and Social Services	\$	38,331,508
Division of Public Health	\$	2,235,050
Bureau of Communicable Disease Control	\$	720,587
Bureau of Family Health and Nursing Services	\$	1,514,464
Division of Public Welfare	\$	35,877,133
Bureau of Economic Security	\$	25,111,783
SNAP Benefits ("Food Stamps")	\$	24,785,814
Cash Assistance Program (CAP)	\$	325,969
Bureau of Health Care Financing	\$	10,366,620
Medicaid (MAP)	\$	10,366,620
Bureau of Social Services Administration	\$	398,730
Division of Senior Citizens	\$	219,325
Department of Integrated Services for Individuals with Disabilities	\$	109,150
Guam Behavioral Health and Wellness Center	\$	806,652

Note: Sums may not total due to rounding